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# Alachua County, Florida

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## Single Audit Report

For the Fiscal Year Ended September 30, 2018

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**ALACHUA COUNTY, FLORIDA**  
**SINGLE AUDIT REPORT**  
**FOR THE FISCAL YEAR ENDED**  
**SEPTEMBER 30, 2018**

Prepared by:  
Finance and Accounting Department  
Clerk to the Board of County Commissioners  
J.K. "Jess" Irby, Esq.

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**ALACHUA COUNTY, FLORIDA**  
**SINGLE AUDIT REPORT**  
**FINANCIAL STATEMENTS**  
**AND**  
**INDEPENDENT AUDIT REPORT**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**  
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**INDEPENDENT AUDITOR'S REPORT**  
**FOR**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**ALACHUA COUNTY, FLORIDA**

**September 30, 2018**

## INDEPENDENT AUDITORS' REPORT

The Honorable Board of County Commissioners  
and Constitutional Officers  
Alachua County, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of Alachua County, Florida, (the County), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risk of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Certified Public Accountants

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MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS  
MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS



The Honorable Board of County Commissioners  
and Constitutional Officers  
Alachua County, Florida

## **INDEPENDENT AUDITORS' REPORT** *(Continued)*

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of the County as of September 30, 2018, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

### **Restatement of Beginning Net Position**

As discussed in Note 12C of the financial statements, the County restated the beginning net position of the governmental activities and business-type activities to correct errors related to compensated absences liability, depreciation expense, construction in progress, and net pension liability. The net affect is a decrease of (\$3,294,685) to beginning net position of governmental activities and an increase of \$17,276 to beginning net position of business-type activities. Our opinion is not modified with respect to these matters.

### **Other Matters**

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Schedule of Federal and State Financial Assistance*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The schedule of federal awards and state financial assistance, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Chapter 10.550, *Rules of the Auditor General*, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule is fairly stated in all material respects in relation to the basic financial statements as a whole.

The Honorable Board of County Commissioners  
and Constitutional Officers  
Alachua County, Florida

**INDEPENDENT AUDITORS' REPORT**  
*(Concluded)*

**Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued a report dated May 7, 2019, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

*Purvis, Gray and Company, LLP*

May 7, 2019  
Gainesville, Florida

**MANAGEMENT'S  
DISCUSSION & ANALYSIS  
(MD&A)**

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## MANAGEMENT'S DISCUSSION AND ANALYSIS

The Management's Discussion and Analysis presents an overview of the County's financial activities for the fiscal year ended September 30, 2018. The County's financial performance is discussed and analyzed within the context of the accompanying financial statements and disclosure following this section. Additional information is available in the Transmittal Letter, which precedes Management's Discussion and Analysis.

### *Financial Highlights*

#### **Government-wide Statements**

- Alachua County's assets and deferred outflow of resources exceeded its liabilities and deferred inflow of resources at September 30, 2018 by \$519.2 million (net position). The county provides a defined benefit pension plan for its employees and other post-employment benefits (OPEB) to their employees. As a result of reporting the net OPEB, and pension liability, the county reported a (\$59.4) million unrestricted net position deficit.
- Total net position of \$519.2 million is comprised of the following:
  - 1) Net investment in capital assets of \$499.0 includes property and equipment, net of accumulated depreciation, reduced for outstanding debt related to the purchase or construction of those capital assets.
  - 2) \$79.6 million of net position are restricted by constraints imposed from outside of the County such as debt covenants, grantors, laws, or regulations.
  - 3) (\$69.0) million of unrestricted deficit governmental net position and \$9.6 million of unrestricted business-type net position.
- The County's total net position increased \$28.3 million over the previous year with an increase of \$29.2 from governmental activities and a decrease of \$.9 million from business activities. This increase in total net position is primarily due to investment in capital assets due to donations received for right-of-way for development of Celebration Pointe. In addition, there have been several major road pavement projects on SW 8<sup>th</sup> Avenue and Tower road.

#### **Fund Statements**

- At September 30, 2018, the County's governmental funds reported combined ending unassigned fund balances of \$17.5 million and total fund balances of \$127.3 million. Total fund balances had an increase of \$12.5 million from the prior fiscal year.
- At September 30, 2018, unassigned fund balance for the General Fund was \$17.5 million or 11.57% of General Fund operating revenue. Assigned fund balance includes \$8.8 million subsequent year's reserve for contingency and \$5.2 million for FY19 appropriated fund balance. The General Fund balance increased by \$2 million over the prior fiscal year.
- Governmental funds revenues increased overall by \$21.2 million or 8.63% from the prior fiscal year. The overall change in governmental funds revenues can primarily be attributed to the following: \$13 million increase in the new MSBU Fire Protection special assessment, \$4.7 increase the voter approved tax referendum for Wild Spaces Public Places, and \$2.5 million increase in intergovernmental revenue for federal and state grants.
- Along with making regularly scheduled debt service payments for the year, the County had a net decrease in notes payables of \$7.2 million.

## ***Overview of the Financial Statements***

This discussion and analysis is intended to serve as an introduction to the County's Basic Financial Statements. The County's Basic Financial Statements consist of three components: 1) Government-wide Financial Statements, 2) Fund Financial Statements, and 3) Notes to the Financial Statements. This report also contains other Required Supplementary Information and Supplemental Information in addition to the Basic Financial Statements themselves.

### **Government-Wide Financial Statements**

The Government-wide Financial Statements are designed to provide readers with a broad overview of the County's finances in a manner similar to a private sector business and consist of the following two statements:

- The Statement of Net Position presents information on all of the County's assets and liabilities, and deferred inflows/outflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is strengthening or weakening.
- The Statement of Activities presents information showing how the government's net position changed during fiscal year 2018. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned and unused vacation leave).

Both of these financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include administration, community services, corrections, courts, culture and recreation, tourist development, emergency services, environmental services, growth management, law enforcement, solid waste collection, and transportation. The business-type activities of the County include the solid waste system and codes enforcement.

The government-wide financial statements include not only the County itself (known as the primary government), but also the following legally separate component units: the Alachua County Housing Finance Authority and the John A. H. Murphree Law Library. Financial information for these component units is reported separately from the financial information presented for the primary government itself; these component units do not issue separate financial statements.

The government-wide financial statements can be found on pages 20-23 of this report.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All County funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

### ***Governmental Funds***

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for the governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains twenty-two individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the County-wide General Fund, Municipal Service Taxing Unit (Law Enforcement), Municipal Service Benefit Unit (Fire Protection), Gas Tax Uses, Emergency Services, Other Special Revenue and Transportation Trust which are considered to be major funds. Data from the other fifteen governmental funds are combined into a single aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements in the Supplementary Information section of this report; the breakdown of the County-wide General Fund by Board of County Commissioners and Constitutional Officer is also presented in this section.

The County adopts an annual budget for its general, special revenue, debt service and capital projects funds. Budgetary comparison schedules have been provided for these funds to demonstrate budgetary compliance; major funds budgetary comparison (excluding Debt Service and Capital Project funds) is in the Required Supplementary Information starting on page 85 and for non-major, Debt Service and Capital Project funds in the Supplementary Information section starting on page 105.

The basic governmental fund statements can be found on pages 24-29 of this report.

### ***Proprietary Funds***

The County maintains two different types of proprietary funds. Enterprise funds are used to report business-type activities in the government-wide financial statements. The County uses enterprise funds to account for the fiscal activities relating to Solid Waste and Codes Enforcement. Internal service funds are used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its Computer Replacement, Vehicle Replacement, Fleet Management, Telephone Service, Self-Insurance Liability and Health Insurance operations. Because these services predominantly benefit governmental rather than business-type functions, they have been included within the government-wide financial statements as governmental activities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Solid Waste System, as well as the only non-major enterprise fund, Codes Enforcement Fund. Internal service funds are also combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements in the Supplementary Information section of this report.

The basic proprietary fund financial statements can be found on pages 32-34 of this report.

## ***Fiduciary Funds***

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is similar to proprietary funds.

The basic fiduciary fund financial statements can be found on pages 35-36 of this report.

## **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 37-83 of this report, with the index to the notes on the first page of that section.

## **Other Information**

Supplemental information in the form of combining statements referred to earlier, present a more detailed view of non-major funds used in governmental and enterprise funds. The sub-funds of the General Fund are presented first, followed by the budget to actual schedules for non-major special revenue funds, the debt service fund and all capital projects funds. Also included are statements for internal service and agency funds as well as component unit information. Combining and individual fund schedules can be found on pages 97-126 of this report. Additional information about the County that may be of interest to the reader is found under the Statistical section on pages 149-179 of this report.

## ***Government-wide Financial Analysis***

Net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows exceeded liabilities and deferred inflows of resources by \$519.2 million at the close of the fiscal year ended September 30, 2018 (see table next page).

At the end of fiscal year 2018, the County is able to report positive balances in two categories of net position, for the government as a whole, and all three categories for its separate business-type activities.

Current and other assets increased by 9.3% over the prior year due to voter approved infrastructure tax referendum for Wild Spaces Public Places. Net investment in capital assets, less any outstanding debt used to acquire those assets, increased by 5.8% due to the completion of several road resurfacing projects, and acceptance of right-of-way on several residential and commercial construction projects.



**Alachua County, Florida**  
**Net Position**  
(in millions)

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>		<b>Percent Change</b>
	<b><u>2017</u></b>	<b><u>2018</u></b>	<b><u>2017</u></b>	<b><u>2018</u></b>	<b><u>2017</u></b>	<b><u>2018</u></b>	
Current and other assets	\$163.7	\$182.2	\$20.0	\$18.4	\$183.7	\$200.7	9.3%
Capital assets	526.2	542.8	9.5	9.9	535.7	552.7	3.2%
Total assets	689.9	725.0	29.5	28.3	719.4	753.4	4.7%
Deferred Outflows	\$69.4	\$66.1	\$1.40	\$1.3	\$70.80	\$67.4	-4.8%
Current liabilities	42.3	44.4	2.1	2.2	44.4	46.6	4.9%
Long-term liabilities outstanding	235.1	228.6	8.1	7.6	243.3	236.2	-2.9%
Total liabilities	277.5	273.0	10.2	9.8	287.7	282.8	-1.7%
Deferred Inflows	\$11.40	\$18.4	\$0.20	\$0.4	\$11.60	\$18.8	61.7%
Net investment in capital assets	462.1	489.1	9.5	9.9	471.6	499.0	5.8%
Net position - restricted	68.6	79.6	-	-	68.6	79.6	16.1%
Net position - unrestricted (deficit)	(60.2)	(69.0)	10.9	9.6	(49.3)	(59.4)	20.5%
Total net position	\$470.5	\$499.7	\$20.4	\$19.5	\$490.9	\$519.2	5.8%

(Note: Due to rounding, the totals shown may not be the addition of numbers presented in this table, but are the true net position rounded totals.)

Current liabilities and long-term liabilities in total decreased from the previous year by 1.7% due to pay down of notes payable during the year.

Total net position at year end is \$519.2 million. The largest portion of the County's net position (\$499.0 million or 96.1%) reflects its investment in capital assets (e.g., land, infrastructure, buildings and equipment) less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate liabilities.

An additional portion of the County's net position (\$79.6 million or 15.3%) represents resources that are subject to external restrictions on how they may be used. The remaining balance is unrestricted net position deficit (\$59.4 million or -11.4%). The \$59.4 million unrestricted deficit in net position reflects the shortfall the county would face in the event it would have to liquidate all of its non-capital liabilities, including insurance claims payable, compensated absences, other post-employment benefits, and net pension liability at September 30, 2018. A deficit in unrestricted net position should not be considered, solely, as evidence of economic financial difficulties.

Restricted net position in the governmental activities and business-type activities had a net increase of \$11 million or 16.1% from 2017 to 2018. This portion of net position represents restrictions from specific revenue sources and grants. Main components of the net increase include:

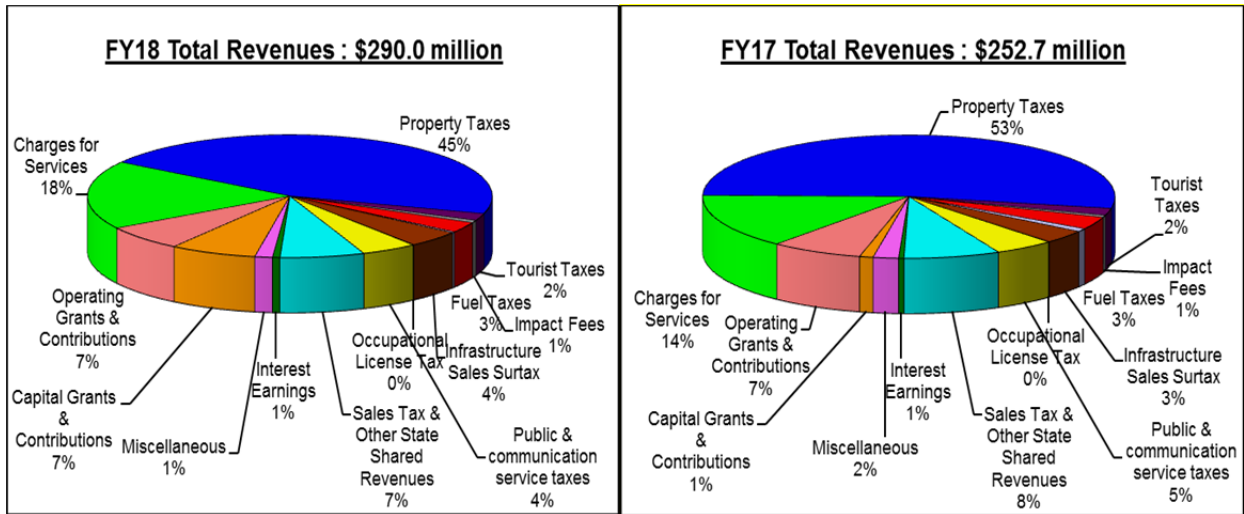
- Net decrease of \$.7 million in restricted assets for Choices
- Net increase of \$2.6 million in restricted assets for tourist development
- Increase of \$1.9 million in restricted assets for road construction reduction bond proceeds
- Increase of \$8.5 million in restricted assets for Wild Spaces Public Places
- Decrease of \$2.4 in restricted assets for transportation impact fees
- Net increase of \$1.1 in restricted assets for grants and other purposes

Unrestricted net position in the governmental type activities, decreased by \$8.8 million, due to increases in the net OPEB liability, decreases in deferred outflows for net pension liabilities, and increases in deferred inflow of resources for net pension liabilities.

<b>Alachua County, Florida</b> <b>Changes in Net Position</b> (in millions)							
	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>		<b>Percent Change</b>
	<b>2017</b>	<b>2018</b>	<b>2017</b>	<b>2018</b>	<b>2017</b>	<b>2018</b>	
<b>Revenues:</b>							
Program revenues:							
Charges for services	\$36.0	\$52.3	\$15.1	\$15.4	\$51.1	\$67.7	32.3%
Operating grants and contributions	18.2	19.1	-	-	18.2	19.1	5.0%
Capital grants and contributions	2.7	20.0	-	-	2.7	20.0	651.8%
General revenues:							
Property taxes	133.4	131.4	-	-	133.4	131.4	-1.5%
Other taxes	33.8	39.1	-	-	33.8	39.1	15.7%
Other	28.6	28.0	2.6	2.6	31.3	30.7	-2.0%
Total revenues	<u>252.7</u>	<u>290.0</u>	<u>17.8</u>	<u>18.0</u>	<u>270.5</u>	<u>308.1</u>	<u>13.9%</u>
<b>Expenses:</b>							
Administration	50.4	57.4	-	-	50.4	57.4	13.8%
Community services	16.5	17.3	-	-	16.5	17.3	4.8%
Corrections	35.6	36.2	-	-	35.6	36.2	1.6%
Courts	23.2	24.3	-	-	23.2	24.3	4.5%
Culture and recreation	2.9	4.0	-	-	2.9	4.0	39.5%
Tourist development	6.5	2.8	-	-	6.5	2.8	-56.2%
Emergency services	39.7	43.3	-	-	39.7	43.3	9.1%
Environmental services	3.6	3.7	-	-	3.6	3.7	3.3%
Growth management	2.9	3.2	-	-	2.9	3.2	10.8%
Law enforcement	37.7	38.6	-	-	37.7	38.6	2.3%
Solid waste collection	5.3	5.6	-	-	5.3	5.6	5.3%
Transportation	18.9	19.8	-	-	18.9	19.8	4.4%
Interest on long-term debt	1.3	1.2	-	-	1.3	1.2	-12.0%
Solid waste disposal system	-	-	16.7	17.3	16.7	17.3	3.6%
Codes enforcement	-	-	1.4	1.6	1.4	1.6	12.1%
Total expenses	<u>244.6</u>	<u>257.4</u>	<u>18.2</u>	<u>18.9</u>	<u>262.8</u>	<u>276.3</u>	<u>5.1%</u>
Increase (decrease) in net position before transfers	8.1	32.6	(0.4)	(1.0)	7.7	31.6	
Transfers	0.0	(0.0)	(0.0)	0.0	-	-	
Increase (decrease) in net position	<u>8.1</u>	<u>32.5</u>	<u>(0.4)</u>	<u>(1.0)</u>	<u>7.7</u>	<u>31.6</u>	
Net Position - Beginning as previously reported	472.1	470.5	21.4	20.4	493.5	490.9	
Adjustments to beginning net position	(9.7)	(3.3)	(0.5)	0.0	(10.3)	(3.3)	
Net Position-beginning-as restated	<u>462.4</u>	<u>467.2</u>	<u>20.9</u>	<u>20.5</u>	<u>483.2</u>	<u>487.5</u>	
Net Position - Ending	<u>\$ 470.5</u>	<u>\$ 499.7</u>	<u>\$ 20.4</u>	<u>\$ 19.5</u>	<u>\$ 490.9</u>	<u>\$ 519.2</u>	<u>5.8%</u>

(Note: Due to rounding, the totals shown may not be the addition of numbers presented in this table, but are the true net position rounded totals.)

The following charts show a graphical comparison of governmental revenues by source.

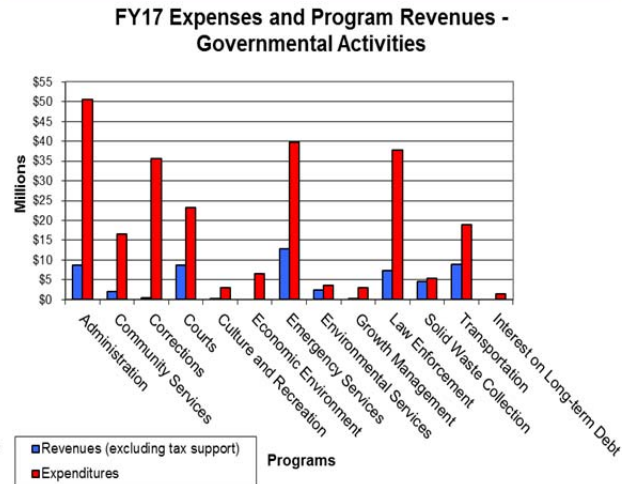
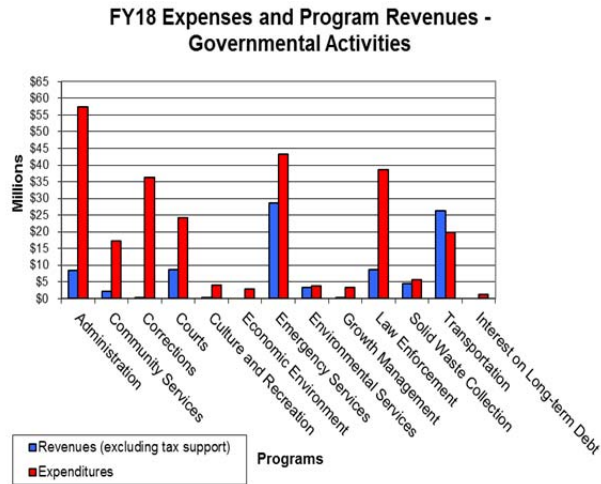


### Governmental Activities

The County's total net position increased \$28.3 million over the previous year with an increase of \$29.2 from governmental activities and a decrease of \$.9 million from business activities.

Major changes in revenues were caused by the following:

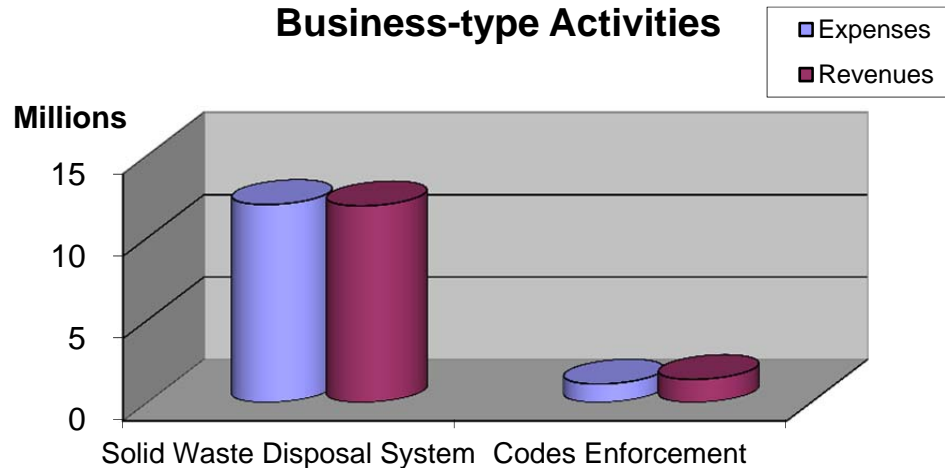
- Capital Grants and Contributions increased overall by 651.8%. During the prior year FY2018, Alachua County received a donation of \$19.8 million of infrastructure and right-of-ways for new residential construction occurring within the County and commercial development of Celebration Pointe.
- Charges for services increased by \$16.6 million. The primary component of this increase was approval of an operating fire assessment by the board.
- Other taxes increase by \$5.3 million or by 15.7%. The majority of this increase is due to the approved voter infrastructure tax referendum for Wild Spaces Public Places.



Major changes in expenses were caused by the following:

- Culture and recreation expenses increased by 39.5% or \$1.1 million. The primary component of the increase in expenses for the voter approved referendum for Wild Spaces Public Places.
- Tourist development expenses decreased by \$3.7 million or 56.2%, due to decrease in aid provided to other governmental agencies to promote tourism within Alachua County.
- Emergency services expenses increased by 9.1% or \$3.6 million. Expenses increased over prior year for the expansion and delivery of emergency services within Alachua County.
- Growth management services increased by 10.8% or \$.3 million. During FY2018, the expenses increased for SW District Mitigation fund for Celebration Pointe.

## Expenses and Program Revenues - Business-type Activities



### Business-type Activities

Business-type activities net position remained the same from previous year.

- The Solid Waste Transfer Station went into operation in 1999. The 27,520 square foot Transfer Station is operated by approximately 34 employees and has eight tractor-trailers, two grapples, and a front-end loader. Approximately 500-600 tons per day of household and commercial waste is hauled to the Transfer Station and ultimately routed to the New River Solid Waste Facility in Raiford, Florida. For the year, operating revenues fell short of operating expenses by \$1.3 million. After accounting for non-operating revenues and transfers-in, the Transfer Station had a change in net position for the year of negative \$1.1 million. The primary reason for the negative change in net position is due to the County taking over the operations of the Material Recovery Facility at the Leveda Brown Environmental Park.
- Codes Enforcement furnishes services to the development community and citizens. Codes Enforcement operating revenues exceeded operating expenses by \$0.2 million in fiscal year 2018. Revenues and expenses remained consistent with prior fiscal year. Total permits issued in fiscal year 2018 were 7,048 versus 6,608 permits issued in fiscal year 2017.

### *Fund Financial Analysis*

The County uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

### Governmental Funds

The primary purpose of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources, available for spending, at the end of the fiscal year.

**Alachua County, Florida**  
**Designations of Fund Balance**

Total fund balance	\$ 127,332,020
Fund balance designation:	
Nonspendable	702,042
Restricted	79,610,539
Assigned	29,503,449
Unassigned fund balance	<u><u>\$ 17,515,990</u></u>

As of the end of fiscal year 2018, the County's governmental funds reported combined unassigned ending fund balances of \$17.5 million, a decrease of \$0.6 million from the prior year. The decrease in unassigned fund balance from the prior year is primarily due to a planned spend down of available resources to rebuild the reserves in the Health Insurance Fund.

**Major Funds**

The General Fund, Municipal Service Taxing Unit (Law Enforcement), Municipal Service Benefit Unit (Fire Protection), Gas Tax Uses, Emergency Services, Other Special Revenue, and Transportation Trust are reported as major funds.

The General Fund is the chief operating fund of the County and consists of six sub-fund categories: BOCC Countywide General Fund, Clerk of Court General Fund, Property Appraiser General Fund, Sheriff General Fund, Supervisor of Elections General Fund, and Tax Collector General Fund. The General Fund had an increase in fund balance of \$2 million. The total fund balance was \$33 million of which \$17.5 million was unassigned. The cash & investment balance at the end of the year was \$26.6 million. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total fund operating revenues. The unassigned fund balance represents 11.57% of total actual FY18 General Fund operating revenue and 10.24% of projected FY19 operating revenues. The General Fund's spendable unrestricted fund balance (the sum of committed, assigned, & unassigned fund balance) totaled \$32.4 million and met the minimum fund balance recommendation of the Government Finance Officers Association which defines a minimum unrestricted fund balance of no less than two months of regular General Fund operating revenues or operating expenditures.

The MSTU - Law Enforcement Fund pays for the majority of the Sheriff's patrol in the unincorporated area of the County through transfers of \$18.4 million to the Sheriff. There was a decrease in fund balance during the year of \$0.2 million. This decrease was the result of a slight increase to professional service, resulting in an ending fund balance of \$1.7 million. The \$2.4 million borrowed in fiscal year 2009 from the General Fund is still outstanding.

The MSBU - Fire Protection Fund provides firefighting and related services to citizens in the unincorporated area of the County. The fund has an ending fund balance of \$1.9 million, an increase of \$0.9 million dollars from the prior year. The increase was the result of revenues coming in higher than expenses. The ending fund balance represents 10.51% of the MSBU – Fire Protection Services operating revenue.

The Gas Tax Uses Fund is the primary operating fund of the Public Works – Road & Bridge Department. The primary revenue source for this fund is fuel taxes as well as transfers-in which totaled \$3.4 million from unrestricted debt service collections on Gas Tax Revenue Bonds. This year \$8.2 million was spent

on maintenance of County roads. Revenues and expenditures remained consistent with last fiscal year resulting in an ending fund balance of \$4.8 million.

The Other Special Revenue fund became a major fund this year, due to this being the first full fiscal year receiving the voter approved tax referendum for Wild Spaces Public Places. There was an increase in taxes of \$4.9 million, resulting in an ending balance of \$18.2 million.

The Emergency Services Fund accounts for revenues and expenditures of grant funds used for various emergency services within the county. The fund balance had a slight decrease of \$0.3 million, due to an increase in personal and professional services.

The Transportation Trust Fund accounts for capital transportation projects. The fund has an ending fund balance of \$19.1 million, a decrease of \$0.3 million dollars from the prior year. The slight decrease was due to an increase in debt expenditures.

### **Proprietary Funds**

The County's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail. The Solid Waste System fund is reported as a major fund.

The Solid Waste System fund is used to account for the operation of the County's off-site collection centers, recycling, transfer station and the monitoring and remediation activities of the County's closed landfills. The Solid Waste System operates like a business, where the rates established by the County generate sufficient funds to pay the costs of current operations and provide for long-term asset acquisitions. As required by the State Department of Environmental Protection, the County has set aside over \$3.6 million for long term care of the closed landfills. Total assets as of September 30, 2018 were \$25.1 million, of which \$9.8 million are capital assets, net of depreciation. Total liabilities were \$8.6 million. Net position decreased by \$1.1 million, for an ending net position of \$17.2 million.

### ***General Fund Budgetary Highlights***

There was a slight increase between the General Fund's original and final budgeted operating revenues, excluding other financial sources.

The differences between the original and final General Fund budget for current operating expenditures was partially the result of moving budget from the Reserve for Contingencies for the following:

- \$3 million – Hurricane Irma
- \$1.3 million – New Generators at the Jail

Other major changes between the original and final General Fund budget for current operating expenditures included the following major adjustment:

- \$2.5 million– carry forward of prior year purchase orders and mid-year fund balance adjustments.

General Fund actual revenues overall were \$4.3 million more than the final amended budgeted revenues. \$2.2 million of this amount is due to more taxes being collected than budgeted; per Florida Statute 129.01, only 95 percent of anticipated receipts may be budgeted. Actual operating expenditures overall were \$28.9 million less than was budgeted; this was primarily due to a \$4 million savings in general

government expenses, \$3.2 million savings in public safety expenses, and unused reserve for contingency balance of \$16.6 million.

## ***Capital Asset and Debt Administration***

### **Capital Assets**

The County's investment in capital assets for its governmental and business-type activities as of September 30, 2018 totals \$552.7 million (net of accumulated depreciation) and includes land, buildings, improvements other than buildings, leasehold improvements, equipment, infrastructure, and construction in progress. The County experienced an overall increase in investment in capital assets over the prior fiscal year of approximately 3.17%.

<b>Alachua County, Florida</b>							
<b>Capital Assets</b>							
<b>(net of depreciation, in millions)</b>							
	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>		<b>Percent Change</b>
	<b>2017</b>	<b>2018</b>	<b>2017</b>	<b>2018</b>	<b>2017</b>	<b>2018</b>	
Land	\$ 257.8	\$ 266.1	\$ 3.5	\$ 3.5	\$ 261.3	\$ 269.6	3.18%
Art	0.1	0.1	-	-	0.1	0.1	0.00%
Infrastructure	98.0	125.9	-	-	98.0	125.9	28.47%
Buildings	93.9	90.8	1.1	1.0	95.0	91.8	-3.37%
Improvements other than buildings	5.2	6.3	2.3	2.1	7.5	8.4	12.00%
Equipment	24.1	24.6	1.9	2.7	26.0	27.3	5.00%
Construction in progress	47.1	29.0	0.7	0.6	47.8	29.6	-38.08%
<b>Total</b>	<b>\$ 526.2</b>	<b>\$ 542.8</b>	<b>\$ 9.5</b>	<b>\$ 9.9</b>	<b>\$ 535.7</b>	<b>\$ 552.7</b>	<b>3.17%</b>

(Note: Due to rounding, the totals shown may not be the addition of numbers presented in this table, but are the true rounded totals.)

As shown in the above table, construction in progress decreased due primarily to prior period completion of road construction projects.

Major capital asset events during the current fiscal year included the following:

- Road resurfacing and widening projects completed in 2018 using contractors:
  - SW 62nd Avenue/SW 63rd Boulevard – full depth pavement reclamation spent to date \$3.9 million.
  - SW 202nd Street cheap seal – \$129,785 spent to date
  - SW 226<sup>th</sup> Street chip seal – \$63,757 spent to date
  - Completed over \$300,000 in drainage improvements; including the de-silting of the Robin Lane detention pond and installation of permanent suction pipes and other drainage improvements related to the “Legacy Flooding” problems.
- Planning, design and construction began or continued on the following major road resurfacing and widening projects this fiscal year for:
  - NW 43<sup>rd</sup> Street Mill and Resurface project – resurfacing from Newberry Road to US 441 (\$1.5 million spent to date)



- SW 8th Avenue Connector project – milling and resurfacing, construction of a new road segment, and construction of a new intersection (\$4.4 million spent to date)
- SW 8<sup>th</sup> Avenue Extension project - extension from Town of Tioga to Newberry Road (\$891,431 spent to date)
- Tower Road project - rehabilitating existing pavement, adding turn lanes and bus turnouts (\$1.4 million spent to date)
- County Buildings:
  - Alachua County Criminal Courthouse Heating, Ventilation, and Air Conditioning replacement completed in the amount of \$944,559.42.
- Right of Way and Infrastructure contributions from multiple subdivision roads donated to the County:
  - Celebration Pointe - \$9.6 million
  - Oakmont - \$8.1 million
  - Lugano Phase I - \$1.6 million

Additional information on the County's capital assets can be found in Note 6 on pages 59-60 of this report.

### Long-term Debt

At the end of fiscal year 2018, the County had total notes payable outstanding of \$57.4 million. The County's debt represents notes payables secured by specified revenue sources.

#### Alachua County, Florida Outstanding Debt

	<u>2017</u>	<u>2018</u>
Notes Payable		
2011 Local Option Gas Tax bank loan	\$ 2,645,000	\$ 1,337,000
2014 Public Improvement bank loan	8,081,000	7,142,000
2015A Capital Improvement bank loan	3,457,000	3,106,000
2015B Public Improvement bank loan	12,507,000	12,374,000
2016 Public Improvement bank loan	23,545,000	19,330,000
2016 Gas Tax Revenue bank loan	8,360,000	6,308,000
2017 Public Improvement bank loan	2,120,000	1,925,000
2017 Capital Improvement bank loan	3,791,000	3,194,000
2018 Local Option Gas Tax bank loan	-	2,640,000
Total	<u>\$ 64,506,000</u>	<u>\$ 57,356,000</u>

After making regularly scheduled debt service payments for the year, the County had a net decrease in notes payable of \$7.2 million from the prior fiscal year.

Additional information on the County's debt can be found in Note 8 on pages 62-67 of this report.

### ***Economic Factors and Next Year's Budgets and Rates***

- The unemployment rate for the County at September 30, 2018 was 2.7%. This represents a decrease of 12.9% from the prior year, and is one of the lowest rates in the state.
- The total taxable assessed value increased 4.96% for the FY19 budget year with a tax base of \$14.3 billion.
- There were 7,048 building permits issued in the County for fiscal year 2018, up 6.24% from the previous fiscal year total of 6,608.
- Estimated population increased by 1.26% from an estimate of 260,003 to 263,291.

During the current fiscal year, unassigned fund balance in the General Fund decreased to \$17.5 million with a total fund balance of \$33 million. The fiscal year 2018 ad valorem millage rate for the General Fund dropped to 8.4648 mills and the tax rate decreased to 8.2829 for fiscal year 2019.

### ***Requests for Information***

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. If you have questions concerning any of the information provided in this report or need additional financial information, contact the Alachua County Clerk of Courts, Finance and Accounting, 201 East University Avenue, Gainesville, Florida 32601. Additional financial information, including financial reports from prior fiscal years, can also be found on our website <http://www.alachuacounty.us/Depts/Clerk/Pages/FinancialReports.aspx>.

# **BASIC FINANCIAL STATEMENTS**

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**ALACHUA COUNTY, FLORIDA**  
**STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2018**

	Primary Government		Total	Component Units
	Governmental Activities	Business-type Activities		
<b>Assets:</b>				
Current Assets:				
Equity in pooled cash & investments	\$ 140,210,248	\$ 14,298,985	\$ 154,509,233	\$ 292,165
Cash with claims administrator	303,500	-	303,500	-
Other cash and equivalents	12,423,566	250	12,423,816	-
Investments	1,895,713	-	1,895,713	-
Receivables (net)	4,263,383	1,045,364	5,308,747	562
Due from other governments	12,758,258	78,588	12,836,846	1,101
Internal balances	(9,796)	9,796	-	-
Inventories or assets held for sale	853,182	-	853,182	-
Prepaid items	1,845,431	742	1,846,173	-
Total current non-restricted assets	174,543,485	15,433,725	189,977,210	293,828
Current Restricted Assets:				
Sinking fund cash & cash reserves	7,704,479	-	7,704,479	-
Total current restricted assets	7,704,479	-	7,704,479	-
Total current assets (restricted & non-restricted)	182,247,964	15,433,725	197,681,689	293,828
Noncurrent Assets:				
Noncurrent restricted assets:				
Restricted equity in pooled cash and investments	-	49,191	49,191	-
Restricted investments	-	2,940,441	2,940,441	-
Restricted interest receivable	-	20,777	20,777	-
Total noncurrent restricted assets	-	3,010,409	3,010,409	-
Capital Assets:				
Land	266,041,337	3,480,357	269,521,694	-
Artwork	91,390	-	91,390	-
Infrastructure	547,329,503	-	547,329,503	-
Buildings	161,182,076	2,806,998	163,989,074	-
Improvements other than buildings	17,391,129	13,298,269	30,689,398	-
Equipment and software	89,795,769	6,611,450	96,407,219	-
Construction in progress	29,030,720	574,952	29,605,672	-
Less accumulated depreciation	(568,074,548)	(16,899,321)	(584,973,869)	-
Total capital assets	542,787,376	9,872,705	552,660,081	-
Total noncurrent assets (restricted & non-restricted)	542,787,376	12,883,114	555,670,490	-
<b>Total Assets</b>	<b>\$ 725,035,340</b>	<b>\$ 28,316,839</b>	<b>\$ 753,352,179</b>	<b>\$ 293,828</b>
<b>Deferred Outflow of Resources:</b>				
Deferred amounts related to OPEB	\$659,962	\$34,735	694,697	-
Deferred amounts related to pensions	64,642,103	1,311,487	65,953,590	-
Deferred loss on refunding	781,255	-	781,255	-
<b>Total Deferred Outflow of Resources</b>	<b>66,083,320</b>	<b>1,346,222</b>	<b>67,429,542</b>	<b>-</b>

The accompanying notes are an integral part of the financial statements.

	Primary Government			Component
	Governmental	Business-type	Total	Units
	Activities	Activities		
<b>Liabilities:</b>				
Current Liabilities (payable from current assets):				
Accounts payable	\$ 16,261,186	\$ 1,153,119	\$ 17,414,305	\$ 1,351
Accrued interest payable	567,993	-	567,993	-
Estimated liability for self insurance losses	2,322,748	-	2,322,748	-
Contracts payable	739,383	-	739,383	-
Due to other governments	3,180,171	46,136	3,226,307	-
Deposits	75,260	111,619	186,879	-
Unearned revenue	2,744,944	-	2,744,944	-
Accrued compensated absences	7,677,557	345,732	8,023,289	-
Accrued landfill closure cost	-	486,827	486,827	-
Capital lease payable	132,628	-	132,628	-
Notes payable	9,973,000	-	9,973,000	-
Net pension liability	774,015	17,785	791,800	-
Total current liabilities (payable from current assets)	44,448,885	2,161,218	46,610,103	1,351
Noncurrent Liabilities:				
Accrued compensated absences	8,160,612	110,238	8,270,850	-
Estimated liability for self insurance losses	3,943,350	-	3,943,350	-
Capital lease payable	11,807	-	11,807	-
Notes payable (net of amortization on discounts & premiums)	47,383,000	-	47,383,000	-
Net OPEB liability	10,229,818	538,412	10,768,230	-
Net pension liability	158,839,655	3,311,700	162,151,355	-
Total noncurrent liabilities (payable from noncurrent assets)	228,568,242	3,960,350	232,528,592	-
Noncurrent Liabilities (payable from restricted assets):				
Accrued landfill closure cost	-	3,646,923	3,646,923	-
Total noncurrent liabilities (payable from restricted assets)	-	3,646,923	3,646,923	-
Total noncurrent liabilities	228,568,242	7,607,273	236,175,515	-
<b>Total Liabilities</b>	<b>273,017,127</b>	<b>9,768,491</b>	<b>282,785,618</b>	<b>1,351</b>
<b>Deferred Inflows of Resources:</b>				
Deferred amounts related to OPEB	47,471	2,498	49,969	-
Deferred amounts related to pensions	18,354,814	354,179	18,708,993	-
<b>Total Deferred Inflow of Resources</b>	<b>18,402,285</b>	<b>356,677</b>	<b>18,758,962</b>	<b>-</b>
<b>Net Position:</b>				
Net investment in capital assets	489,097,794	9,872,705	498,970,499	-
Restricted for:				
Restricted for debt requirements	10,320,533	-	10,320,533	-
Restricted for CHOICES	7,323,338	-	7,323,338	-
Restricted for Wild Spaces & Public Places	15,333,226	-	15,333,226	-
Restricted for tourist development	6,787,885	-	6,787,885	-
Restricted for road construction	9,088,088	-	9,088,088	-
Restricted for Alachua County Forever land program	2,051,204	-	2,051,204	-
Restricted for capital improvement revenue projects	2,774,287	-	2,774,287	-
Restricted for public improvement revenue projects	255,311	-	255,311	-
Restricted for impact fee - fire	630,987	-	630,987	-
Restricted for impact fee - parks	427,105	-	427,105	-
Restricted for impact fee - transportation	5,610,351	-	5,610,351	-
Restricted for multi-modal mitigation fee - transportation	1,857,164	-	1,857,164	-
Restricted for enabling legislation	13,478,854	-	13,478,854	-
Restricted for grants and other purposes	3,672,206	-	3,672,206	-
Unrestricted (Deficit)	(69,009,085)	9,665,188	(59,343,897)	292,477
<b>Total Net Position</b>	<b>\$ 499,699,248</b>	<b>\$ 19,537,893</b>	<b>\$ 519,237,141</b>	<b>\$ 292,477</b>

**ALACHUA COUNTY, FLORIDA**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

Programs	Program Revenues			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Primary Government:</b>				
Governmental Activities:				
Administration	\$ 57,442,125	\$ 8,141,264	\$ 318,328	\$ 7,000
Community services	17,302,542	399,759	1,836,388	-
Corrections	36,213,081	394,195	-	-
Courts	24,252,147	6,234,736	2,408,992	-
Culture and recreation	4,045,257	91,398	-	-
Tourist development	2,847,498	-	-	-
Emergency services	43,274,288	26,334,289	2,216,313	-
Environmental services	3,687,149	1,098,827	2,125,990	-
Growth management	3,245,085	199,351	-	-
Law enforcement	38,593,301	3,609,369	5,040,359	60,329
Solid waste collection	5,595,052	4,512,067	1,092	-
Transportation	19,750,147	1,288,947	5,164,146	19,939,452
Interest on long-term debt	1,172,970	-	-	-
Total governmental activities	257,420,642	52,304,202	19,111,608	20,006,781
Business-type activities:				
Solid waste disposal system	17,337,197	13,548,014	-	-
Codes enforcement	1,598,850	1,828,190	-	-
Total business-type activities	18,936,047	15,376,204	-	-
Total primary government	\$ 276,356,689	\$ 67,680,406	\$ 19,111,608	\$ 20,006,781
<b>Component Units:</b>				
Murphree Law Library	\$ 53,123	\$ 36,570	\$ -	\$ -
Alachua County Housing Finance Authority	947	-	-	-
Total component units	\$ 54,070	\$ 36,570	\$ -	\$ -
General revenues:				
Property taxes				
Tourist development taxes				
Impact fees				
Multi-modal mitigation fees				
Fuel taxes				
Infrastructure sales surtaxes (Wild Spaces & Public Places)				
Local business taxes				
Public & communication service taxes				
Sales tax & other state shared revenue-unrestricted				
Interest earnings				
Miscellaneous				
Total general revenues				
Changes in net position before transfers				
Transfers				
Changes in net position				
Net position - beginning, as previously reported				
Compensated absences				
Depreciation expense				
Construction in progress write-off				
Net pension liability				
Net position-beginning as restated				
Net position - ending				

The accompanying notes are an integral part of the financial statements.



Net (Expense) Revenue and Changes in Net Position			
Primary Government			Component
Governmental	Business-type		Units
Activities	Activities	Total	
\$ (48,975,533)	\$ -	\$ (48,975,533)	
(15,066,395)	-	(15,066,395)	
(35,818,886)	-	(35,818,886)	
(15,608,419)	-	(15,608,419)	
(3,953,859)	-	(3,953,859)	
(2,847,498)	-	(2,847,498)	
(14,723,686)	-	(14,723,686)	
(462,332)	-	(462,332)	
(3,045,734)	-	(3,045,734)	
(29,883,244)	-	(29,883,244)	
(1,081,893)	-	(1,081,893)	
6,642,398	-	6,642,398	
(1,172,970)	-	(1,172,970)	
(165,998,051)	-	(165,998,051)	
-	(3,789,183)	(3,789,183)	
-	229,340	229,340	
-	(3,559,843)	(3,559,843)	
(165,998,051)	(3,559,843)	(169,557,894)	
			\$ (16,553)
			(947)
			(17,500)
131,439,951	-	131,439,951	-
5,348,028	-	5,348,028	-
1,940,251	-	1,940,251	-
755,420	-	755,420	-
8,067,721	-	8,067,721	-
12,619,649	-	12,619,649	-
193,380	-	193,380	-
12,887,056	-	12,887,056	-
19,502,570	-	19,502,570	-
1,697,700	155,283	1,852,983	2,390
4,096,399	2,472,306	6,568,705	42,209
198,548,125	2,627,589	201,175,714	44,599
32,550,074	(932,254)	31,617,820	27,099
(10,018)	10,018	-	-
32,540,056	(922,236)	31,617,820	27,099
470,453,877	20,442,853	490,896,730	265,378
793,159	18,184	811,343	-
(1,952,248)	-	(1,952,248)	-
(2,091,585)	-	(2,091,585)	-
(44,011)	(908)	(44,919)	-
467,159,192	20,460,129	487,619,321	265,378
\$ 499,699,248	\$ 19,537,893	\$ 519,237,141	\$ 292,477

ALACHUA COUNTY, FLORIDA  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2018

	GENERAL	MSTU LAW ENFORCEMENT	MSBU FIRE PROTECTION	GAS TAX USES
<b>ASSETS</b>				
Equity in pooled cash and investments	\$ 26,622,609	\$ 4,018,799	\$ 2,056,210	\$ 4,793,745
Other cash and equivalents	7,791,595	-	-	1,000
Sinking fund cash and cash reserves	-	-	-	-
Investments	-	-	-	-
Accounts receivable	8,032,113	4,603	108,309	2,558
Allowance for estimated uncollectables	(5,134,464)	-	-	-
Assessment receivable	-	-	-	-
Due from other funds	6,623,475	68,091	47,754	-
Due from other governments	1,613,742	-	506,894	636,344
Inventories or assets held for resale	411,474	-	-	212,440
Prepaid Items	14,170	-	-	-
Total assets	<u>\$ 45,974,714</u>	<u>\$ 4,091,493</u>	<u>\$ 2,719,167</u>	<u>\$ 5,646,087</u>
<b>LIABILITIES AND FUND BALANCES</b>				
<b>Liabilities:</b>				
Accounts payable and accrued liabilities	\$ 8,033,177	\$ -	\$ 531,557	\$ 341,335
Contracts payable	55,663	-	-	-
Due to individuals	760	-	-	-
Due to other funds	2,146,624	2,400,000	3,800	135
Due to other governments	1,215,902	-	160,500	159,836
Deposits	34,515	-	-	2,650
Unearned revenue	16,548	-	-	-
Total liabilities	<u>11,503,189</u>	<u>2,400,000</u>	<u>695,857</u>	<u>503,956</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Tax revenue - unavailable	202,909	-	121,745	301,933
Intergovernmental revenue - unavailable	80,849	-	-	1,458
Special Assessment revenue - unavailable	-	-	-	-
Charges for services - unavailable	1,197,602	-	-	-
Total deferred inflows of resources	<u>1,481,360</u>	<u>-</u>	<u>121,745</u>	<u>303,391</u>
<b>Fund balances:</b>				
Non-spendable	425,644	-	-	212,440
Restricted	186,017	-	-	-
Assigned	14,862,514	1,691,493	1,901,565	4,626,300
Unassigned	17,515,990	-	-	-
Total fund balances	<u>32,990,165</u>	<u>1,691,493</u>	<u>1,901,565</u>	<u>4,838,740</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 45,974,714</u>	<u>\$ 4,091,493</u>	<u>\$ 2,719,167</u>	<u>\$ 5,646,087</u>

The accompanying notes are an integral part of the financial statements.

EMERGENCY SERVICES	OTHER SPECIAL REVENUE	TRANSPORTATION TRUST	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
\$ 5,886,936	\$ 17,304,090	\$ 22,970,017	\$ 31,461,435	\$ 115,113,841
-	150	-	4,510,821	12,303,566
-	-	-	7,704,479	7,704,479
-	-	-	1,895,713	1,895,713
3,581	39,141	566,152	182,559	8,939,016
-	-	-	(162)	(5,134,626)
-	-	237,590	-	237,590
642,522	14	507,232	183,780	8,072,868
1,806,598	2,238,874	577,124	5,352,412	12,731,988
-	-	-	-	623,914
-	-	-	63,958	78,128
<u>\$ 8,339,637</u>	<u>\$ 19,582,269</u>	<u>\$ 24,858,115</u>	<u>\$ 51,354,995</u>	<u>\$ 162,566,477</u>
\$ 448,504	\$ 53,231	\$ 2,246,866	\$ 1,739,491	\$ 13,394,161
-	29,781	640,276	13,663	739,383
-	-	29,559	344,264	374,583
1,958,613	-	1,324,000	1,572,368	9,405,540
442,327	947	199,123	994,922	3,173,557
-	35,000	-	3,095	75,260
-	-	529,786	67,218	613,552
<u>2,849,444</u>	<u>118,959</u>	<u>4,969,610</u>	<u>4,735,021</u>	<u>27,776,036</u>
-	1,307,977	-	356,832	2,291,396
1,209,794	-	577,124	1,838,917	3,708,142
-	-	237,590	-	237,590
23,691	-	-	-	1,221,293
<u>1,233,485</u>	<u>1,307,977</u>	<u>814,714</u>	<u>2,195,749</u>	<u>7,458,421</u>
-	-	-	63,958	702,042
1,686,271	18,046,103	19,073,791	40,618,357	79,610,539
2,570,437	109,230	-	3,741,910	29,503,449
-	-	-	-	17,515,990
<u>4,256,708</u>	<u>18,155,333</u>	<u>19,073,791</u>	<u>44,424,225</u>	<u>127,332,020</u>
<u>\$ 8,339,637</u>	<u>\$ 19,582,269</u>	<u>\$ 24,858,115</u>	<u>\$ 51,354,995</u>	<u>\$ 162,566,477</u>

**Alachua County, Florida**  
**Reconciliation of the Balance Sheet of Governmental Funds**  
**to the Statement of Net Position**  
**September 30, 2018**

Fund balances – total governmental funds (page 25) \$127,332,020

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital Assets used in governmental activities are not financial resources and therefore are not reported in the fund financial statements. The cost of capital assets is \$1,110,861,924 and the accumulated depreciation is \$568,074,548.

Total governmental activities capital assets	\$542,787,376	
Remove Internal Service capital assets	<u>(6,271,712)</u>	536,515,664

Long-term liabilities are not due and payable in the current period and therefore are not reported in fund financial statements. Long-term liabilities at year end consist of:

Notes payable	(\$57,356,000)	
Capital lease payable	(144,435)	
Self-insured losses	(6,266,098)	
Accrued compensated absences	(15,838,169)	
Net OPEB Liability	(10,229,818)	
Net Pension Liability	(159,613,670)	
Less amounts reported in Internal Service funds:		
Self-insured losses	6,266,098	
Accrued compensated absences	238,499	
Net OPEB Liability	323,047	
Net Pension Liability	<u>1,331,794</u>	(241,288,752)

Accrued long-term debt interest payable is not current and therefore is not reported in the fund statements. (567,993)

Deferred outflows and inflows of resources do not affect current financial resources, and therefore, are not reported in the government funds.

Deferred outflow on OPEB liabilities	\$639,121	
Deferred outflow on pension liabilities	64,117,508	
Deferred inflow on OPEB liabilities	(45,972)	
Deferred inflow on pension liabilities	(18,213,142)	
Deferred outflow loss on refunding	<u>781,255</u>	47,278,770

Certain receivables are not “available” in the current period and therefore are not recognized as revenues in governmental funds. 7,458,421

The assets and liabilities of the Internal Service Funds are included in governmental activities. 21,206,866

Prepaid Items originally expensed in full, reclassified as an asset. 1,764,252

Net Position of governmental activities (page 21) \$499,699,248

The accompanying notes are an integral part of the financial statements.

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ALACHUA COUNTY, FLORIDA  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2018

	GENERAL	MSTU LAW ENFORCEMENT	MSBU FIRE PROTECTION	GAS TAX USES
REVENUES				
Taxes	\$ 119,554,917	\$ 20,113,249	\$ 4,858,355	\$ 3,719,008
Permits and fees	182,967	-	4,970	-
Intergovernmental	7,727,200	240,892	32,148	115,874
Charges for services	20,590,885	877,521	126,939	815,558
Fines and forfeitures	4,546	130	-	-
Investment income	826,182	50,576	51,282	-
Special assessments and impact fees	-	-	13,021,089	-
Private donations	-	-	-	-
Miscellaneous	2,503,574	35,045	903	58,719
Total revenues	151,390,271	21,317,413	18,095,686	4,709,159
EXPENDITURES				
Current:				
General government	34,358,428	404,127	260,850	-
Public safety	99,188,393	105,632	16,534,592	-
Physical environment	2,545,417	-	-	127,889
Transportation	2,284,761	-	-	8,104,570
Economic environment	7,813,674	-	-	-
Human services	13,295,919	-	-	-
Culture and recreation	1,672,557	-	-	-
Court cost	10,672,459	-	-	-
Debt service:				
Principal	130,669	-	-	-
Interest and fiscal charges	8,617	-	-	-
Capital outlay	-	-	-	-
Total expenditures	171,970,894	509,759	16,795,442	8,232,459
Excess (deficiency) of revenues over (under) expenditures	(20,580,623)	20,807,654	1,300,244	(3,523,300)
OTHER FINANCING SOURCES (USES)				
Transfers in	38,139,022	65,264	645,446	3,447,634
Transfers out	(15,552,463)	(21,041,854)	(1,019,052)	-
Excess reversion to other agencies	(140,478)	-	-	-
Issuance of debt	-	-	-	-
Sale of capital assets	92,662	-	-	-
Total other financing sources and (uses)	22,538,743	(20,976,590)	(373,606)	3,447,634
Net change in fund balances	1,958,120	(168,936)	926,638	(75,666)
Fund balances - beginning, as previously reported	29,680,706	1,860,429	974,927	4,914,406
Adjustment to restate beginning fund balance	1,351,339	-	-	-
Fund balances - beginning, as restated	31,032,045	1,860,429	974,927	4,914,406
Fund balances - ending	\$ 32,990,165	\$ 1,691,493	\$ 1,901,565	\$ 4,838,740

The accompanying notes are an integral part of the financial statements.

EMERGENCY SERVICES	OTHER SPECIAL REVENUE	TRANSPORTATION TRUST	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
\$ -	\$ 12,527,548	\$ -	\$ 9,670,038	\$ 170,443,115
-	-	-	258,368	446,305
5,655,219	437,114	130,714	23,792,846	38,132,007
314,832	60,005	162,649	5,993,662	28,942,051
239,954	5,735	-	2,019,054	2,269,419
17,721	146,921	151,069	368,671	1,612,422
-	-	2,531,504	6,159,583	21,712,176
-	41,731	-	-	41,731
23,597	24,265	1,073	818,624	3,465,800
6,251,323	13,243,319	2,977,009	49,080,846	267,065,026
-	106	-	49,872	35,073,383
7,575,253	4,270	-	3,509,334	126,917,474
-	3,087,396	-	7,963,928	13,724,630
-	317,309	-	314,322	11,020,962
-	32,317	-	3,500,280	11,346,271
-	133,008	-	2,011,745	15,440,672
-	853,790	-	-	2,526,347
-	3,924	-	6,742,407	17,418,790
-	-	-	9,790,000	9,920,669
-	-	-	1,240,924	1,249,541
-	-	10,252,600	1,206,256	11,458,856
7,575,253	4,432,120	10,252,600	36,329,068	256,097,595
(1,323,930)	8,811,199	(7,275,591)	12,751,778	10,967,431
9,860,533	721,310	5,082,503	2,788,092	60,749,804
(8,832,479)	-	(695,329)	(14,517,936)	(61,659,113)
-	-	-	(195,864)	(336,342)
-	-	2,590,000	50,000	2,640,000
-	-	17,578	3,975	114,215
1,028,054	721,310	6,994,752	(11,871,733)	1,508,564
(295,876)	9,532,509	(280,839)	880,045	12,475,995
4,552,584	8,622,824	19,354,630	43,544,180	113,504,686
-	-	-	-	1,351,339
4,552,584	8,622,824	19,354,630	43,544,180	114,856,025
\$ 4,256,708	\$ 18,155,333	\$ 19,073,791	\$ 44,424,225	\$ 127,332,020

**Alachua County, Florida**  
**Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the**  
**Statement of Activities**  
**For the Year Ended September 30, 2018**

Net change in fund balances – total governmental funds (page 29) \$12,475,995

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay expenditures of \$20,811,577 were more than depreciation (\$20,383,154) in the current period.

Total governmental activities capital outlay expenditures	\$22,800,855	
Remove Internal Service capital outlay expenditures	(1,989,278)	
Total capital outlay expenditures excluding Internal Service	<u>\$20,811,577</u>	
Total governmental activities depreciation	(\$21,962,961)	
Remove Internal Service depreciation	<u>1,579,807</u>	
Total depreciation excluding Internal Service	<u>(\$20,383,154)</u>	428,423

Donations/contributions of capital assets increase net position in the Statement of Activities, but do not appear in the governmental funds because they are not financial resources. 19,830,468

Governmental funds report sale of capital assets as financial resources; the loss on disposal of capital assets are not reflected in the fund statement.

Total capital outlay loss per Capital Asset Schedule	(\$53,637)	
Remove loss Internal Service	<u>1,405</u>	
Total capital outlay loss excluding Internal Service	<u>(\$52,232)</u>	(52,232)

Repayments of bond, note, and capital lease principal are expenditures in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. 9,916,785

Issuance of debt provides current financial resources to governmental funds, but debt increases long-term liabilities in the Statement of Net Position. (2,640,000)

The net change in net pension liability, deferred outflows, and deferred inflows are reported in statement of activities, but not in governmental funds.

Change in pension liabilities	\$620,628	
Less: Change internal service pension liabilities	(21,659)	
Net change in pension liabilities	<u>\$598,969</u>	
Change in deferred outflows	(\$3,793,315)	
Less: Change in internal service deferred outflows	<u>35,010</u>	
Net change in deferred outflows	<u>(\$3,758,305)</u>	
Change in deferred inflows	(\$6,993,212)	
Less: Change in internal service deferred inflows	<u>70,124</u>	
Net change in deferred inflows	<u>(\$6,923,088)</u>	(10,082,424)

Change in the deferred loss on refunding is not reported in governmental funds. (178,392)



**Alachua County, Florida** **Page 2 of 2**  
**Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the**  
**Statement of Activities**  
**For the Year Ended September 30, 2018**

The net change in net OPEB liability and deferred inflows are reported in statement of activities, but not in governmental funds.

Total change in net OPEB liability	(\$924,958)
Less: Change in net OPEB liability Internal Service	127,155
Net change in OPEB liabilities	<u>(\$797,803)</u>
Change in deferred outflows	\$659,962
Less: Change in internal service deferred outflows	<u>(20,841)</u>
Total change in deferred outflows	<u>\$639,121</u>
Change in deferred inflows	\$9,977
Add: Change in internal service deferred inflows	<u>290</u>
Total change in deferred inflows	<u>\$10,267</u>

(148,415)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.

Net change in compensated absences	(\$844,854)
Net change in accrued interest payable	<u>27,929</u>
Net adjustment	<u>(\$816,915)</u>

(816,925)

Internal service funds are used by management to charge the costs of insurance, computer replacement, fleet services, and telephone services to individual funds. Total net loss for internal service funds is reported with governmental activities.

2,208,611

Certain accrued revenues reported in the Statement of Activities are not considered available current financial resources and therefore are not reported as revenue in the governmental funds.

1,441,646

Prepaid items originally expensed in full, reclassified as an asset.

156,516

Changes in net position of governmental activities (page 23)

\$32,540,056

The accompanying notes are an integral part of the financial statements

ALACHUA COUNTY, FLORIDA  
STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
SEPTEMBER 30, 2018

	BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUNDS			GOVERNMENTAL ACTIVITIES - INTERNAL SERVICE FUNDS
		NONMAJOR PROPRIETARY FUND		
	400	410		
	SOLID WASTE SYSTEM	CODES ENFORCEMENT	TOTAL	
ASSETS				
Current assets:				
Equity in pooled cash and investments	\$ 11,076,044	\$ 3,222,941	\$ 14,298,985	\$ 25,096,407
Other cash and equivalents	250	-	250	120,000
Cash with claims administrator	-	-	-	303,500
Accounts receivable	1,045,364	-	1,045,364	221,403
Due from other funds	10,017	-	10,017	1,322,876
Due from other governments	77,519	1,069	78,588	26,270
Inventories	-	-	-	229,268
Prepaid items	742	-	742	3,051
Total current assets	12,209,936	3,224,010	15,433,946	27,322,775
Noncurrent assets:				
Restricted assets:				
Equity in pooled cash and investments	49,191	-	49,191	-
Investments	2,940,441	-	2,940,441	-
Interest receivable	20,777	-	20,777	-
Total restricted assets	3,010,409	-	3,010,409	-
Capital assets:				
Capital assets	26,629,027	142,999	26,772,026	22,163,784
Less accumulated depreciation	(16,782,582)	(116,739)	(16,899,321)	(15,892,072)
Total capital assets (net of depreciation)	9,846,445	26,260	9,872,705	6,271,712
Total noncurrent assets	12,856,854	26,260	12,883,114	6,271,712
Total assets	25,066,790	3,250,270	28,317,060	33,594,487
DEFERRED OUTFLOWS OF RESOURCES				
Deferred amounts related to OPEB	26,051	8,684	34,735	20,841
Deferred amounts related to pensions	990,705	320,782	1,311,487	524,595
Total deferred outflows of resources	1,016,756	329,466	1,346,222	545,436
LIABILITIES				
Current liabilities:				
Accounts payable and accrued liabilities	1,058,268	94,851	1,153,119	2,492,442
Unearned revenue	-	-	-	2,131,392
Due to other funds	190	31	221	-
Due to other governments	36,033	10,103	46,136	6,614
Deposits	111,619	-	111,619	-
Accrued compensated absences of a year or less	266,272	79,460	345,732	120,866
Accrued landfill post closure cost	486,827	-	486,827	-
Estimated liability for self insured losses	-	-	-	2,322,748
Net pension liability due within one year	13,338	4,447	17,785	7,114
Total current liabilities	1,972,547	188,892	2,161,439	7,081,176
Noncurrent liabilities:				
Accrued compensated absences more than a year	110,238	-	110,238	117,633
Estimated liability for self insured losses	-	-	-	3,943,350
Net OPEB liability	403,808	134,604	538,412	323,047
Net pension liability	2,501,282	810,418	3,311,700	1,324,680
Noncurrent liabilities payable from restricted assets:				
Accrued landfill post closure cost	3,646,923	-	3,646,923	-
Total noncurrent liabilities	6,662,251	945,022	7,607,273	5,708,710
Total liabilities	8,634,798	1,133,914	9,768,712	12,789,886
DEFERRED INFLOWS OF RESOURCES				
Deferred amounts related to OPEB	1,873	625	2,498	1,499
Deferred amounts related to pensions	272,870	81,309	354,179	141,672
Total deferred inflows of resources	274,743	81,934	356,677	143,171
NET POSITION				
Net investment in capital assets	9,846,445	26,260	9,872,705	6,271,712
Restricted for cash reserves	-	-	-	290,879
Unrestricted	7,327,560	2,337,628	9,665,188	14,644,275
Total net position	\$ 17,174,005	\$ 2,363,888	\$ 19,537,893	\$ 21,206,866

The accompanying notes are an integral part of the financial statements.

ALACHUA COUNTY, FLORIDA  
STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN FUND NET POSITION  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2018

	BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUNDS			GOVERNMENTAL ACTIVITIES - INTERNAL SERVICE FUNDS
	NONMAJOR PROPRIETARY FUND		TOTAL	
	400 SOLID WASTE SYSTEM	410 CODES ENFORCEMENT		
Operating revenues:				
Charges for services	\$ 10,129,339	\$ 6,570	\$ 10,135,909	\$ 34,263,360
Fines and forfeitures	-	10,006	10,006	-
Permits, licenses and franchise fees	313,939	1,811,614	2,125,553	-
Special assessments and impact fees	3,104,736	-	3,104,736	-
Miscellaneous revenue	2,467,890	4,416	2,472,306	1,810,333
Total operating revenues	16,015,904	1,832,606	17,848,510	36,073,693
Operating expenses:				
Personal services	4,002,512	1,293,135	5,295,647	2,493,821
Depreciation	781,428	10,880	792,308	1,579,807
Indirect costs	437,384	88,709	526,093	246,064
Supplies and materials	1,214,656	26,185	1,240,841	3,469,204
Other services and charges	10,901,217	179,941	11,081,158	5,605,818
Claims and losses	-	-	-	21,621,950
Total operating expenses	17,337,197	1,598,850	18,936,047	35,016,664
Operating income (loss)	(1,321,293)	233,756	(1,087,537)	1,057,029
Nonoperating revenues:				
Net gain (loss) on disposal of capital assets	-	-	-	114,850
Investment Income	155,283	-	155,283	87,441
Private donations	-	-	-	50,000
Total nonoperating revenues (expenses)	155,283	-	155,283	252,291
Income (loss) before capital contributions and transfers	(1,166,010)	233,756	(932,254)	1,309,320
Transfers:				
Transfers in	10,018	-	10,018	899,291
Total transfers	10,018	-	10,018	899,291
Change in net position	(1,155,992)	233,756	(922,236)	2,208,611
Net position - beginning, as previously reported	18,316,183	2,126,670	20,442,853	18,990,840
Compensated absences	14,495	3,689	18,184	7,778
Net pension liability	(681)	(227)	(908)	(363)
Total net position - beginning, as restated	18,329,997	2,130,132	20,460,129	18,998,255
Total net position - ending	\$ 17,174,005	\$ 2,363,888	\$ 19,537,893	\$ 21,206,866

The accompanying notes are an integral part of the financial statements.

ALACHUA COUNTY, FLORIDA  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2018

	BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUNDS			GOVERNMENTAL ACTIVITIES - INTERNAL SERVICE FUNDS
	NONMAJOR PROPRIETARY FUND		TOTAL	
	400 SOLID WASTE SYSTEM	410 CODES ENFORCEMENT		
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash received for services	\$ 10,741,512	\$ 1,871,886	\$ 12,613,398	\$ 34,394,015
Cash received from special assessments & franchise fees	3,104,736	-	3,104,736	-
Miscellaneous cash receipts	2,467,890	4,416	2,472,306	1,810,333
Cash paid to outside parties	(12,934,133)	(257,350)	(13,191,483)	(30,286,853)
Cash paid to employees	(4,055,202)	(1,301,735)	(5,356,937)	(2,363,201)
Net cash provided (used) by operating activities	(675,197)	317,217	(357,980)	3,554,294
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Due from other funds	170,872	-	170,872	(504,910)
Due from other governments	(36,457)	33	(36,424)	14,875
Private donations	-	-	-	50,000
Transfers in (out)	10,018	-	10,018	899,291
Net cash provided (used) by noncapital financing activities	144,433	33	144,466	459,256
CASH FLOWS FROM CAPITAL & RELATED FINANCING ACTIVITIES				
Payments for capital assets	(1,171,096)	-	(1,171,096)	(1,989,278)
Proceeds from sale of capital assets	-	-	-	116,255
Net cash provided (used) by capital & related financing activities	(1,171,096)	-	(1,171,096)	(1,873,023)
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest received	155,283	-	155,283	87,441
Proceeds from investments	181,698	-	181,698	-
Net cash provided (used) by investing activities	336,981	-	336,981	87,441
Net increase (decrease) in cash and cash equivalents	(1,364,879)	317,250	(1,047,629)	2,227,968
Cash and cash equivalents, October 1, 2017	12,490,364	2,905,691	15,396,055	23,291,939
Cash and cash equivalents, September 30, 2018	\$ 11,125,485	\$ 3,222,941	\$ 14,348,426	\$ 25,519,907
Cash and cash equivalents classified as:				
Equity in pooled cash and investments	\$ 11,076,044	\$ 3,222,941	\$ 14,298,985	\$ 25,096,407
Other cash and equivalents	250	-	250	120,000
Cash with claims administrator	-	-	-	303,500
Restricted equity in pooled cash and investments	49,191	-	49,191	-
Total	\$ 11,125,485	\$ 3,222,941	\$ 14,348,426	\$ 25,519,907
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:				
Operating income (loss)	\$ (1,321,293)	\$ 233,756	\$ (1,087,537)	\$ 1,057,029
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:				
Depreciation expense	781,428	10,880	792,308	1,579,807
Pension expense adjustment	156,515	52,171	208,686	83,475
OPEB expense adjustment	10,066	3,356	13,422	106,604
Increase (decrease) in estimated landfill post closure cost	(235,211)	-	(235,211)	-
Increase (decrease) in estimated liability for self insured losses	-	-	-	582,090
(Increase) decrease in accounts receivable	160,553	-	160,553	(42,187)
Increase (decrease) in user deposits	6,594	-	6,594	-
Increase (decrease) in accrued compensated absences	(48,592)	(7,234)	(55,826)	25,124
Increase (decrease) in unearned revenue	-	-	-	102,428
(Increase) decrease in inventories	-	-	-	9,103
Increase (decrease) in accounts payable	(185,257)	24,288	(160,969)	50,821
Total adjustments	646,096	83,461	729,557	2,497,265
Net cash provided (used) by operating activities	\$ (675,197)	\$ 317,217	\$ (357,980)	\$ 3,554,294

The accompanying notes are an integral part of the financial statements.

ALACHUA COUNTY, FLORIDA  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
SEPTEMBER 30, 2018

	AGENCY FUNDS	OTHER POST- EMPLOYMENT BENEFITS TRUST FUND
<b>ASSETS</b>		
Equity in pooled cash and investments	\$ 38,234	\$ 197,525
Other cash and equivalents	7,656,134	11,349
Investments	1,009,657	1,880,160
Due from individuals	365,983	-
Due from other governments	8,290	-
Total assets	<u>9,078,298</u>	<u>2,089,034</u>
<b>LIABILITIES</b>		
Assets held for others	3,266,927	-
Due to other governments	1,259,719	-
Deposits held in escrow	78,168	-
Deposits - installment taxes	4,473,484	-
Total liabilities	<u>9,078,298</u>	<u>-</u>
<b>NET POSITION</b>		
Restricted for OPEB	-	2,089,034
<b>TOTAL NET POSITION</b>	<u><u>\$ -</u></u>	<u><u>\$ 2,089,034</u></u>

The accompanying notes are an integral part of the financial statements.

ALACHUA COUNTY, FLORIDA  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
OTHER POSTEMPLOYMENT BENEFITS TRUST FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2018

	OPEB TRUST FUND
Additions	
Contributions:	
Employer	\$ 1,125,443
Members	2,044,907
Total contributions	<u>3,170,350</u>
Investment earnings:	
Net appreciation in fair value of investments	132,285
Interest and dividends	-
Total investment income (loss)	<u>132,285</u>
Less investment expense	-
Net investment income (loss)	<u>132,285</u>
Total additions	<u>3,302,635</u>
Deductions	
Benefit payments	2,847,645
Refunds of nonvested contributions	-
Administrative expenses	125,180
Total deductions	<u>2,972,825</u>
Net increase (decrease)	329,810
Net position restricted for other postemployment benefits - beginning	<u>1,759,224</u>
Net position restricted for other postemployment benefits - ending	<u><u>\$ 2,089,034</u></u>

The accompanying notes are an integral part of the financial statements.

**ALACHUA COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

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**ALACHUA COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Reporting Entity**

Alachua County is a political subdivision of the State of Florida and is governed by a five-member elected Board of County Commissioners (“Board”) that derives its authority from the County Charter and Florida Statutes and regulations. In addition to the members of the Board, there are five elected Constitutional Officers: the Sheriff, Supervisor of Elections, Property Appraiser, Clerk of the Circuit Court, and Tax Collector. The Constitutional Officers, except for the Supervisor of Elections, maintain separate accounting records and budgets.

The Board funds the operations of both the Sheriff and the Supervisor of Elections. The Board of County Commissioners, the Library District, the St. Johns River Water Management District and the Suwannee River Water Management District fund the operations of the Property Appraiser. The Clerk’s duties as Clerk to the Board and Clerk of the County Court are funded from fees and charges authorized under Chapter 2009-61 and 2009-204 Laws of Florida and the Board of County Commissioners. The Tax Collector’s operations are funded by fees collected by the Officer.

The accompanying financial statements present the County (primary government), and its Component Units.

**Discretely Presented Component Units**

The government-wide financial statements include the financial data of the County’s Component Units. They are included because if excluded the County’s financial statements would be misleading. Two Component Units are discretely presented in the government-wide financial statements to emphasize their legal separation from the County. The following Component Units are included in the statements:

**1. John A. H. Murphree Law Library**

The John A. H. Murphree Law Library, a dependent special district established by Special Act (57-1118) during the 1957 Florida Legislative session, is a discretely presented component unit that benefits the Courts, County Officials, and the public at large. The Board of Trustees for the Law Library consists of one County Commissioner and several other local law community individuals. The Board of Trustees has full power and authority to establish, operate and maintain the Law Library. The Board of County Commissioners is authorized to appropriate other available funds for the use of the Law Library. There are no separately issued financial statements.

**2. Alachua County Housing Finance Authority**

The Alachua County Housing Finance Authority (Chapter 159.601, Florida Statutes), a dependent special district is a discretely presented component unit that provides financing for low-income housing. The Authority is required to obtain Board approval for all its fiscal activities. The Authority is governed by a separate board and does not provide services exclusively to the County. There are no separately issued financial statements.

The fiscal year end for both discretely presented component units is September 30th.

**Related Organizations**

The Alachua County Library District (Chapter 98-502 as amended by 03-375, Laws of Florida) provides library system services and facilities for all citizens of Alachua County, Florida. The Alachua County Health Facilities Authority (Chapter 154.201, Florida Statutes) assists in financing health care facilities. The Alachua County Housing Authority (Section 421.27, Florida Statutes) assists in providing safe and sanitary dwelling accommodations to persons of low income. Alachua County is not able to impose its will on these organizations, and there is no financial benefit/burden relationship between these

**ALACHUA COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

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organizations and the County. Therefore, these organizations are not component units and are not included in the accompanying financial statements.

As of September 30, 2018, Alachua County had not participated in any joint ventures with any other governmental entities.

**B. Government-wide and Fund Financial Statements**

The basic financial statements of the County are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

**1. Government-wide Financial Statements**

Government-wide financial statements (the Statement of Net Position and the Statement of Activities) provide financial information on County government as a whole, except for fiduciary activities.

These statements include separate columns for the government and business-type activities of the primary government and its component units. As a general rule, effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to the general rule are interfund services provided and used between functions. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The Statement of Activities shows the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly related to a specific function or segment. *Program revenues* include a) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and b) grants and contributions that are restricted to meeting specific requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major enterprise funds are reported as separate columns in the fund financial statements.

**2. Fund Financial Statements**

The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenue, and expenditures or expenses, as appropriate. Government resources are allocated to, and accounted for, in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the County's governmental, proprietary, and fiduciary funds are presented after the government-wide financial statements. These statements show information about major funds individually and nonmajor funds in the aggregate for governmental and enterprise funds. The fiduciary statement includes financial information for the agency funds. The agency funds of the County primarily represent assets held by the County in a custodial capacity for other individuals or governments.

The Governmental Accounting Standards Board Statement (GASB) 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The nonmajor funds are

**ALACHUA COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

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combined in a column in the fund financial statements and detailed in the supplemental information section.

**Governmental Major Funds**

*General Fund* - The General Fund is the general operating fund of the County. It is used to account for all financial resources not accounted for and reported in another fund. The County-wide General Fund is subdivided into the following 6 categories: Board of County Commissioners, Clerk of the Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector.

*MSTU – Law Enforcement* – This fund was established September 9, 1976 by Alachua County ordinance 76-85 and 86. The fund was later split on October 1, 2002 by Alachua County ordinances 02-21, in accordance with Florida Statute 125.01 (1)(q), in order to segregate law enforcement services from other unincorporated services. It pays for the majority of the Sheriff's patrol in the unincorporated area of the County through transfers to the Sheriff.

*MSBU – Fire Protection* – This fund was established September 9, 1976 by Alachua County ordinance 76-85 and 86. The fund was later split in fiscal year 2003 and 2007 in order to segregate law enforcement services and MSTU Fire protection. On July 11, 2017, Alachua County ordinance 17-06 was adopted to create fire assessment. It provides firefighting and related services to citizens in the unincorporated area of the County.

*Gas Tax Uses* – This fund was established by the Alachua County Board of County Commissioners Resolution 00-85 in accordance with Florida Statute 336.025 to account for fuel tax revenues which are collected from the Local Option Gas Tax, Seventh Cent County Gas Tax and intragovernmental services charges disbursed to Alachua County to be expended in activities related to its transportation system. These activities include road and bridge maintenance, the Transportation Improvement Program, support for bus services for the disadvantaged, and fulfillment of related debt service requirements.

*Emergency Services Fund* – This fund accounts for the revenues and expenditures of grant funds used for fire rescue, emergency management, E-911 and disaster relief. All services provided by the Fire Rescue Department are provided under the authority of the Alachua County Codes/Ordinances, Florida Statutes, adopted 2004 Fire/EMS Master Plan and 2012 Update, BoCC Fire Service Delivery Core Principals, and National Fire Protection Association (NFPA).

*Other Special Revenue Fund* – This fund accounts for revenues and expenditures not falling into other categories, including developer multi-modal mitigation fees, half-cent sales surtax proceeds for WSPP and donations made to the County.

*Transportation Trust Fund* – This capital project fund is used to account for capital transportation projects, such as roads and multi-modal improvements and maintenance, using money transferred from the General fund and from the Transportation Improvement Revenue Bonds, Series 2008. The fund was established March 8, 2005 by resolution 05-20.

**Enterprise Major Fund**

*Solid Waste System* – This fund accounts for revenues and expenses associated with refuse/garbage disposal, recyclable reclaiming, care of closed of landfills, and collection activities outside the mandated designated Alachua County collection area.

**Enterprise Non-major Fund**

*Codes Enforcement* – This fund was established on October 1, 1998 to account for revenues and expenses associated with licenses, permits, fines and fees for services of the Department of Growth Management, Office of Codes Enforcement.

**ALACHUA COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

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**Other Fund Types**

*Internal Service Funds* – Internal service funds account for services provided primarily to other departments of the County on a cost-reimbursement basis and include the Computer Replacement, Self-insurance, Fleet Management, Telephone Service, Vehicle Replacement and Health Insurance funds.

*Trust and Agency Funds* – Trust and agency funds are used to account for the collection and disbursement of monies by the County on behalf of other governments and individuals; examples are cash bonds, traffic fines, support payments, other post-employment benefits trust and ad valorem taxes.

**Non-current Governmental Assets/Liabilities**

GASB Statement 34 requires non-current governmental assets, such as land and buildings, non-current governmental liabilities such as general obligation bonds, and revenue bonds and capital leases, to be reported in the governmental activities column in the government-wide Statement of Net Position.

**C. Measurement Focus, Basis of Accounting, and Financial Statement presentation**

**1. Government-wide Financial Statements**

The government-wide financial statements, proprietary fund financial statements, and fiduciary fund financial statements, are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement 33 – Accounting and Financial Reporting for Nonexchange Transactions.

Program revenues include charges for services, special assessments, and payments made by parties outside of the reporting government's citizenry if that money is restricted to a particular program. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as expenses. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as an other financing source. Amounts paid to reduce the County's long-term indebtedness are reported as a reduction of related liability, rather than as expenses.

The effect of interfund activity has been eliminated from the government-wide financial statements. The County chooses to eliminate indirect costs between governmental activities to avoid a doubling up effect.

**2. Governmental Fund Financial Statements**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 30 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Franchise fees, licenses, sales taxes, gas taxes, operating and capital grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when the County receives cash.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be a measure of available spendable resources. Governmental funds operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets.

**ALACHUA COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

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Accordingly, they are said to present a summary of sources and uses of available spendable resources during a period.

Because of their spending measurement focus, expenditure recognition for governmental fund types exclude amounts represented by noncurrent liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or funds liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as an other financing source rather than as a fund liability. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

**3. Proprietary Fund Financial Statements**

The County's enterprise funds and internal service funds are proprietary funds. In the fund financial statements, proprietary funds are presented using the accrual basis of accounting and the economic resources measurement focus. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in total net position. Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies and investment earnings, result from non-exchange transactions or ancillary activities. Operating expenses include those costs associated with the principal activities of the funds; currently there are no non-operating expenses in the County's proprietary funds

Amounts paid to acquire capital assets are capitalized as assets in the fund financial statements, rather than reported as expenses. Proceeds of long-term debt would be recorded as a liability in the fund financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness would be reported as a reduction of the related liabilities, rather than as an expense. Currently, the proprietary funds carry no debt.

**4. Fiduciary Fund Financial Statements**

Fiduciary funds include trust funds and agency funds. All trust funds use the economic resources measurement focus and accrual basis of accounting. The County has one trust fund – the Other Post-employment Benefits (OPEB) fund. Agency funds are unlike all other types of funds and report only assets and liabilities. So, agency funds do not have a measurement focus, but do use an accrual basis of accounting to recognize receivables and payables.

**D. Assets, Liabilities, Deferred Inflows/Outflows and Net Position**

**1. Cash and Equivalents**

Cash and equivalents are defined as short-term highly liquid investments that are both readily convertible to known amounts of cash and have an original maturity of three months or less. This includes cash in banks, repurchase agreements with financial institutions, petty cash, cash with claims administrators, balances in the State Board of Administration Investment Pool, money market funds, certificates of deposit and US Treasury securities.

**2. Investments**

Investments for the County are reported at fair value.

**3. Receivables and Payables**

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as Due To/From Other Funds. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as Internal Balances.

**ALACHUA COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

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Advances between funds, as reported in the fund financial statements, are offset by a fund balance designation in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

**4. Inventories, Prepaid Items and Assets Held for Resale**

Inventories, consisting primarily of expendable items (materials and supplies), are determined by physical count at the County's fiscal year-end and valued at cost on the basis of the first-in first-out method of accounting. Inventory shown in the Governmental Funds consists of fuel, veterinary and medical supplies, vehicle parts and road materials. Inventory is recorded as an expenditure when consumed (consumption method) rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. Inventories and prepaid items are reported as nonspendable fund balance in governmental funds. Assets held for resale include homes rehabilitated through the Neighborhood Stabilization Program whose proceeds upon sale are used to purchase additional homes.

**5. Restricted Assets**

Certain funds of the County are classified as restricted assets on the Statement of Net Position because a restriction is either imposed by law through constitutional provisions or enabling legislation, or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. Therefore, applicable laws and regulations limit their use. It is the practice of the County to utilize restricted net position before unrestricted net position.

Certain Solid Waste System Enterprise Fund assets are required to be segregated from other current assets. These assets are legally restricted for specific purposes, such as landfill post closure care. See Note 1.D.8.

**6. Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, right of ways, bridges, sidewalks, traffic signals, storm water drainage and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Alachua County defines capital assets to include items of a non-consumable nature with a value of at least \$5,000 and a life of more than one year. Software costing over \$100,000 with a life greater than one year is also capitalized.

Roads, bridges, traffic signals, and storm water basins constructed prior to October 1, 2000 are reported at estimated historical cost. Donated capital assets are recorded at estimated acquisition value at the time of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

The County's capital assets are depreciated using the straight-line method over the following estimated useful lives:

<b>ASSETS</b>	<b>YEARS</b>
Buildings/improvements	10 - 50
Equipment/Software	2 - 20
Infrastructure	10 - 50

**7. Capitalization of Interest**

GASB 37 requires capitalization of bond issue interest costs during the construction period for proprietary activities. These costs are netted against applicable interest earnings on construction fund investments. During the current period, the County did not have any capitalized interest.

**ALACHUA COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

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**8. Landfill Post Closure Care Costs**

The County has adopted a policy based on U.S. Environmental Protection Agency rules and in accordance with Florida Law sets aside funds for the post closure care costs of the County's closed landfills.

The County has no landfills that are currently accepting waste. Within the Solid Waste System Enterprise Fund, deposits are made to the fund's other cash and equivalents account for the purpose of complying with the escrow requirements of Rule 17-701.630, Florida Administrative Code. This rule requires the County to annually deposit funds in an interest-bearing escrow account for the purpose of funding the estimated landfill post closure cost. This amount is represented as Restricted Assets on the Statement of Net Position. Per the above rule, an audited report is filed each year with the Florida Department of Environmental Protection.

The liability on the face of the statements is equal to the total estimated cost of post closure care. The estimates are reviewed and adjusted each year for changes resulting from inflation, deflation, technology, or changes in applicable laws or regulations.

**9. Unearned Revenue**

If assets have been received by the County for services to be rendered in future periods, asset balances have been offset by an unearned revenue liability account.

**10. Accrued Compensated Absences**

The County accrues accumulated unpaid vacation and sick leave when earned by employees. The amount estimated to be used in the following fiscal year is the current amount. The amount estimated to be used in subsequent fiscal years is the non-current amount. The current and non-current amounts for government funds are maintained separately and represent a reconciling item between the fund and the government-wide presentations.

**11. Obligation for Bond Arbitrage Rebate**

Pursuant to Section 148(f) of the U. S. Internal Revenue Code, the County must rebate to the United States Government the excess of interest earned from the investment of certain debt proceeds and pledged revenues over the yield rate of the applicable debt. The County uses the revenue reduction approach in accounting for rebatable arbitrage, which treats excess earnings as a reduction of revenue.

**12. Bond Discounts/Premiums**

Bond discounts and premiums associated with the issuance of governmental bonds are amortized according to the straight-line method. For financial reporting, unamortized bond discounts and premiums are netted against the applicable long-term debt.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**13. Encumbrances**

Encumbrance accounting, under which purchase orders, contracts and other commitments for expenditure of monies are recorded in order to reserve that amount of the applicable appropriation, is employed in the governmental funds. Encumbrances are not the equivalent of expenditures; encumbrances are reported as restricted, committed or assigned fund balances at year-end, depending on the level of constraint and are reappropriated the following year.

**14. Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the

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Florida Retirement System Pension Plan and Health Insurance Subsidy Program and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**15. Post-employment Benefits Other than Pensions (OPEB)**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Alachua County OPEB Plan and additions to/deductions from Alachua County OPEB Plan's fiduciary net position have been determined on the same basis as they are reported by the Alachua County OPEB Plan. For this purpose, the Alachua County OPEB Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**16. Deferred Inflows/Outflows**

Deferred outflows of resources are defined as a consumption of net assets by the government that is applicable to a future reporting period. Deferred inflows of resources are defined as an acquisition of net assets by the government that is applicable to a future reporting period. Deferred outflows of resources have a positive effect on net position, similar to assets, and deferred inflows of resources have a negative effect on net position, similar to liabilities. Notwithstanding those similarities, deferred outflows of resources are not assets and deferred inflows of resources are not liabilities and accordingly are not included in those sections of the statement of financial position.

**17. Classifications of Fund Balances and Net Position**

The County follows GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, which classifies fund balances for governmental funds into specifically defined classifications. The classifications comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. The fund balance classifications are described below:

- *Nonspendable Fund Balance* - The non-spendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Items included in this classification are not expected to be converted to cash.
- *Restricted Fund Balance* - The restricted fund balance is defined as having restrictions (a) externally imposed by creditors (such as debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.
- *Committed Fund Balances* are those that can only be used for specific purposes pursuant to constraints by formal action of the County's highest level of decision-making authority, which is an ordinance. The County has no committed fund balances.
- *Assigned Fund Balances* are amounts that are constrained by the County's intent to be used for specific purposes, but are neither restricted nor committed. Intent may be expressed by formal action of the BOCC, other than ordinances, or by the County Manager or acting administrative official as permitted by the BOCC's adopted Purchasing Policy.
- *Unassigned Fund Balance* - Unassigned fund balance is the residual classification for the General Fund, the only fund that can report a positive unassigned fund balance amount. In other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance.

The County's policy is to expend resources in the following order of priority: restricted, committed, assigned, and unassigned. It is the County's policy that unassigned fund balance of the General Fund, at fiscal year-end, not be less than 10% of the following year's projected operating revenue. In any fiscal



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year where the County is unable to maintain the minimum unassigned fund balance, the County shall reestablish the minimum amount over a 3-year period. During the reestablishment period, the County shall not appropriate any amounts of unassigned fund balance for the purpose of balancing the budget until the 10% minimum is reached.

Net position of the Self Insurance Fund is restricted for cash reserve requirements.

**NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

The County uses the following procedures in establishing the budgetary data reflected in the Required Supplementary Information and Supplementary Information sections of this financial statement.

- (1) The County adopts its budget in accordance with Chapters 129 and 200 of the Florida Statutes, the County Charter, and County Policy. The County and County Manager follow an internal hearing process to set the proposed tentative budget and millage. Public hearings are then held to adopt both a tentative budget and millage, and a final budget and millage, in accordance with Chapters 129 and 200, Florida Statutes.
- (2) Level of Control - Expenditures may not exceed appropriations and are controlled in the following manner: The budget is controlled according to Chapter 129, Florida Statutes, at the total fund level. The County has adopted more stringent policies that control expenditures on the major category (Personal Services, Operating, Capital Outlay, Debt Service, and Non-Operating) level within funds. The County, additionally, has adopted a Budget Amendment Policy that allows the County Manager to transfer budget amounts between departments within funds. The Board must authorize all budget changes between funds.
- (3) Budgets for the governmental and proprietary fund types are adopted on a basis consistent with generally accepted accounting principles.
- (4) Appropriations for the County lapse at the close of a fiscal year. Encumbered appropriations are re-appropriated in the ensuing year's budget.
- (5) Budget for the Clerk's Fine and Forfeiture special revenue fund is approved by the Florida Clerk of Courts Operations Corporation and the Board. The Florida Department of Revenue approves the Property Appraiser's and the Tax Collector's respective budgets.
- (6) Formal budgetary integration is used as a management control device for all funds of the County.

The following is a comparison of the appropriations to total expenses for the proprietary funds for the fiscal year ended September 30, 2018:

				Variance with Final budget Positive/(Negative)
		Appropriations	Total Expenses	
<b>Enterprise funds</b>	Solid Waste System	\$ 29,896,343	\$ 17,337,197	\$ 12,559,146
	Codes Enforcement	4,345,853	1,598,850	2,747,003
<b>Internal Service funds</b>	Computer Replacement	1,564,146	768,435	795,711
	Self Insurance	8,988,050	4,154,381	4,833,669
	Fleet Management	5,766,575	4,425,971	1,340,604
	Telephone Service	2,287,119	1,279,994	1,007,125
	Vehicle Replacement	6,403,638	1,192,090	5,211,548
	Health Insurance	30,187,238	23,195,793	6,991,445

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**NOTE 3 - FUND BALANCE CLASSIFICATION AND RESTRICTED NET POSITION**

**A. GOVERNMENTAL FUND BALANCE CLASSIFICATION**

	GENERAL	MSTU LAW ENFORCEMENT	MSTU FIRE PROTECTION	GAS TAX USES	EMERGENCY SERVICES
Non-spendable					
Inventory	\$ 411,474	\$ -	\$ -	\$ 212,440	\$ -
Prepaid items	14,170	-	-	-	-
Total non-spendable	425,644	-	-	212,440	-
Restricted for:					
Bond covenants-cash reserves	-	-	-	-	-
Debt service	-	-	-	-	-
CHOICES referendum	-	-	-	-	-
Wild Space Public Places referendum	-	-	-	-	-
Tourist development	-	-	-	-	-
Road construction	-	-	-	-	-
Public Improvement revenue bond projects	-	-	-	-	-
Alachua County Forever	-	-	-	-	-
Impact fee - Fire	-	-	-	-	-
Impact fee - Parks	-	-	-	-	-
Impact fee - Transportation	-	-	-	-	-
Multi-Modal Transportation Mitigation	-	-	-	-	-
State & Federal grants & other purposes	186,017	-	-	-	-
Enabling legislation*	-	-	-	-	1,686,271
Total restricted	186,017	-	-	-	1,686,271
Assigned for:					
Subsequent year's reserve for contingency	8,761,976	-	-	-	-
FY19 Appropriated Fund Balance	5,155,513	-	-	-	-
Capital maintenance & preservation	-	-	-	-	-
Capital projects	-	-	-	-	-
Courts	-	-	-	-	-
Culture & recreation	945,025	-	-	-	-
Economic environment	-	-	-	-	-
Human Services	-	-	-	-	-
Physical environment	-	-	-	-	-
Public safety	-	1,691,493	1,901,565	-	2,570,437
Transportation	-	-	-	4,626,300	-
Total assigned	14,862,514	1,691,493	1,901,565	4,626,300	2,570,437
Unassigned	17,515,990	-	-	-	-
Total fund balances	\$ 32,990,165	\$ 1,691,493	\$ 1,901,565	\$ 4,838,740	\$ 4,256,708

\*Enabling legislation - see detail on page 50

OTHER SPECIAL REVENUES	TRANSPORTATION TRUST	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
\$ -	\$ -	\$ -	\$ 623,914
-	-	63,958	78,128
-	-	63,958	702,042
-	-	-	-
-	-	10,320,533	10,320,533
-	-	7,323,338	7,323,338
15,333,226	-	-	15,333,226
-	-	6,787,885	6,787,885
-	11,862,375	-	11,862,375
-	-	255,311	255,311
2,051,204	-	-	2,051,204
-	-	630,987	630,987
-	-	427,105	427,105
-	5,610,351	-	5,610,351
256,099	1,601,065	-	1,857,164
285,104	-	3,201,085	3,672,206
120,470	-	11,672,113	13,478,854
18,046,103	19,073,791	40,618,357	79,610,539
-	-	-	8,761,976
-	-	-	5,155,513
-	-	470,518	470,518
-	-	1,786,268	1,786,268
-	-	238,699	238,699
75,839	-	-	1,020,864
-	-	1,188,847	1,188,847
33,391	-	-	33,391
-	-	57,578	57,578
-	-	-	6,163,495
-	-	-	4,626,300
109,230	-	3,741,910	29,503,449
-	-	-	17,515,990
\$ 18,155,333	\$ 19,073,791	\$ 44,424,225	\$ 127,332,020

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**B. NET POSITION RESTRICTED BY ENABLING LEGISLATION**

<u>Program</u>	<u>Amount</u>
Administration	\$ 584,782
Culture & recreation	702,634
Corrections	682,011
Courts	3,485,637
Community services	114,187
Environmental services	97,837
Emergency services	1,686,272
Law enforcement	2,811,763
Solid waste collection	2,544,257
Stormwater management	769,474
Total	<u>\$ 13,478,854</u>

**NOTE 4 - CASH AND INVESTMENTS**

The County, for accounting and investment purposes, maintains an internal investment pool that includes all the County's cash deposits and investments, except for those monies which are legally restricted to separate administration or are administered by other agencies. This gives the County the ability to invest large amounts of idle cash for short periods of time and maximize earning potential. Each fund's portion of the investment pool is displayed on the governmental funds balance sheet as "equity in pooled cash and investments."

Deposits and investments as of September 30, 2018 are classified in the accompanying financial statements as follows:

**Statement of Net Position**

**Primary Government**

Equity in pooled cash and investments	\$154,509,233
Cash with claims administrator	303,500
Other cash and equivalents	12,423,816
Sinking fund cash and equivalents	7,704,479
Other investments	1,895,713
Restricted cash and investments:	
Equity in pooled cash and investments	49,191
Investments	2,940,441

**Component Units**

Equity in pooled cash and investments	292,165
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**Statement of Fiduciary Net Position**

Equity in pooled cash and investments	235,759
Other cash and investments	7,667,483
Investments	2,889,817
Total cash and investments	<u>\$190,911,597</u>

**ALACHUA COUNTY, FLORIDA**  
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**Deposits and investments as of September 30, 2018 consist of the following:**

Primary Government	
Deposits with financial institutions	\$31,128,118
Investments	148,698,255
Component Units	
Investments	292,165
Fiduciary Assets	
Deposits with financial institutions	7,903,242
Investments	2,889,817
Total cash and investments	<u>\$190,911,597</u>

**A. Cash Deposits**

Deposits in banks and thrift institutions are collateralized as public funds through a state procedure provided for in Chapter 280, Florida Statutes. Financial institutions qualifying as public depositories are required to pledge eligible collateral having a market value equal to or greater than the average daily or monthly balance of all public deposits times the depository's collateral. The Public Deposit Security Trust Fund has a procedure to allocate and recover losses in the event of a default or insolvency. When public deposits are made in accordance with Chapter 280, F. S., no public depositor shall be liable for any loss thereof. The entire County's operating and Component Units cash deposits are placed with qualified financial institutions and are fully insured or collateralized.

**B. Investments**

The County has formally adopted investment policies for Operating Funds and Component Units as described below.

Operating Funds and Component Units Investment Policy

The County adopted the Operating Fund Investment Policy with Ordinance 95-8, which provides for the investment of surplus operating public funds in the following instruments, none of which shall be in the form of derivatives. The following types of investments are allowed by the policy:

- The State Board of Administration's Florida Local Government Investment Pool (Florida PRIME)
- Negotiable direct obligations, or obligations which are unconditionally guaranteed by the United States Government
- Interest-bearing time deposits or savings accounts in certain financial institutions provided that any such deposits are secured by collateral as may be prescribed by law
- Obligations of the Federal Farm Credit Banks, Federal Home Loan Mortgage Corporation, or Federal Home Loan Bank or its district banks, including Federal Home Loan Mortgage Corporation participation certificates, or obligations guaranteed by the Government National Mortgage Association.

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- Securities of or other interests in, any registered open-end or closed-end management type investment company or investment trust provided the portfolio of such investment company or investment trust is limited to obligations of the United States Government or any agency or instrumentality thereof and to repurchase agreements fully collateralized by such United States Government obligations and provided such investment company or investment trust takes delivery of such collateral either directly or through an authorized custodian.

Investment Holdings

As of September 30, 2018, the County had the following investments:

<b>Investments</b>	<b>WAM (Years)</b>	<b>Fair Value</b>
<b>Primary Government</b>		
Fidelity Treasury MMF	27 days	\$ 483,406
FLGIT	1.51	2,047,134
Florida Trust Day to Day Fund	34.39 days	2,062,553
Florida Education Investment Trust	37 days	5,054,936
Florida Fixed Income Trust	120 days	5,041,295
Florida PRIME	33 days	34,755,358
Federal Agency Note (PFM)	1.10	17,875,040
Federal Agency Bond (PFM)	2.30	6,242,404
US Treasury Bond/Note (PFM)	2.18	12,831,822
Supra-National Bond/Note (PFM)	2.02	12,799,617
Corporate Note (PFM)	1.61	32,468,027
Asset-Backed Security (PFM)	1.65	17,036,663
<b>Subtotal Primary Government</b>		<u>148,698,255</u>
<b>Component Unit</b>		
Florida PRIME	33 days	<u>292,165</u>
<b>Fiduciary</b>		
FMPTF Broad Market HQ Bond Fund	5.00	300,750
FMPTF Core Plus Fixed Income Fund	2.13	317,774
FMPTF Diversified Large Cap Equity	n/a	595,825
FMPTF Diversified Small to Mid Cap Equity	n/a	215,632
FMPTF International Equity Portfolio	n/a	274,269
FMPTF Core Real Estate Portfolio	n/a	175,910
FLCLASS	50 days	<u>1,009,657</u>
<b>Total Fiduciary</b>		<u>2,889,817</u>
<b>Total Holdings</b>		<u><u>\$ 151,880,237</u></u>

Brief Description of each Investment Type (Primary Government)

*Regions MMF (Fidelity Treasury Only Money Market Fund)* - An open-end pool that seeks as high a level of current income as is consistent with the security of principal and liquidity. The Fund seeks to preserve and maintain a stable net asset value of \$1.00 per share. The Fund maintains a weighted average maturity

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of 60 days or less. This Fund is held in the trust department at Regions Bank and is also used as a sweep account for individual security transactions bought and sold by PFM Asset Management.

*Florida Local Government Investment Trust* – This is a short-term bond fund created in December 12, 1991 through the joint efforts of the Florida Court Clerks and Comptrollers and the Florida Association of Counties. It is the longest running member-owned and member-governed local government investment pool in the State of Florida. The fund is rated AA+ by Standard and Poor's. The fund is structured to maintain safety of principal and maximize available yield through a balance of quality and diversification. *State Board of Administration's Local Government Investment Pool (Florida Prime Fund)* - The State of Florida's Local Government Investment Pool is administered by the Florida State Board of Administration (SBA), which provides regulatory oversight. The powers and duties of the SBA are defined in Florida Statute 218.409. In addition, Chapter 19-7 of the Florida Administrative Code identifies the rules and regulations governing the administration of the State Pool. These rules provide guidance and establish the general operating procedures for the administration of the pool. The SBA provides regulatory oversight for the Florida PRIME Fund. As a pool participant, the County owns a share of the respective pool, not the underlying securities.

The Florida PRIME Fund is an external investment pool that has adopted operating procedures consistent with the requirements of GASB Statement No. 79 to measure its investments at amortized cost. Therefore, the County's investment in PRIME is at amortized cost.

Additional information on the Florida PRIME Fund may be obtained from the State Board of Administration ([www.sbafla.com](http://www.sbafla.com)).

*US Treasury, Federal Agencies & Municipal Bond Securities* - The County contracts with PFM Asset Management LLC, Independent Investment Advisor, to manage a portion of the operating portfolio. PFM is authorized to invest in US Treasury, Federal Agency, and Municipal bonds and notes on behalf of the County. At year end, PFM directly managed \$99,253,573 (fair value) as noted in the table on page 54 and 55.

Description of Component Unit Investment Holdings

The John A. H. Murphree Law Library and Alachua County Housing Finance Authority, the County's discretely presented component units, invest in the County's internal investment pool. Their investment balances at September 30, 2018 are \$51,740 and \$240,425 respectively and the funds were invested in the Florida PRIME Fund. As participants in the internal investment pool the component units are subject to the same investment policy used for the County's operating funds.

Description of Fiduciary Asset Investment Holdings

The Other Post Employment Benefit (OPEB) Trust invests with the Florida League of Cities' Florida Municipal Pension Trust Fund (FMPTF). The FMPTF is considered a Local Government Investment Pool (LGIP). The OPEB Trust owned shares in the LGIP at September 30, 2018 with a fair market value of \$1,880,160. The Tax Collector participates in the Florida Cooperative Liquid Asset Securities System (FLCLASS), which is an independent Local Government Investment Pool that operates under investment guidelines established by Sections 218.415, Florida Statutes. The Tax Collector investment balance at September 30, 2018 is \$1,009,657.

*Custodial Credit Risk – Deposits* – Deposits are exposed to custodial credit risk if they are not covered by depository insurance and they are uncollateralized with securities held by the pledging financial institution's trust department or agent, but not in the County's name.

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The County's operating investment policy requires that bank deposits be secured as provided by Chapter 280, Florida Statutes. This law requires local governments to deposit funds only in financial institutions designated as qualified public depositories by the Chief Financial Officer of the State of Florida, and creates the Public Deposits Trust Fund, a multiple financial institution pool with the ability to assess its member financial institutions for collateral shortfalls if a default or insolvency has occurred. At September 30, 2018, all County and Component Units bank deposits were in qualified public depositories and collateralized by the Bureau of Collateral Securities, Division of the Treasury, State Department of Insurance.

*Custodial Credit Risk – Investments* – Investment securities are exposed to custodial credit risk if they are uninsured and are not registered in the name of the government and are held by either the counterparty or by the counterparty's trust department or agent but not in the government's name.

The County's operating investment policy requires execution of a third-party custodial safekeeping agreement for all purchased securities, and requires that securities be held in the County's name. As of September 30, 2018, all securities are held in Region Bank's trust department in the County's name.

*Credit Risk*

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The County's operating investment policies have a provision that the investment (excluding 2a7-like pools) be rated by a nationally recognized rating agency at the time of purchase in either of its two highest rating categories (within which there may be sub-categories or gradations indicating relative standing). This policy applies to the County's operating investments and investments of the component units.

Presented below is the rating as of year-end for each major investment type and classification:

<b>Investments</b>	<b>Ratings</b>	<b>Fair Value</b>
<b>Primary Government</b>		
Regions MMF	AAAm	\$483,406
FLGIT	AAAf	2,047,134
Florida Trust Day to Day Fund	AAAm	2,062,553
Florida PRIME	AAAm	34,755,358
Florida Education Investment Trust	AAAm	5,054,936
Florida Fixed Income Trust	AAAf	5,041,295
Federal Agency Note (PFM)	AA+	17,875,040
Federal Agency Bond (PFM)	AA+	6,242,404
US Treasury Bond/Note (PFM)	Exempt from Disclosure	12,831,822
Supra-Nationals Bond/Note (PFM)		
Supra-Nationals Bond/Note (PFM)	AAA	12,799,617
Corporate Note (PFM)		
Corporate Note (PFM)	AA+	2,570,993
Corporate Note (PFM)	AA-	2,664,375
Corporate Note (PFM)	A+	7,333,480
Corporate Note (PFM)	A	6,275,435
Corporate Note (PFM)	A-	4,244,205



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Corporate Note (PFM)	A-1	5,950,784
Corporate Note (PFM)	BBB+	3,428,755
Asset-Backed Security (PFM)		
Asset-Backed Security (PFM)	AAA	11,618,559
Asset-Backed Security (PFM)	NR	5,418,104
<b>Subtotal Primary Government</b>		<b>148,698,255</b>
<b>Component Unit</b>		
Florida Prime	AAAm	292,165
<b>Fiduciary</b>		
FMPTF Broad Market HQ Bond Fund	AAf/S4	300,750
FMPTF Core Plus Fixed Income Fund	Unrated	317,774
FMPTF Diversified Large Cap Value	Unrated	595,825
FMPTF Diversified Small to Mid Cap Equity	Unrated	215,632
FMPTF International Equity Portfolio	Unrated	274,269
FMPTF Core Real Estate Portfolio	Unrated	175,910
FLCLASS	AAAm	1,009,657
<b>Total Fiduciary</b>		<b>2,889,817</b>
<b>Total Holdings</b>		<b>\$151,880,237</b>

*Interest Rate Risk - Investments* Section 218.415(6), Florida Statutes, limits investment maturities to provide sufficient liquidity to pay obligations as they come due. The County has a formal investment policy for operating surplus funds that limits investment maturities to two years as a means of managing its exposure to fair value losses from increasing interest rates. Investment of non-operating funds, including bond reserves can have maturities that do not exceed ten years. Below is a detailed investment schedule organized by investment type, amount, and segmented time distribution:

Investment	Fair value	0 - 3 Months	3 Months -	
			1 year	> 1 year
Federal Agency Note (PFM)	\$ 17,875,040	\$ -	\$ 11,034,684	\$ 6,840,356
Federal Agency Bond (PFM)	6,242,404	-	-	6,242,404
US Treasury Bond / Note (PFM)	12,831,822	-	184,118	12,647,704
Supra-Nationals Bond/Note (PFM)	12,799,617	-	-	12,799,617
Corporate Note (PFM)	32,468,027	-	5,950,784	26,517,243
Asset-Backed Security (PFM)	17,036,663	-	-	17,036,663
Total	<u>\$99,253,573</u>	<u>\$ -</u>	<u>\$ 17,169,586</u>	<u>\$ 82,083,987</u>

**ALACHUA COUNTY, FLORIDA**  
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*Concentration of Credit Risk* - The County's adopted investment policy requires that assets held are diversified to control the risk of loss resulting from over-concentration of assets in a specific maturity, issuer, instrument, dealer, or bank through which these instruments are bought or sold. The County places no limit on the amount the County may invest in any one issuer. Diversification strategies within the established guidelines are reviewed and revised periodically as necessary by the appropriate management staff. The County held investments of greater than 5% in the following investment categories:

<u>Category</u>	<u>Percentage of Total Cash &amp; Investments</u>
Federal National Mortgage Assn.	8.84%
Federal Home Loan Mortgage Corp.	4.45%
Federal Home Loan Bank Notes	2.59%

**C. Restricted Cash and Investments**

The following chart illustrates cash and investments restricted by bond covenants or used to fund post-closure of the landfill, including the funding of cash reserve requirements as a result of bond issuer downgrades:

	<u>Sinking Fund</u>	<u>Landfill Post Closure</u>
2011 Local Option Gas Tax Bank Loan	\$ 1,351,707	\$ -
2014 Public Improvement Revenue Loan	940,362	-
Capital Improvement Revenue Note, Series 2015A	358,202	-
Refunding Improvement Refunding Note, Series 2015B	1,267,340	-
2016 Public Improvement Refunding Note	3,058,057	-
2016 Gas Tax Refunding Note	359,649	-
2017 Public Improvement Revenue Note	106,144	-
2018 Capital Improvement Revenue Note	113,322	-
2018 5 Cent Local Option Gas Tax Bank Loan	149,696	-
Solid Waste System	-	2,989,632
<b>Total Restricted Cash and Investments</b>	<u>\$ 7,704,479</u>	<u>\$ 2,989,632</u>

**D. Fair Value Measurements**

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The County relied on a third party company to obtain fair value quotes for all investments. A matrix pricing model is used to value the County's investments based on the investments' relationship to benchmark quoted prices. The following table summarizes the County's assets (and liabilities) as of September 30, 2018, for which fair values are determined on a recurring basis:

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<b>Type Investment</b>	<b>Fair Value</b>	<b>Active Markets For Identical Assets (Level 1)</b>	<b>Significant Observable Inputs (Level 2)</b>	<b>Significant Unobservable Inputs (Level 3)</b>
<b>Operating investments by fair value level</b>				
Federal Agency Note (PFM)	\$ 17,875,040	\$ -	\$17,875,040	\$ -
Federal Agency Bond (PFM)	6,242,404	-	6,242,404	-
US Treasury Bond / Note (PFM)	12,831,822	-	12,831,822	-
Supra-Nationals Bond / Note (PFM)	12,799,617	-	12,799,617	-
Corporate Note (PFM)	32,468,027	-	32,468,027	-
Asset-Backed Securities (PFM)	17,036,663	-	15,832,303	1,204,360
Fidelity Treasury Money Market Fund	483,406	483,406	-	-
<b>Fiduciary investments by fair value level</b>				
FMPTF Broad Market HQ Bond fund	300,750	-	300,750	-
FMPTF Core Plus Fixed Income Fund	317,774	-	-	317,774
FMPTF Diversified Large Cap Equity	595,825	-	595,825	-
FMPTF Diversified Small Cap Equity	215,632	-	215,632	-
FMPTF International Equity Portfolio	274,269	-	274,269	-
FMPTF Core Real Estate Portfolio	175,910	-	-	175,910
Total investments by fair value level	<u>\$101,617,139</u>	<u>\$ 483,406</u>	<u>\$99,435,689</u>	<u>\$ 1,698,044</u>
<b>Operating investments measured at the net asset value (NAV)</b>				
Florida Prime	\$ 35,047,523			
Florida Government Investment Trust	2,047,134			
Florida Trust Day to Day Fund	2,062,553			
Florida Education Investment Trust	5,054,936			
Florida Fixed Income Trust	5,041,295			
Florida Coop Liquid Asset Securities System	1,009,657			
Total investments measured at NAV	<u>50,263,098</u>			
Total investments measured at fair value	<u>\$ 151,880,237</u>			

**NOTE 5 - PROPERTY TAX**

**A. Real Property Taxes** pursuant to Section 193.122(3), Florida Statutes, notice of second certification was extended pursuant to F.S. 197.323 on October 17, 2013. Property taxes receivable were reported in the General fund, Municipal Services Taxing Unit funds, MSBU Refuse Collection, Debt Service fund, Tourist Development sub-fund, Sugarfoot Preservation special assessment sub-fund, Gainesville Golf & Country Club special assessment sub-fund, NW 210<sup>th</sup> Avenue special assessment sub-fund and the Solid Waste fund as Due From other funds (Constitutional Officer-Tax Collector). Chapter 197, Florida Statutes, governs property tax collections.

**B. Property Tax Calendar** and pertinent assessment/lien information is as follows:

1. *January 1* – All taxes become a first lien, superior to all other liens.

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2. *July 1* - The Property Appraiser completes assessment and certifies the taxable value to the County.
3. *August 5* - The County certifies to the Property Appraiser the amount of taxes intended to be levied for both operations and debt service.
4. *September (1-30)* - The County holds its final budget hearings and adopts the tax levy for the ensuing fiscal year.
5. *November 1* - Taxes become due and payable before March 31.
6. *April 1* - All unpaid taxes become delinquent.
7. *June 1* - The Tax Collector sells tax certificates on all delinquent real estate parcels.
8. *June (1-30)* - The Tax Collector disburses proceeds of the tax certificate sale to the taxing authorities.
9. Prior to April 30 of the tax year following delinquency, warrants are ratified on unpaid Tangible Personal Property taxes.

**C. Real Property Delinquent Tax Process**

1. *April 1* - Unpaid taxes become delinquent.
2. *April 1 - May 31* - A list of delinquent parcels is advertised in a local newspaper. The owner can pay the tax due plus an interest charge of 3%, plus advertising fees if applicable.
3. *June 1* - If the owner has not paid, the Tax Collector sells a tax certificate on the parcel(s). Tax Certificates are sold for the amount of tax due on the property plus the advertising costs, interest due, and a 5% commission to the Tax Collector (= the "Face Amount"). When the certificate is redeemed, the Tax Certificate holder then receives the face amount plus additional interest. Proceeds of the tax certificate sale are distributed to taxing authorities by the end of June.

**D. Other Information Regarding Sale of Tax Certificates**

1. Alachua County will hold any unsold certificates (for later sale if possible).
2. Property owners redeem certificates by paying the Tax Collector the tax certificate amount plus interest and fees; the Tax Collector then pays the certificate holder.
3. After two years, holders of unredeemed certificates may apply for a tax deed. In order to obtain a tax deed the property is offered at public auction with the minimum bid being the amount of the outstanding taxes and certificates on the property, plus additional fees. Any excess over this amount is applied against any other liens and then given to the property owner upon application.
4. The tax certificate expires on any unsold property after 7 years.

**E. Tangible Personal Property Delinquent Tax Process**

1. Prior to April 30 of the tax year following delinquency the Tax Collector will file a lawsuit. The Clerk of the Court will notify taxpayers by certified mail.
2. If the property owner does not pay, a Circuit Judge will ratify tax warrants allowing property to be seized and sold for taxes.

**F. Property Tax Payment and Distribution**

1. Discounts for early payment of property tax are allowed in the following manner:
  - 4% for November Payments
  - 3% for December Payments
  - 2% for January Payments

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1% for February Payments

2. The Tax Collector is required to distribute tax proceeds to taxing authorities promptly in order to provide cash for operations. Fiscal year 2018 distributions were made as follows:

November and December - 2 distributions each month

All other months – 1 distribution each month

**NOTE 6 - CAPITAL ASSETS**

- A. Capital asset activity** for the year ended September 30, 2018 was as follows:

	Beginning Balance Restated	Increases	Decreases	Adjustments	Ending Balance
<b>Primary Government</b>					
Capital assets not being depreciated:					
Land	\$ 83,266,215	\$ 2,994,212	\$ -	\$ (1)	\$ 86,260,426
Right of Way	160,456,502	355,673	-	4,952,185	165,764,360
Stormwater Basins	14,016,551	-	-	-	14,016,551
Artwork	91,390	-	-	-	91,390
Construction/Purchase in progress	26,840,760	10,343,452	-	(8,153,492)	29,030,720
Total not being depreciated	284,671,418	13,693,337	-	(3,201,308)	295,163,447
Capital assets being depreciated:					
Buildings	159,762,634	166,783	-	1,252,659	161,182,076
Equipment & purchased software	85,317,992	7,323,605	(3,052,346)	18,502	89,607,753
Software - internally developed	188,016	-	-	-	188,016
Improvements other than Building	16,667,303	431,868	-	291,958	17,391,129
Infrastructure	524,675,582	1,185,262	-	21,468,659	547,329,503
Total being depreciated	786,611,527	9,107,518	(3,052,346)	23,031,778	815,698,477
Less accumulated depreciation for:					
Buildings	(65,732,911)	(4,618,037)	-	-	(70,350,948)
Equipment & purchased software	(61,170,254)	(6,838,993)	2,998,709	(2)	(65,010,540)
Software - internally developed	(188,016)	-	-	-	(188,016)
Improvements other than Building	(10,283,299)	(820,315)	-	-	(11,103,614)
Infrastructure	(411,735,815)	(9,685,616)	-	1	(421,421,430)
Total accumulated depreciation	(549,110,295)	(21,962,961)	2,998,709	(1)	(568,074,548)
Total being depreciated, net	237,501,232	(12,855,443)	(53,637)	23,031,777	247,623,929
<b>Governmental activities capital assets, net</b>	<b>\$ 522,172,650</b>	<b>\$ 837,894</b>	<b>\$ (53,637)</b>	<b>\$ 19,830,469</b>	<b>\$ 542,787,376</b>
<b>Business-type activities:</b>					
Capital assets not being depreciated:					
Land	\$ 3,480,357	\$ -	\$ -	\$ -	\$ 3,480,357
Construction/Purchase in progress	643,369	88,830	-	(157,247)	574,952
Total not being depreciated	4,123,726	88,830	-	(157,247)	4,055,309
Capital assets being depreciated:					
Buildings	2,806,998	-	-	-	2,806,998
Equipment & purchased software	5,372,351	1,082,266	(413)	157,246	6,611,450
Improvements other than Building	13,298,268	-	-	1	13,298,269
Total being depreciated	21,477,617	1,082,266	(413)	157,247	22,716,717
Less accumulated depreciation for:					
Buildings	(1,690,657)	(93,070)	-	(1)	(1,783,728)
Equipment & purchased software	(3,450,206)	(495,730)	413	1	(3,945,522)
Improvements other than Building	(10,966,563)	(203,508)	-	-	(11,170,071)
Total accumulated depreciation	(16,107,426)	(792,308)	413	-	(16,899,321)
Total being depreciated, net	5,370,191	289,958	-	157,247	5,817,396
<b>Total business-type capital assets, net</b>	<b>\$ 9,493,917</b>	<b>\$ 378,788</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 9,872,705</b>

\* Adjustments includes changes between asset types when construction is completed, donations and reclassifications.

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- B. Depreciation expense** was charged to functions/programs of the primary government and the Component Unit as follows:

**Primary Government**

**Governmental Activities:**

Administration	\$ 1,586,780
Community service	512,807
Corrections	2,034,434
Courts	1,295,924
Culture & recreation	756,881
Tourist development	21,174
Emergency services	1,471,594
Environmental services	129,248
Growth management	48,590
Law enforcement	2,663,923
Solid waste disposal	12,865
Transportation (includes County infrastructure)	9,848,934

Capital assets held by the government's internal service funds are charged to the various functions based on their usage of the assets.

Total depreciation expense-governmental activities

1,579,807
<u>\$ 21,962,961</u>

**Business-type activities:**

Codes enforcement	\$ 10,880
Solid waste disposal	781,428
Total depreciation expense-business-type activities	<u>\$ 792,308</u>

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**NOTE 7 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS**

**A. Interfund Balances as of September 30, 2018, consisted of the following:**

	<u>Interfund Receivable</u>	<u>Interfund Payable</u>
<b>Governmental funds:</b>		
General Fund	\$ 6,623,475	\$ 2,146,624
MSTU Law Enforcement	68,091	2,400,000
MSBU Fire Protection	47,754	3,800
Gas Tax Uses	-	135
Emergency Services	642,522	1,958,613
Other Special Revenue	14	-
Transportation Trust	507,232	1,324,000
Other Governmental Funds	183,780	1,572,368
<b>Subtotal Governmental funds</b>	<u>8,072,868</u>	<u>9,405,540</u>
<b>Proprietary funds:</b>		
Solid Waste System	10,017	190
Codes Enforcement	-	31
Internal Service funds	1,322,876	-
<b>Total</b>	<u><u>\$ 9,405,761</u></u>	<u><u>\$ 9,405,761</u></u>

Interfund Receivable consists of due from other funds and advance to other funds. Interfund Payable includes both due to other funds and advances from other funds. Debt Service funds first receive taxes according to bond covenant provisions and the remaining amount is due to either the General Fund or the Gas Tax Uses Fund. All remaining balances result from the time lag between the dates that (a) interfund goods and services are provided or reimbursable expenditures occur, (b) transactions are recorded in the accounting system, and (c) payments between funds are made.

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**B. Interfund Transfers for the year ended September 30, 2018, consisted of the following:**

	<b>Transfers from Other Funds</b>	<b>Transfers to Other Funds</b>
<b>Governmental Funds:</b>		
General Fund	\$ 38,139,022	\$ 15,552,463
MSTU Law Enforcement	65,264	21,041,854
MSTU Fire Protection	645,446	1,019,052
Gas Tax Uses	3,447,634	-
Emergency Services	9,860,533	8,832,479
Other Special Revenue	721,310	-
Transportation Trust	5,082,503	695,329
Other Governmental Funds	2,788,092	14,517,936
<b>Subtotal-Governmental Funds</b>	<b>60,749,804</b>	<b>61,659,113</b>
<b>Proprietary Funds:</b>		
<b>Business-type Activities:</b>		
Solid Waste System	10,018	-
Codes Enforcement	-	-
Internal Service Funds	899,291	-
<b>Total</b>	<b>\$ 61,659,113</b>	<b>\$ 61,659,113</b>

The County's routine transfers include transfers to: Special Revenue grant match requirements, other funds based on budgetary requirements and funds that are required by statute or budgetary authority to expend revenues from another fund that by statute or budgetary authority must collect revenues.

**NOTE 8 - LONG-TERM OBLIGATIONS**

**A. Long-term Obligations** (excluding accrued compensated absences and estimated self-insured losses) at September 30, 2018 are composed of the following:

**PRIMARY GOVERNMENT**

**Notes Payable:**

\$9,500,000 2011 Local Option Gas Tax bank loan, due in annual installments of \$1,337,000 through 2019, interest of 2.200%.

Revenue Source – a pledge of the County's 5 Cent Local Option Gas Tax. 1,337,000

\$9,900,000 2014 Public Improvement revenue bank loan, due in annual installments of \$958,000 to \$1,085,000 through 2025, interest of 2.090%.

Revenue Source – a pledge of the County's portion of the Half Cent Sales Tax. 7,142,000

\$3,800,000 2015 A Capital Improvement Draw-down bank loan, due in annual installments of \$359,000 to \$419,000 through 2025, interest of 2.250%.

Revenue Source – a pledge of the County's State Court Facilities Surcharge. 3,106,000



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\$12,637,000 2015B Public Improvement Revenue Refunding bank loan, due in annual installments of \$1,256,000 to \$1,502,000 through 2026, interest of 2.250%.	12,374,000
<u>Revenue Source</u> – a pledge of the County’s portion of the Half Cent Sales Tax.	
\$24,430,000 2016 Public Improvement Revenue Refunding bank loan, due in annual installments of \$735,000 to \$3,370,000 through 2029, interest of 1.890%.	19,330,000
<u>Revenue Source</u> – a pledge of the County’s portion of the Half Cent Sales Tax.	
\$10,385,000 2016 Gas Tax Refunding bank loan, due in annual installments of \$2,075,000 to \$2,129,000 through 2021, interest of 1.330%.	6,308,000
<u>Revenue Source</u> – a pledge to the County’s 5 <sup>th</sup> , 6 <sup>th</sup> , 7 <sup>th</sup> , & 9 <sup>th</sup> cent voted Gas Tax.	
\$2,120,000 2017 Public Improvement Drawdown bank loan, due in annual installments of \$101,000 to \$125,000 through 2026, interest of 2.740%.	1,925,000
<u>Revenue Source</u> – a pledge to the County’s portion of the Half Cent Sales Tax.	
\$3,791,000 2017 Capital Improvement Revenue Refunding bank loan, due in annual installments of \$597,000 to \$665,000 through 2023, interest of 2.050%.	3,194,000
<u>Revenue Source</u> – a pledge of the County’s Non-Ad Valorem revenues.	
\$13,200,000 2018 Local Option Gas Tax Drawdown bank loan, due in annual installments of \$1,485,000 to \$1,825,000 beginning 2020 through 2027, interest of 2.980%. Only \$2,640,000 drawn down to date.	2,640,000
<u>Revenue Source</u> – a pledge of the County’s 5 Cent Local Option Gas Tax.	
<b>SUBTOTAL NOTES PAYABLE</b>	<b>57,356,000</b>
<b>Capital Lease Payable:</b>	
The Sheriff’s Office entered into a Lease Purchase Agreement for radio equipment due in 7 annual installments of \$139,286, which includes interest at 3.18%.	144,435
<b>SUBTOTAL CAPITAL LEASE PAYABLE</b>	<b>144,435</b>
<b>TOTAL NOTES PAYABLE AND CAPITAL LEASE PAYABLE</b>	<b>57,500,435</b>

**B. Debt Service and Medicaid Requirements to Maturity** on the County's debt at September 30, 2018 are as follows:

<b>Fiscal Year</b>	<b>Notes Payable and Capital Lease Payable</b>		<b>Total</b>
	<b>Principal</b>	<b>Interest</b>	<b>Principal and Interest</b>
2019	\$ 10,105,628	\$ 1,194,819	\$ 11,300,447
2020	10,304,807	1,185,098	11,489,905
2021	10,128,000	1,031,607	11,159,607
2022	6,990,000	818,987	7,808,987
2023	4,432,000	650,348	5,082,348
2024-2028	13,895,000	1,289,874	15,184,874
2029-2030	1,645,000	33,215	1,678,215
<b>TOTAL</b>	<b>\$ 57,500,435</b>	<b>\$ 6,203,948</b>	<b>\$ 63,704,383</b>

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**C. Changes in Long-term Obligations** for the year ended Sept. 30, 2018 are as summarized as follows:

PRIMARY GOVERNMENT	Balance October 1, 2017			Balance Sept 30, 2018	Due Within One Year
	(Restated)	Increases	Decreases		
<u>Governmental activities:</u>					
Notes payable	64,506,000	2,640,000	(9,790,000)	57,356,000	9,973,000
Capital leases	271,220	-	(126,785)	144,435	132,628
Estimated liability-self insured losses	5,684,008	21,621,950	(21,039,860)	6,266,098	2,322,748
Net OPEB Liability	9,304,860	924,958	-	10,229,818	-
Net Pension Liability	160,234,298	-	(620,628)	159,613,670	774,015
Accrued compensated absences	14,968,191	8,426,669	(7,556,691)	15,838,169	7,677,557
<b>Total governmental activities</b>	<b>254,968,577</b>	<b>33,613,577</b>	<b>(39,133,964)</b>	<b>249,448,190</b>	<b>20,879,948</b>
<u>Business-type activities:</u>					
Accrued compensated absences	511,796	289,906	(345,732)	455,970	345,732
Net OPEB Liability	489,729	48,683	-	538,412	-
Net Pension Liability	3,383,632	-	(54,147)	3,329,485	17,785
Accrued landfill closure cost	4,368,961	-	(235,211)	4,133,750	486,827
<b>Total business-type activities</b>	<b>8,754,118</b>	<b>338,589</b>	<b>(635,090)</b>	<b>8,457,617</b>	<b>850,344</b>
<b>Total long-term obligations</b>	<b>\$ 263,722,695</b>	<b>\$ 33,952,166</b>	<b>\$ (39,769,054)</b>	<b>\$ 257,905,807</b>	<b>\$ 21,730,292</b>

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included as part of the totals for governmental activities. At year-end, \$238,499 of internal service funds compensated absences, \$1,331,794 of net pension, and \$323,047 of OPEB is included in the above amounts. In addition, for the governmental activities, compensated absences and pension liabilities are generally liquidated by the general fund.

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**D. Summary of Revenue Notes Payable** – the following is a summary of government resolutions pertaining to debt reflected in the September 30, 2018 financial statements:

<b>Name</b>	<b>\$9,990,000 Public Improvement Revenue Note, Series 2014</b>	<b>\$12,637,000 Public Improvement Revenue Refunding Note, Series 2015B</b>	<b>\$24,430,000 Public Improvement Revenue Refunding Note, Series 2016</b>	<b>\$2,120,000 Public Improvement Revenue Note, Series 2017</b>
<b>Purpose</b>	To provide funding for acquisition and construction of 515 Bldg, criminal courthouse HVAC, ERP financial software system, new fire station, new rescue station, and costs of issuance.	To refund portions of the County's Public Improvement Revenue Bonds, Series 2007A and costs of issuance.	To refund the County's outstanding Public Improvement Revenue Bonds, Series 2007A and Public Improvement Revenue Refunding Bonds, Series 2007B, and costs of issuance.	To finance capital improvements relating to a fire station and emergency services.
<b>Dated</b>	September 12, 2014	April 23, 2015	May 4, 2016	January 12, 2017
<b>Final maturity</b>	November 1, 2024	November 1, 2026	November 1, 2029	November 1, 2026
<b>Principal payment date</b>	November 1st	November 1st	November 1st	November 1st and May 1
<b>Interest payment dates</b>	November 1st and May 1	November 1st and May 1	November 1st and May 1	November 1st and May 1
<b>Interest rates</b>	2.09%	2.25%	2.01%	2.74%
<b>Outstanding Principal at 9/30/17</b>	\$7,142,000	\$12,374,000	\$19,330,000	\$1,925,000
<b>Reserve requirement</b>	\$0	\$0	\$0	\$0
<b>Pledged revenue source</b>	Local Government Half-Cent Sales Tax.	Local Government Half-Cent Sales Tax.	Local Government Half-Cent Sales Tax.	Local Government Half-Cent Sales Tax.
<b>Total debt svc payment</b>	\$1,098,080	\$412,911	\$4,627,901	\$240,855
<b>% of required Debt Svc to total pledged revenue source</b>	50.73%			

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**D. Summary of Revenue Notes Payable - Continued**

<b>Name</b>	<b>\$10,385,000 Gas Tax Revenue Refunding Note, Series 2016</b>	<b>5 Cent Local Option Gas Tax Note, Series 2011</b>	<b>5 Cent Local Option Gas Tax Note, Series 2018</b>	<b>\$3,800,000 Capital Improvement Revenue Note, Series 2015A</b>
<b>Purpose</b>	To refund the County's outstanding Gas Tax Revenue Bonds, Series 2006 and Series 2008, and costs of issuance.	To provide funds for the financing of the costs of certain transportation improvements, to include bicycle/pedestrian facilities, unpaved road alternatives, improving roadways and cost of issuance.	To provide funds for the financing of the costs of certain transportation improvements, to include bicycle/pedestrian facilities, unpaved road alternatives, surface treatments, improving roadways and cost of issuance.	To provide funds for the acquisition and construction of a new Public Defender Building and costs of issuance.
<b>Dated</b>	July 5, 2016	June 16, 2011	August 22, 2018	April 23, 2015
<b>Final maturity</b>	August 1, 2021	February 1, 2019	August 1, 2027	November 1, 2025
<b>Principal payment date</b>	August 1st and February 1st	February 1st	August 1st	November 1st
<b>Interest payment dates</b>	August 1st and February 1st	February 1st and August 1st	February 1st and August 1st	November 1st and May 1
<b>Interest rates</b>	1.33%	2.20%	2.98%	2.25%
<b>Outstanding Principal at 9/30/17</b>	\$6,308,000	\$1,337,000	\$2,640,000	\$3,106,000
<b>Reserve requirement</b>	\$0	\$0	\$0	\$0
<b>Pledged revenue source</b>	Constitutional Gas Tax, County Gas Tax, and Ninth Cent Gas Tax.	Five Cent Local Option Gas Tax	Five Cent Local Option Gas Tax	Court Facilities Fees per Section 318.18(13)(A), Florida Statutes
<b>Total debt svc payment</b>	\$2,156,365	\$1,351,802	\$0	\$424,834
<b>% of required Debt Svc to total pledged revenue source</b>	37.00%	46.01%		88.49%

**ALACHUA COUNTY, FLORIDA**  
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**E. Demand Bonds** – The County has no demand bonds.

**F. Conduit Debt Obligations** - From time to time, the County has issued Health Facility Revenue Bonds, Industrial Development Revenue Bonds and Housing Finance Authority Multi-family Housing Bonds to provide financial assistance to private-sector entities for the acquisition and construction of health care, industrial facilities, and multi-family housing deemed to be in the public interest. These bonds are secured by the financed property and are payable solely from the payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance.

There is no obligation on the part of the County, the State, or any political subdivision for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of September 30, 2018, there were fourteen series of Health Facility Revenue Bonds outstanding, with an aggregate principal amount payable of \$898,351,315, one series of Industrial Development Bonds outstanding, with an aggregate principal amount payable of \$3,249,201, and five series of Housing Finance Authority Multi-family Housing Bonds, with an aggregate principal amount payable of \$20,665,000.

**G. Landfill Post Closure Care Obligation** – The County’s Southwest Landfill’s liability for fiscal year 2018 is \$3,268,162, a decrease of \$188,672 from the prior fiscal year. For other County landfills closed prior to 1985 and not subject to State law requirements, the County records a liability of \$865,588, a decrease of \$46,540 from last fiscal year. See Note 1.D.8. for more information.

**NOTE 9 - EMPLOYEE BENEFITS**

**A. State of Florida Pension Plans**

**Defined Benefit Plans**

The County participates in two defined benefit pension plans that are administered by the State of Florida, Department of Management Services, Division of Retirement. The plans provide retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The State of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the plans. That report may be obtained by writing to the Division of Retirement, PO Box 9000, Tallahassee, Florida, 32315-9000 or by calling (850) 488-6491.

The Florida Retirement System (FRS) Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. The FRS was established and is administered in accordance with Chapter 121, Florida Statutes. Retirees receive a lifetime pension benefit with joint and survivor payment options. FRS membership is compulsory for employees filling regularly established positions in a state agency, county agency, state university, state community college, or district school board, unless restricted from FRS membership under Sections 121.053 or 121.122, Florida Statutes, or allowed to participate in a defined contribution plan in lieu of FRS membership. Participation by cities, municipalities, special districts, charter schools and metropolitan planning organizations is optional.

The Retiree Health Insurance Subsidy (HIS) Program is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. To be eligible to receive a HIS benefit, a retiree under one of the state

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administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

**Benefits Provided**

Benefits under the FRS Pension Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to Section 112.363, Florida Statutes.

**Contributions**

The contribution requirements of plan members and the County are established and may be amended by the Florida Legislature. Employees are required to contribute 3.00% of their salary to the FRS. The County's contribution rates as of September 30, 2018, were as follows:

	<u>FRS</u>	<u>HIS</u>
Regular Class	6.60%	1.66%
Special Risk	22.84%	1.66%
Senior Management Service Class	22.40%	1.66%
Elected Officials	47.04%	1.66%
DROP from FRS	12.37%	1.66%

The County's contributions for the year ended September 30, 2018, were \$12,666,345 to the FRS and \$1,670,527 to the HIS.

**Pension Liabilities and Pension Expense**

At September 30, 2018, the County reported a liability for its proportionate shares of the net pension liabilities. The net pension liabilities were measured as of June 30, 2018. The total pension liabilities for the FRS Pension Plan and HIS Program were determined by an actuarial valuation dated July 1, 2018. The County's proportions of the net pension liabilities were based on the County's share of contributions to the pension plans relative to the contributions of all participating entities, actuarially determined.

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	FRS	HIS	TOTAL
Net pension liability at September 30, 2018	\$ 130,597,638	\$ 32,345,317	\$ 162,942,955
Proportion at:			
September 30, 2018	0.4336%	0.3056%	0.7392%
September 30, 2017	0.4424%	0.3059%	0.7483%
Pension expense (benefit), year ended			
September 30, 2018	\$ 22,241,015	\$ 2,470,442	\$ 24,711,457

**Deferred Outflows/Inflows of Resources Related to Pensions**

At September 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	FRS		HIS		TOTALS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 11,063,583	\$ (401,556)	\$ 495,196	\$ (54,954)	\$ 11,558,779	\$ (456,510)
Changes of assumptions	42,672,957	-	3,597,221	(3,419,838)	46,270,178	(3,419,838)
Net difference between projected and actual earnings on pension plan investments	-	(10,090,260)	19,525	-	19,525	(10,090,260)
Changes in proportion and differences between employer contributions and proportionate share of contributions	3,708,521	(3,990,531)	830,670	(751,854)	4,539,191	(4,742,385)
Employer contributions subsequent to the measurement date	3,169,188	-	396,729	-	3,565,917	-
Total	\$ 60,614,249	\$ (14,482,347)	\$ 5,339,341	\$ (4,226,646)	\$ 65,953,590	\$ (18,708,993)

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer's fiscal year end will be recognized as a reduction of the net pension liability in the subsequent reporting period. Other pension-related amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year ending September 30,	FRS	HIS
2019	\$ 16,598,320	\$ 508,695
2020	11,690,050	507,049
2021	1,886,933	356,233
2022	7,394,764	64,052
2023	4,735,047	(501,522)
Thereafter	657,600	(218,541)
Total	\$ 42,962,714	\$ 715,966

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**Actuarial Assumptions**

The pension liability for each of the defined benefit plans was measured as of June 30, 2018. The total pension liability for the FRS Pension Plan and HIS Program was determined by an actuarial valuation dated July 1, 2018. Both plans use the entry age normal actuarial cost method and the following significant actuarial assumptions:

	<u>FRS</u>	<u>HIS</u>
Inflation	2.60%	2.60%
Salary increases	3.25%	3.25%
Discount Rate	7.00%	3.87%
Investment rate of return	7.00%	N/A

Mortality assumptions for both plans were based on the Generational RP-2000 with Projection Scale BB.

For both plans, the actuarial assumptions were based on the results of an actuarial experience study that was completed for the period July 1, 2008, through June 30, 2013.

The following changes in actuarial assumptions occurred in 2018:

FRS: The long-term expected investment rate of return and the discount rate used to determine the total pension liability decreased from 7.10% to 7.00%.

HIS: The municipal bond index rate and the discount rate used to determine the total pension liability increased from 3.58% to 3.87%.

The long-term expected rate of return was not based on historical returns, but instead was based on forward-looking capital market economic model. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. For the FRS Pension Plan, the table below summarizes the consulting actuary's assumptions based on the long-term target asset classification.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>
Cash	1.00%	2.90%	2.90%
Fixed income	18.00%	4.40%	4.30%
Global Equity	54.00%	7.60%	6.30%
Real estate (property)	11.00%	6.60%	6.00%
Private equity	10.00%	10.70%	7.80%
Strategic investments	6.00%	6.00%	5.70%
	<u>100.00%</u>		



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**Discount Rate**

The discount rate used to measure the total pension liability for the FRS Pension Plan was 7.00%. The FRS Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The 7.0% rate of return assumption is reasonable and appropriate per Actuarial Standard of Practice Number 27 (ASOP 27).

The discount rate used for calculating the total HIS pension liability is equal to the single rate that results in the same actuarial present value as would be calculated by using two different discount rates for the discount at the long-term expected rate of return for benefit payments prior to the projected depletion of the fiduciary net pension (trust assets) and the discount at a municipal bond rate for benefit payments after the projected depletion date. Because the HIS Program is essentially funded on a pay-as-you-go basis and the depletion date is considered to be immediate, the single municipal bond rate of 3.87% was used to determine the total pension liability for the program. The Bond Buyer General Obligation Bond 20-Bond Municipal Bond Index was used as the applicable municipal bond index.

**Sensitivity Analysis**

The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the County's proportionate share of the net pension liability if the discount rate was 1.00% higher or 1.00% lower than the current discount rate.

FRS			HIS		
Current Discount			Current Discount		
1% Decrease	Rate	1% Increase	1% Decrease	Rate	1% Increase
(6.00%)	(7.00%)	(8.00%)	(2.87%)	(3.87%)	(4.87%)

Employer's proportionate share							
of the net pension liability	\$ 238,346,167	\$ 130,597,638	\$ 41,106,115	\$ 36,839,647	\$ 32,345,317	\$ 28,599,397	

**Pension Plans' Fiduciary Net Position**

Detailed information about the pension plans' fiduciary net position is available in the State's separately issued financial reports.

**Defined Contribution Plan**

Pursuant to Chapter 121, Florida Statutes, the Florida Legislature created the Florida Retirement Investment Plan ("FRS Investment Plan"), a defined contribution pension plan qualified under Section 401(a) of the Internal Revenue Code. The FRS Investment Plan is an alternative available to members of the Florida Retirement System in lieu of the defined benefit plan. There is a uniform contribution rate covering both the defined benefit and defined contribution plans, depending on membership class. Required employer contributions made to the plan during the year ended September 30, 2018, totaled \$768,977.

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**B. Other Post-Employment Benefits Plan**

*Plan Description* – County employees are provided with OPEB through the Alachua County OPEB Plan, a cost-sharing multiple employer defined benefit OPEB Plan administered by the Alachua County Board of County Commissioners (“the County”). The County can amend the benefit provisions provided by the OPEB Plan. The County established the Alachua County OPEB Trust, a qualifying trust, with the adoption of resolution 08-104. A separate stand-alone financial statement for the OPEB Plan is not prepared.

*Benefits Provided* - The OPEB Plan provides post-employment life insurance benefits, as well as, both an explicit and implicit health insurance subsidy for retirees and eligible dependents of the Clerk of Court, Supervisor of Elections, Property Appraiser, Sheriff, Tax Collector, Library District, and County.

The life insurance benefit is provided at no charge to retirees. The life insurance benefit is \$15,000 for all retirees under the age of 65 and \$5,000 for retirees age 65 and older.

An explicit monthly health insurance subsidy is provided to retirees with at least 6 years of service who retire and begin receiving benefits from the Florida Retirement System (FRS) or the Library District Pension Plan (LDPP). Retirees must maintain health care coverage after employment to be eligible for the subsidy. The amount of the monthly subsidy is based on the number of years of total service with the County and is equal to three dollars a month for each year of service. The minimum monthly subsidy is \$18 and the maximum monthly subsidy is \$90 for employees that retire with 30 or more years of service.

Additionally, in accordance with Florida Statutes 112.0801, currently, active County employees who retire and immediately begin receiving benefits from FRS have the option of paying premiums to continue in the County’s Self-funded Health Insurance Plan at the same group rate as active employees. The retiree pays 100% of the blended group rate premium therefore receiving an implicit subsidy.

*Contributions* - The contribution requirements of plan members and the participating employers are established and may be amended by the County. The County’s required contribution, actuarially determined, is based on a combination of projected pay-as-you-go financing, with an additional amount to prefund benefits when earned. Contributions are not based on a measure of pay. The County’s actuarially determined contribution for the year ended September 30, 2018, was \$1,118,497. Actual contributions to the OPEB Plan from the County were \$995,000 for the year ended September 30, 2018. County retiree plan members receiving benefits contributed to pay-as-you-go financing through their required contributions of \$591.00 per month for retiree-only coverage, \$1,412.76 per month for retiree and spouse coverage and \$1,991.68 per month for family coverage.

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** – At September 30, 2018, the County reported a liability of \$10,768,000 for its proportionate share of the net OPEB liability. The net OPEB liability was determined by a simplified actuarial valuation as of September 30, 2018. The County’s proportion of the net OPEB liability was based on the County’s projected long-term contribution effort to the OPEB Plan as compared to the total projected long-term contribution effort of all employers. At September 30, 2018, the County’s proportion of net OPEB liability was 89.4%.

For the year ended September 30, 2018, the County recognized OPEB expense of \$1,375,208. At September 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

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	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ -
Changes of assumptions or other inputs	694,697	-
Net difference between projected and actual investments	-	(49,969)
Total	<u>\$ 694,697</u>	<u>\$ (49,969)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending September 30,	Amount
2019	\$ 47,355
2020	47,355
2021	47,355
2022	62,473
2023	63,627
Thereafter	376,563
Total	<u>\$ 644,728</u>

*Actuarial Methods and Assumptions* – The total OPEB liability in the September 30, 2018, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified.

Inflation Rate	2.5%
Projected annual salaries increase	3.5%
Investment rate of return	7.15%, net of OPEB plan investment expense, including inflation
Healthcare cost trend rate	6.5% initial year reduced 0.5% each year until reaching ultimate trend rate of 4.5%
Mortality	RP-2014 generational table scaled using MP-16 & applied on a gender-specific basis

An actuarial experience study has not yet been performed for the plan.

The long-term expected rate of return is based on plan investments where assets are projected to cover all future benefit payments. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

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<b>Asset Class</b>	<b>Target Allocation</b>	<b>Rate of Return (with Inflation)</b>
Broad Market HQ Bond Fund	15.90%	2.85%
Core Plus Fixed Income	16.80%	3.13%
Diversified Large Cap	31.50%	11.60%
Core Real Estate	9.30%	4.60%
Diversified Small to Mid Cap	11.40%	15.36%
International Blend	14.50%	2.30%
Cash (T-bill)	0.60%	0.00%
Total	<u>100.00%</u>	

Discount Rate – The discount rate used to measure the total OPEB liability was 7.15%. The discount rate is based on the expected long-term rate of return on plan investments where assets are projected to cover all future benefit payments.

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate -

The following presents the County's proportionate share of the net OPEB liability, as well as what the Library's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percent lower (6.15%) or 1 percent point higher (8.85%) than the current discount rate:

	1% Decrease (6.15%)	Current Discount Rate (7.15%)	1% Increase (8.15%)
Net OPEB Liability	\$ 11,872,000	\$ 10,768,000	\$ 9,486,000

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rate- The following presents the County's proportionate share of the net OPEB liability, as well as what the County's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percent lower (5.50%) or 1 percent point higher (7.50%) than the current healthcare cost trend rates:

	1% Decrease (5.50%) decreasing to 3.50%)	Current Discount Rate (6.50%) decreasing to 4.50%)	1% Increase (7.50%) decreasing to 5.50%)
Net OPEB Liability	\$ 10,268,000	\$ 10,768,000	\$ 11,103,000

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**C. Accrued Compensated Absences**

County employees are entitled to accrue sick and vacation time in accordance with the County's personnel regulations or a collective bargaining agreement. Maximum accruals are shown on the following chart.

	<b>Vacation Accrual Maximum</b>	<b>Vacation Termination Pay Maximum</b>	<b>Sick Leave Accrual Maximum</b>
<b>Board of County Commissioners (Including Supervisor of Elections)</b>			
40 hours/week (hired before April 1, 2011)	280 hours	280 hours	No Maximum
56 hours/week (hire before April 1, 2011)	392 hours	392 hours	No Maximum
40 hours/week (hired after March 31, 2011)	240	240	1000
56 hours/week (hired after March 31, 2011)	336	336	1400
<b>Clerk of the Circuit Court</b>	280 hours	240 hours	1040
<b>Property Appraiser</b>	280 hours	240 hours	No Maximum
<b>Tax Collector</b>	No Maximum	No Maximum	No Maximum
<b>Sheriff</b>	280 hours	280 hours	No Maximum

Terminating employees with 10 years of service will be paid for half of unused sick time.

The County records a liability for compensated absences of \$16,294,139 on the Statement of Net Position. In the Government-wide presentation, compensated absences are accrued in the period they are earned. For the adjusted liabilities at the end of the year, a determination was made for current and non-current amounts. Accrued compensated absences are not recorded for any accruals over the maximum.

**D. Deferred Compensation Plan**

The County offers employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The County complied with the requirements of subsection (g) of IRC Section 457 and, accordingly, all assets and income of the plan are held in trust for the exclusive benefit of the participants and their beneficiaries.

Deferred compensation amounts withheld from participating employee's pay are not taxable as current income until withdrawn from the plan. Annual contributions by a participant may not exceed \$17,500. There is an "age 50 catch-up" provision that allows an additional \$5,500 contribution from the year the employee reaches age 50 until the employee terminates employment.

**E. Component Units Employment**

The Component Units' employees have the same benefits as the Board of County Commissioners' employees.

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**NOTE 10 - RISK MANAGEMENT AND CONVENTIONALLY INSURED CLAIMS & LOSSES**

The County is self-insured for risk management and employee group health insurance in two internal service funds maintained by the Board of County Commissioners. The following two sections and the disclosures required by GASB Statement 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues are provided below.

**A. Risk Management Claims and Losses**

The County has established a risk management program to cover claims against the Board and Constitutional Officers for the following types of risk:

- General Liability (self-insured up to a limit of \$200,000)
- Workers Compensation (self-insured up to limit of \$250,000)
- Automobile Liability (self-insured up to limit of \$200,000)
- Public Officials Liability (self-insured up to limit of \$100,000)
- EMS Professional Liability
- Lawyers Professional Liability
- Employment Practices Liability (self-insured up to limit of \$100,000)

The County has authorized a commercial third party administrator to administer the County's automobile, general liability and workers' compensation claims. There have been no significant reductions in insurance coverage from prior years. In instances where insurance has been purchased, no settlements have exceeded coverage for each of the past three fiscal years.

The estimated liability for self-insured losses is based on reported claims, historical loss data, industry statistics for claims incurred but not reported, and a valuation performed by an independent actuary as of July 31, 2018 projecting to September 30, 2018, and the prior year as of July 31, 2017 projecting to September 30, 2017:

<b>Fiscal Year</b>	<b>Claims Liability, Beginning of Fiscal Year</b>	<b>Current Year Claims &amp; Changes in Estimates</b>	<b>Claim Payments</b>	<b>Claims Liability, End of Fiscal Year</b>
2017	\$ 4,698,763	\$ 1,654,764	\$ (2,069,597)	\$ 4,283,930
2018	4,283,930	1,464,138	\$ (827,429)	4,920,639

For fiscal year 2018 the margin for the risk of adverse deviation was accrued at a 75% confidence level. Florida Statutes provide for local government tort immunity and a claims bill process. Our actuarial estimates do not include a provision for liabilities arising from claims bills except to the extent such claims are included in the loss history of Alachua County. The County's Actuary determined a portion of the claims liability that would be expected to be paid within one year and the accompanying financial statements reflect that by showing a current and a long-term liability.

All funds of the County including the Constitutional Officers of the County participate in the Risk Management Self-Insurance Fund. Payments to the Self-Insurance Fund are assessed based on actuarial estimates needed to pay prior and current year claims and to establish a reserve for catastrophic losses.

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**B. Conventionally Insured Claims and Losses**

The County retains conventional insurance coverage on all other types of insurable risks. These costs are also accounted for in the Self-Insurance Fund.

**C. Employee Group Health Insurance**

The County provides group health insurance for its employees, their eligible dependents and eligible retirees. On October 1, 2005, the County established an employee group health self-insurance plan to account for and finance its uninsured risks of loss. The County entered into an administrative services agreement with a commercial insurance carrier to provide administrative support for this plan. Under this plan, the County purchases stop-loss insurance with the individual deductible per covered unit of \$225,000 with no individual lifetime reimbursement maximum. All claims are paid through the group health insurance plan. Claims in excess of the \$225,000 individual deductible are reimbursed by the County's excess insurance carrier.

All County employees may participate in the employee group health insurance including all Constitutional Officer employees and Component Unit employees of the Murphree Law Library. In addition, the Alachua County Library District employees may participate in the plan. Payments to the employee group health insurance plan are assessed based on actuarial estimates of the amounts needed to pay current year claims and to establish a "reserve" (i.e. net position or equity) for catastrophic losses and to fund the retiree other post employee benefit. The employee group health insurance plan net position was \$5,537,912 at September 30, 2018.

The claims liability reported in the fund at September 30, 2018 for the employee group health insurance plan was \$1,345,459. This amount was the actuarially determined claims liability based on the requirements of GASB Statement 10, which specifies that a liability for claims should be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and that the amount of the loss can be reasonably estimated. These claims liability amounts are all considered to be due within one year and are classified as current liabilities in the accompanying financial statements. During fiscal year 2018, changes recorded to the claims liability for the employee group health insurance plan were as follows:

<b>Fiscal Year</b>	<b>Claims Liability, Beginning of Fiscal Year</b>	<b>Current Year Claims &amp; Changes in Estimates</b>	<b>Claim Payments</b>	<b>Claims Liability, End of Fiscal Year</b>
2017	\$ 1,307,504	\$ 21,178,525	\$ (21,085,951)	\$ 1,400,078
2018	1,400,078	20,157,812	(20,212,431)	1,345,459

**D. Sheriff's Risk Management**

For health insurance, the Sheriff participates in the risk management program established by the Board to cover claims against the Board and Constitutional Officers. The Sheriff also participates in the Florida Sheriffs' self-insurance fund for risk related to workers' compensation, auto and general liability insurance. For the past three years, there have been no insurance settlements significantly in excess of insurance coverage.

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**NOTE 11 - INDIRECT COSTS**

The County's indirect costs consist of allowable administrative costs allocated to the Enterprise Funds, Internal Service Funds, various Federal and State Grants, and Special Revenue Funds. The County's indirect cost plan is developed annually based on the prior year's actual expenditures. Some adjustments are required due to specific Federal grant allowances or other legal limitations. For the fiscal year ended September 30, 2018, the following was charged:

<b>INDIRECT COST</b>			
<b>CHARGED</b>	<b>FUND</b>	<b>PROJECT NAME</b>	
	<b>Governmental Funds</b>		
\$ 319,797	General Fund	MSTU-Unincorporated services	
650,877	MSBU-Fire protection services	MSBU-Fire protection services	
3,498	Emergency services	EMPA State Grant	
1,937	Emergency services	EMPG Federal Grant	
83,147	MSBU	Refuse Collection	
38,864	Drug & law enforcement	HRS Metamorphosis	
7,940	Environmental	Hazardous Materials Code	
18,166	Environmental	FDEP Tank Inspection	
7,180	Environmental	FDEP Petroleum Cleanup	
22,577	Tourism	Tourist Development	
<u>1,153,983</u>	<b>Subtotal-Governmental Funds</b>		
	<b>Enterprise Funds</b>		
255,870	Solid Waste	Solid Waste System	
62,966	Solid Waste	Collection Centers	
69,714	Solid Waste	Hazardous Waste Management	
44,693	Solid Waste	Waste Management Assessment	
4,141	Solid Waste	Landfill post closure care	
88,709	Codes Enforcement	Codes Enforcement	
<u>526,093</u>	<b>Subtotal Enterprise Funds</b>		
	<b>Internal Service Funds</b>		
66,470	Self Insurance	Self Insurance Fund	
131,571	Fleet Management	Fleet Management Fund	
48,023	Telephone Services	Telephone Services	
<u>246,064</u>	<b>Subtotal Internal Service Funds</b>		
<u>\$ 1,926,140</u>	<b>Total Indirect Cost</b>		

Indirect costs between governmental activities have been eliminated in the government-wide financial statement presentation.



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**NOTE 12 - OTHER REQUIRED INDIVIDUAL FUND AND COMPLIANCE DISCLOSURES**

**A. Excess of Expenditures over Appropriations**

There are no funds with an excess of expenditures over appropriations.

**B. Excess of Expenditures Over Revenue in the Budget Column**

Certain funds show an excess of expenditures over revenue in the budget column of the Statement of Revenue, Expenditures and Changes in Fund Balances, Budget and Actual. This excess is due to the use of fund balance (which is not reported in the budget or variance column) during the fiscal year.

**C. Restatement of Beginning Net Position**

The County restated the beginning net position as a result of four prior period adjustments. The first prior period adjustment was needed to remove pension contributions from the calculation for compensated absences liability as these contributions are now included in the calculations for net pension liability. The second adjustment was for the depreciation of construction in progress assets that were completed in prior periods. The third was construction in progress write-offs of jobs that were abandoned. The fourth adjustment to beginning net position was needed as a result of a prior period adjustment reported in the Florida Retirement System Pension Plan GASB 67 Disclosure report.

	Governmental Activities	Business-Type Activities	Total
Net position - beginning of year, as previously reported	\$ 470,453,877	\$ 20,442,853	\$ 490,896,730
Restatement:			
Compensated absences	793,159	18,184	811,343
Depreciation expense	(1,952,248)	-	(1,952,248)
Construction in progress write-off	(2,091,585)	-	(2,091,585)
Net pension liability	(44,011)	(908)	(44,919)
Net position - beginning of year, as restated	\$ 467,159,192	\$ 20,460,129	\$ 487,619,321

	Solid Waste System	Codes Enforcement	Governmental Activities - Internal Service Funds
Net position - beginning of year, as previously reported	\$ 18,316,183	\$ 2,126,670	\$ 18,990,840
Restatement:			
Compensated absences	14,495	3,689	7,778
Net pension liability	(681)	(227)	(363)
Net position - beginning of year, as restated	\$ 18,329,997	\$ 2,130,132	\$ 18,998,255

**D. Restatement of Beginning Fund Balance**

The County restated the beginning fund balance of the General Fund due to the closing of the MSTU-Unincorporated Fund and the combining of the Supervisor of Election funds, during the fiscal year 2018 budget development process. The fiscal year 2017 ending fund balance of the MSTU-Unincorporated Fund and Supervisor of Election sub funds were \$1,106,030 and \$245,310, respectively.

**ALACHUA COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

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**E. Future Accounting Pronouncements**

The Governmental Accounting Standards Board has issued statements that will become effective in 2019. The statements address:

- Certain asset retirement obligations;
- Fiduciary activities;
- Various practice issues (Omnibus);
- Certain debt extinguishment issues; and
- Leases.

The County is currently evaluating the effects that these statements will have on its 2019 financial statements.

**NOTE 13 - COMMITMENTS AND CONTINGENCIES**

**A. Commitments**

(1) Non-capitalized leases –

(a) The County is leasing equipment, office space and electronic data processing equipment under leases that are cancelable under certain circumstances. These leases are accounted for as operating leases.

(b) Rental costs for the year ended September 30, 2018, under cancelable leases are summarized as follows:

<u>Fund Charged</u>	<u>Amount</u>
General Fund	\$ 518,997
Special Revenue Funds	429,140
Enterprise Fund	27,326
Internal Service Funds	53,769
Total	<u>\$ 1,029,232</u>

(c) The Tax Collector is leasing various equipment under renewable annual operating leases. During the year ended September 30, 2018, the lease payments on all operating leases were \$14,772. In addition, the Tax Collector is leasing various data transport services for network and voice connectivity to their remote locations. During the year ended September 30, 2018, the lease payments on all data transport service leases were \$24,802. The Tax Collector also has a ten-year renewable lease agreement for a Tag Office on Archer Road. During the year ended September 30, 2018, lease payments for office space totaled \$194,550.

Future minimum lease payments for noncancellable operating leases for the Tax Collector as of September 30, 2018, are as follows:

<u>Fiscal Year</u>	<u>Amount</u>
2019	\$ 222,465
2020	220,876
2021	219,287
2022	219,287
2023	210,587
Total	<u>\$ 1,092,502</u>

**ALACHUA COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

(d) The Sheriff is leasing equipment and office space under leases, which are cancelable under certain circumstances. During the fiscal year ended September 30, 2018, the lease payments on all operating leases amounted to approximately \$425,683.

- (2) Operating Leases – The County leases the following property to private companies under renewable annual operating leases:

<b>Operating Leases for fiscal year 2017:</b>	<b>Lease Amount</b>
The licensee leased the land at 15 SW 2nd Street, for \$100 monthly, plus applicable taxes. Payment is due no later than the first of each month. The cost of the land is \$5,596. This lease started in May 2016.	1,200
Florida Department of Health, sub-leases warehouse space within a building located at 6520 NW 18th Drive, paying rental payments in the amount of \$2,840 monthly.	34,081
Florida Department of Health, sub-leases warehouse space within a building located at 816 SW 64th Terrace, paying rental payments in the amount of \$10 monthly. This lease started in July 2016.	120
Florida Department of Health, leases a space in the Alachua County Community Support Services/Health Department Complex at 224 SE 24th Street, consisting of 47,498 square feet. The cost of the leased space is \$5,167,932, with \$1,757,135 accumulated depreciation resulting in a \$3,410,797 carrying value.	146,110
Partnership for Strong Families, Inc., leases the premises located at 807 SW 64th Terrace, paying rental payments in the amount of \$10 monthly. The cost of the leased building is \$278,571, with an accumulated depreciation of \$70,622 resulting in a \$207,949 carrying value. The cost of the land is \$10,210.	120
<b>TOTAL OPERATING LEASES</b>	<b>\$ 181,631</b>

- (3) The following is a schedule by year of future minimum rental payments required under operating leases that have remaining cancellable lease terms in excess of one year:

<b>Fiscal Year Ending September 30</b>	<b>Lease Receivable</b>
2019	\$ 151,411
2020	151,411
2021	151,411
2022	1,320
2023	1,320
<b>TOTAL</b>	<b>\$ 456,873</b>

- (4) The landfill post closure care commitments are discussed in Note 1.D.8.

**ALACHUA COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

(5) Significant encumbrances for major and non-major governmental funds as of September 30, 2018 are classified as follows:

	General Fund	MSBU Fire Services	Transportation Trust	Non-Major Funds	Total
Equipment Replacement	\$ -	\$ -	\$ -	\$ 1,656,413	\$ 1,656,413
General Govt Svcs	329,967	-	-	-	329,967
Public Safety	487,553	153,903	-	-	641,456
Human Services	528,148	-	-	-	528,148
Garbage Solid Waste Control	-	-	-	551,310	551,310
Conservation & Resource Mgmt	-	-	-	328,252	328,252
Roadway Improvements	-	-	724,927	-	724,927
Industry Development	-	-	-	338,129	338,129
Culture/Recreation	-	-	-	767,277	767,277
	<u>\$ 1,345,668</u>	<u>\$ 153,903</u>	<u>\$ 724,927</u>	<u>\$ 3,641,381</u>	<u>\$ 5,865,879</u>

(6) Other significant outstanding contracts at September 30, 2018, are as follows:

Amount	Vendor Name	Description
\$ 11,311,421	VE Whitehurst	SW 8th Avenue Connector
5,008,895	VE Whitehurst	SW 8th Ave Ext Phase II
3,729,740	VE Whitehurst	NW 43RD Street Resurfacing
3,655,800	Blue Cross & Blue Shield of FL	Administration and Medical Claims
2,564,298	VE Whitehurst	Resource Recovery Park Phase I
2,460,273	VE Whitehurst	SW 75th St from Archer Road to 8th Ave
660,000	City of Gainesville	Wild Spaces & Public Places Grant
617,369	GRU	SW 8th Ave Project
564,926	Meridian Behavioral Healthcare Inc.	Homeless Program Services
524,925	AK Associates	Solacom Guardian 911 emergency telephone system
500,000	City of Alachua	Wild Spaces Public Places
411,200	Children's Health Img. Learning & Dev	CASB Agreement With The Child Center
351,645	City of Newberry	Wild Spaces & Public Places Grant
300,000	City of Waldo	Wild Spaces & Public Places Grant
205,500	Alachua Habitat for Humanity	Ship Agreement

**B. Contingencies**

- (1) Risk Management contingencies are discussed in Note 10.
- (2) Grant Funding

The County participates in a number of federally and state assisted programs that are subject to program compliance audits. For the year ended September 30, 2018, the County's financial statements are subject

**ALACHUA COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2018**

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to single audits as required by OMB Circular A-133 and the Florida Single Audit Act. It is the opinion of management that no material liabilities will result from such audits.

(3) Pending Litigation

The County is contingently liable with respect to lawsuits and other claims incidental to the ordinary course of its operations. In the opinion of County management, based on the advice of legal counsel, the ultimate disposition of these lawsuits and claims will not have a material adverse effect on the financial position of the County.

(4) Employee benefits are discussed in Note 9.

(5) Solid Waste System

The County owns four closed landfills including the Southwest Landfill. If contamination levels were to increase in these landfills, the County could be liable for remediation actions. The remediation costs could range between \$0 and \$3 million depending on the severity of contamination detected and the number of landfill site(s) contaminated.

**NOTE 14 - RELATED PARTY TRANSACTIONS**

The Alachua County Housing Authority is a related organization of Alachua County. Alachua County has contracted with the Alachua County Housing Authority to administer and distribute funds for housing rehabilitation and temporary relocation from the Community Development Block Grant, the Neighborhood Stabilization Program and the State Housing Initiative Partnership Program.

The Alachua County Library District is a related organization of Alachua County. The County Attorney provides legal services and the Clerk provides accounting and treasury services to the Library District. Three of the Alachua County Board of County Commissioners serve on the Library Governing Board.

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**REQUIRED  
SUPPLEMENTARY  
INFORMATION**

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ALACHUA COUNTY, FLORIDA  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
GENERAL FUND - COUNTY-WIDE  
FOR THE YEAR ENDED SEPTEMBER 30, 2018

		BUDGETED AMOUNTS		VARIANCE WITH FINAL BUDGET - POSITIVE (NEGATIVE)
		ORIGINAL	FINAL	ACTUAL
<b>REVENUES</b>				
Taxes		117,384,007	117,384,007	\$ 119,554,917
Permits and fees		136,432	136,432	182,967
Intergovernmental		7,172,918	7,449,288	7,727,200
Charges for services		19,030,370	19,203,365	20,590,885
Fines and forfeitures		7,500	7,500	4,546
Investment income		531,172	531,172	826,182
Private Donations		40,949	40,949	-
Miscellaneous		2,184,459	2,322,337	2,503,574
Total revenue		146,487,807	147,075,050	151,390,271
<b>EXPENDITURES</b>				
Current:	General government	36,255,082	38,361,462	34,358,428
	Public safety	97,127,787	102,416,677	99,188,393
	Physical environment	2,901,335	2,913,061	2,545,417
	Transportation	2,412,540	2,383,554	2,284,761
	Economic environment	8,152,976	8,152,976	7,813,674
	Human services	15,030,948	15,522,423	13,295,919
	Culture and recreation	1,936,403	2,392,283	1,672,557
	Court cost	11,444,572	12,074,662	10,672,459
	Reserve for contingency	11,872,639	16,559,156	-
Debt Service:	Principal	139,291	139,291	130,669
	Interest	-	-	8,617
Total expenditures		187,273,573	200,915,545	171,970,894
Excess (deficiency) of revenues over (under) expenditures		(40,785,766)	(53,840,495)	(20,580,623)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in		36,085,263	38,169,796	38,139,022
Transfers out		(11,677,110)	(14,580,202)	(15,552,463)
Excess reversion to other agencies		(111,083)	(111,083)	(140,478)
Sale of capital assets		-	87,301	92,662
Total other financing sources and (uses)		24,297,070	23,565,812	22,538,743
Net change in fund balances		(16,488,696)	(30,274,683)	1,958,120
Fund balances - beginning, as previously reported		16,488,696	30,029,373	29,680,706
Adjustment to restate beginning fund balance		-	245,310	1,351,339
Fund balances - beginning, as restated		16,488,696	30,274,683	31,032,045
Fund balances - ending		\$ -	\$ -	\$ 32,990,165

ALACHUA COUNTY, FLORIDA  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
MSTU - LAW ENFORCEMENT  
FOR THE YEAR ENDED SEPTEMBER 30, 2018

			BUDGETED AMOUNTS	VARIANCE WITH FINAL BUDGET - POSITIVE (NEGATIVE)		
			ORIGINAL	FINAL	ACTUAL	
REVENUES						
Taxes			\$ 19,846,908	\$ 19,846,908	\$ 20,113,249	\$ 266,341
Intergovernmental			-	-	240,892	240,892
Charges for services			990,000	990,000	877,521	(112,479)
Fines and forfeitures			-	-	130	130
Investment income			23,500	23,500	50,576	27,076
Miscellaneous			-	-	35,045	35,045
Total revenues			20,860,408	20,860,408	21,317,413	457,005
EXPENDITURES						
Current:	General government		258,973	432,973	404,127	28,846
	Public safety		139,203	114,203	105,632	8,571
	Reserve for contingency		1,089,796	48,770	-	48,770
Total expenditures			1,487,972	595,946	509,759	86,187
Excess of revenues over expenditures			19,372,436	20,264,462	20,807,654	543,192
OTHER FINANCING SOURCES (USES)						
Transfers in			35,000	35,000	65,264	30,264
Transfers out			(19,939,184)	(21,192,953)	(21,041,854)	151,099
Total other financing sources and (uses)			(19,904,184)	(21,157,953)	(20,976,590)	181,363
Net change in fund balances			(531,748)	(893,491)	(168,936)	724,555
Fund balances - beginning			531,748	893,491	1,860,429	966,938
Fund balances - ending			\$ -	\$ -	\$ 1,691,493	\$ 1,691,493

ALACHUA COUNTY, FLORIDA  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
MSBU - FIRE PROTECTION  
FOR THE YEAR ENDED SEPTEMBER 30, 2018

	BUDGETED AMOUNTS			VARIANCE WITH FINAL BUDGET - POSITIVE (NEGATIVE)
	ORIGINAL	FINAL	ACTUAL	
REVENUES				
Taxes	\$ 4,334,520	\$ 4,334,520	\$ 4,858,355	\$ 523,835
Permits and fees	3,800	3,800	4,970	1,170
Intergovernmental	23,750	23,750	32,148	8,398
Charges for services	57,000	57,000	126,939	69,939
Investment income	38,000	38,000	51,282	13,282
Special assessments and impact fees	13,008,200	13,008,200	13,021,089	12,889
Miscellaneous	-	-	903	903
Total revenues	17,465,270	17,465,270	18,095,686	630,416
EXPENDITURES				
Current: General government	189,287	261,287	260,850	437
Public safety	17,061,503	17,335,666	16,534,592	801,074
Reserve for contingency	901,248	-	-	-
Total expenditures	18,152,038	17,596,953	16,795,442	801,511
Excess (deficiency) of revenues over (under) expenditures	(686,768)	(131,683)	1,300,244	1,431,927
OTHER FINANCING SOURCES (USES)				
Transfers in	617,202	617,202	645,446	28,244
Transfers out	(729,757)	(1,068,650)	(1,019,052)	49,598
Total other financing sources and (uses)	(112,555)	(451,448)	(373,606)	77,842
Net change in fund balances	(799,323)	(583,131)	926,638	1,509,769
Fund balance - beginning	799,323	583,131	974,927	391,796
Fund balance - ending	\$ -	\$ -	\$ 1,901,565	\$ 1,901,565

ALACHUA COUNTY, FLORIDA  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
GAS TAX USES  
FOR THE YEAR ENDED SEPTEMBER 30, 2018

	BUDGETED AMOUNTS			VARIANCE WITH FINAL BUDGET - POSITIVE (NEGATIVE)
	ORIGINAL	FINAL	ACTUAL	
REVENUES				
Taxes	\$ 3,829,351	\$ 3,829,351	\$ 3,719,008	\$ (110,343)
Intergovernmental	79,547	79,547	115,874	36,327
Charges for services	630,094	630,094	815,558	185,464
Miscellaneous	9,400	9,400	58,719	49,319
Total revenues	4,548,392	4,548,392	4,709,159	160,767
EXPENDITURES				
Current:				
Physical environment	149,013	211,882	127,889	83,993
Transportation	8,533,430	8,755,035	8,104,570	650,465
Reserve for contingency	943,434	942,740	-	942,740
Total expenditures	9,625,877	9,909,657	8,232,459	1,677,198
Excess (deficiency) of revenues over (under) expenditures	(5,077,485)	(5,361,265)	(3,523,300)	1,837,965
OTHER FINANCING SOURCES (USES)				
Transfers in	3,447,634	3,447,634	3,447,634	-
Total other financing sources and (uses)	3,447,634	3,447,634	3,447,634	-
Net change in fund balances	(1,629,851)	(1,913,631)	(75,666)	1,837,965
Fund balances - beginning	1,629,851	1,913,631	4,914,406	3,000,775
Fund balances - ending	\$ -	\$ -	\$ 4,838,740	\$ 4,838,740

ALACHUA COUNTY, FLORIDA  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
EMERGENCY SERVICES  
FOR THE YEAR ENDED SEPTEMBER 30, 2018

	BUDGETED AMOUNTS			VARIANCE WITH FINAL BUDGET - POSITIVE (NEGATIVE)
	ORIGINAL	FINAL	ACTUAL	
REVENUES				
Intergovernmental	\$ 5,729,816	\$ 7,188,732	\$ 5,655,219	\$ (1,533,513)
Charges for services	360,000	360,000	314,832	(45,168)
Fines and forfeitures	307,000	307,000	239,954	(67,046)
Investment income	13,000	13,000	17,721	4,721
Miscellaneous	-	-	23,597	23,597
Total revenues	<u>6,409,816</u>	<u>7,868,732</u>	<u>6,251,323</u>	<u>(1,617,409)</u>
EXPENDITURES				
Current:				
General government	-	-	-	-
Public safety	2,241,959	10,021,400	7,575,253	2,446,147
Physical environment	-	-	-	-
Transportation	-	-	-	-
Economic environment	-	-	-	-
Human services	-	-	-	-
Culture and recreation	-	-	-	-
Court cost	-	-	-	-
Reserve for contingency	3,804,806	3,247,768	-	3,247,768
Total expenditures	<u>6,046,765</u>	<u>13,269,168</u>	<u>7,575,253</u>	<u>5,693,915</u>
Excess (deficiency) of revenues over (under) expenditures	<u>363,051</u>	<u>(5,400,436)</u>	<u>(1,323,930)</u>	<u>4,076,506</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	4,402,169	9,789,962	9,860,533	70,571
Transfers out	<u>(8,656,897)</u>	<u>(8,942,111)</u>	<u>(8,832,479)</u>	<u>109,632</u>
Total other financing sources and (uses)	<u>(4,254,728)</u>	<u>847,851</u>	<u>1,028,054</u>	<u>180,203</u>
Net change in fund balances	(3,891,677)	(4,552,585)	(295,876)	4,256,709
Fund balances - beginning	<u>3,891,677</u>	<u>4,552,585</u>	<u>4,552,584</u>	<u>(1)</u>
Fund balances - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 4,256,708</u>	<u>\$ 4,256,708</u>

ALACHUA COUNTY, FLORIDA  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
OTHER SPECIAL REVENUE  
FOR THE YEAR ENDED SEPTEMBER 30, 2018

	BUDGETED AMOUNTS			VARIANCE WITH FINAL BUDGET - POSITIVE (NEGATIVE)
	ORIGINAL	FINAL	ACTUAL	
REVENUES				
Taxes	\$ 9,200,000	\$ 9,200,000	\$ 12,527,548	\$ 3,327,548
Intergovernmental	-	439,756	437,114	(2,642)
Charges for services	-	-	60,005	60,005
Fines and forfeitures	-	-	5,735	5,735
Investment income	-	-	146,921	146,921
Private donations	27,200	44,711	41,731	(2,980)
Miscellaneous	22,000	22,000	24,265	2,265
Total revenues	9,249,200	9,706,467	13,243,319	3,536,852
EXPENDITURES				
Current:				
General government	600	15,379	106	15,273
Public safety	20,500	60,935	4,270	56,665
Physical environment	8,301,395	5,226,872	3,087,396	2,139,476
Transportation	-	564,100	317,309	246,791
Economic environment	28,455	33,910	32,317	1,593
Human services	139,429	353,064	133,008	220,056
Culture and recreation	1,186,866	12,684,056	853,790	11,830,266
Court cost	30,665	71,575	3,924	67,651
Reserve for contingency	-	-	-	-
Total expenditures	9,707,910	19,009,891	4,432,120	14,577,771
Excess (deficiency) of revenues over (under) expenditures	(458,710)	(9,303,424)	8,811,199	18,114,623
OTHER FINANCING SOURCES (USES)				
Transfers in	65,000	680,599	721,310	40,711
Total other financing sources and (uses)	65,000	680,599	721,310	40,711
Net change in fund balances	(393,710)	(8,622,825)	9,532,509	18,155,334
Fund balances - beginning	393,710	8,622,825	8,622,824	(1)
Fund balances - ending	\$ -	\$ -	\$ 18,155,333	\$ 18,155,333

**ALACHUA COUNTY, FLORIDA**  
**NOTES TO SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND**  
**BALANCES – BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2018**

Revenue and expenditures in governmental funds are controlled by a formal integrated budgetary accounting system in accordance with Florida Statutes. An annual budget is adopted by the Alachua County Board of County Commissioners for all governmental fund types.

Alachua County's annual budgets are monitored at varying levels of classification detail. However, for purposes of budgetary control, expenditures cannot legally exceed the total annual budget appropriations at the individual fund level. All appropriations, except for amounts corresponding to outstanding encumbrances, lapse at year-end.

Original and amended budgets, as well as budget to actual comparisons are provided in the financial statements for all governmental funds. The amended budget amounts presented have been adjusted for legally authorized amendments of the annual budget during the year by the Alachua County Board of County Commissioners. Budgets are prepared on the modified accrual (GAAP) basis of accounting.

The County-wide General Fund is comprised of the following six sub-funds: Board of County Commissioners, Clerk of Court, Property Appraiser, Sheriff, Supervisor of Elections and Tax Collector. In order to comply with generally accepted accounting principles, both the budgeted and actual intra-fund activity between these sub-funds has been consolidated in order to eliminate inflated amounts in the aggregated financial statements of the County-wide General Fund. Detail by sub-fund showing eliminations can be found in the Supplementary Information section starting on page 98.

**Alachua County, Florida**  
**Required Supplementary Information**  
**Schedules of Proportionate Share of the Net Pension Liability**  
**Last 10 Fiscal Years\***

<b>Florida Retirement System (FRS)</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Employer's proportion of the net pension liability (asset)	0.4336%	0.4424%	0.4537%	0.4195%
Employer's proportionate share of the net pension liability (asset)	\$ 130,597,638	\$ 130,867,792	\$ 114,570,141	\$ 54,186,620
Employer's covered payroll	\$ 100,634,157	\$ 98,696,032	\$ 95,821,390	\$ 93,030,476
Employer's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	129.77%	132.60%	119.57%	58.25%
Plan fiduciary net position as a percentage of the total pension liability	84.26%	83.89%	84.88%	92.00%

<b>Health Insurance Subsidy Program (HIS)</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Employer's proportion of the net pension liability (asset)	0.3056%	0.3059%	0.3115%	0.3066%
Employer's proportionate share of the net pension liability (asset)	\$ 32,345,317	\$ 32,705,219	\$ 36,308,569	\$ 31,272,836
Employer's covered payroll	\$ 100,634,157	\$ 98,696,032	\$ 95,821,390	\$ 93,030,476
Employer's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	32.14%	33.14%	37.89%	33.62%
Plan fiduciary net position as a percentage of the total pension liability	2.15%	1.64%	0.97%	0.50%

**Notes to schedules:**

The amounts presented for each fiscal year for the FRS and HIS were determined as of the measurement date, which was June 30th of the current fiscal year.

\*GASB Statement No. 68 was implemented in 2015. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.



**Alachua County, Florida**  
**Required Supplementary Information**  
**Schedules of Employer Contributions**  
**Last 10 Fiscal Years\***

<b>Florida Retirement System</b>	2018	2017	2016	2015
Contractually required contribution	\$ 12,666,345	\$ 11,362,020	\$ 11,165,807	\$ 10,454,040
Contributions in relation to the contractually required contribution	(12,666,345)	(11,362,020)	(11,165,807)	(10,454,040)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Employer's covered payroll	\$ 101,137,327	\$ 100,065,414	\$ 97,150,888	\$ 94,321,250
Contributions as a percentage of covered payroll	12.52%	11.35%	11.49%	11.08%

<b>Health Insurance Subsidy Program</b>	2018	2017	2016	2015
Contractually required contribution	\$ 1,670,527	\$ 1,608,047	\$ 1,571,486	\$ 1,282,771
Contributions in relation to the contractually required contribution	(1,670,527)	(1,608,047)	(1,571,486)	(1,282,771)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Employer's covered payroll	\$ 101,137,327	\$ 100,065,414	\$ 97,150,888	\$ 94,321,250
Contributions as a percentage of covered payroll	1.65%	1.61%	1.62%	1.36%

**Notes to schedules:**

\*GASB Statement No. 68 was implemented in 2015. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

**Alachua County, Florida**  
**Required Supplementary Information**  
**Schedule of the County's Proportionate Share of the Net OPEB Liability**  
**Alachua County OPEB Plan**  
**Last 10 Fiscal Years\***

	<u>2018</u>	<u>2017</u>
County's proportion of the net OPEB liability	89.04%	88.76%
County's proportionate share of the net OPEB liability	\$ 10,768,000	\$ 9,794,589
Plan fiduciary net position as a percentage of the total OPEB liability	13.53%	13.75%

**Notes to schedules:**

Contributions to the OPEB plan are not based on a measure of pay, therefore, no measure of payroll is presented.

*Changes of benefit terms* - In the October 1, 2017, actuarial valuation, there were no changes of benefit terms.

*Changes of assumptions* - In the October 1, 2017, actuarial valuation, there were no changes of assumptions.

\*GASB Statement No. 68 was implemented in 2015. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

**Alachua County, Florida**  
**Required Supplementary Information**  
**Schedule of County Contributions**  
**Alachua County OPEB Plan**  
**Last 10 Fiscal Years\***

	<u>2018</u>	<u>2017</u>
Contractually required contribution	\$ 1,118,497	\$ 1,149,010
Contributions in relation to the contractually required contribution	<u>995,000</u>	<u>1,039,000</u>
Contribution deficiency (excess)	<u><u>\$ 123,497</u></u>	<u><u>\$ 110,010</u></u>

**Notes to schedules:**

Contributions to the OPEB plan are not based on a measure of pay, therefore, no measure of payroll is presented.

*Changes of benefit terms* - In the October 1, 2017, actuarial valuation, there were no changes of benefit terms.

*Changes of assumptions* - In the October 1, 2017, actuarial valuation, there were no changes of assumptions.

\*GASB Statement No. 68 was implemented in 2015. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

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**ADDITIONAL ELEMENTS OF REPORTS PREPARED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*  
ISSUED BY THE COMPTROLLER GENERAL OF THE UNITED  
STATES, THE PROVISIONS OF OFFICE OF MANAGEMENT AND  
BUDGET (OMB) UNIFORM GUIDANCE AND THE *RULES OF THE*  
*AUDITOR GENERAL* OF THE STATE OF FLORIDA**

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ALACHUA COUNTY, FLORIDA  
SCHEDULE OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018

Federal/State Agency, Pass-through Entity, Federal Program/State Project	CFDA CSFA No.	Contract/Grant Number	Expenditures	Transfer to Subrecipients	Received as Subrecipients
<u>Department of Housing and Urban Development</u>					
<i>Passed Through FL Department of Economic Opportunity:</i>					
Community Development Block Grant	14.228	18DB-OM-03-11-01-H 03	1,573		
<u>Department of Justice</u>					
<i>Passed Through Florida Office of Attorney General:</i>					
VOCA - Crime Victim Assistance	16.575	VOCA-2017-Alachua County Victim Ser-00268	242,099		
VOCA - Crime Victim Assistance	16.575	VOCA-2017-Alachua County Sheriff's-00294	130,365		
		16.575 Total	372,464		
<i>Passed Through City of Gainesville:</i>					
Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program:					
A Coordinated Community Response to Preventing Violence Against Women in Gainesville, Florida	16.590	2015-WE-AX-0033	47,019	<1>	47,019
<i>Passed Through Florida Department of Law Enforcement:</i>					
Edward Byrne Memorial Justice Assistance Grant Program:					
RAD Training Grant	16.738	2017-JAGC-ALAC-7-F9-161	2,783		
Network Attached Storage	16.738	2017-JAGC-ALAC-13-F9-210	2,100		
<i>Passed Through Office of Justice Programs:</i>					
2016 Direct Byrne JAG Grant	16.738	2016-DJ-BX-1025	1,200		
<i>Passed Through City of Gainesville:</i>					
2015 Direct Byrne JAG Grant	16.738	2015-DJ-BX-1035	17,739	<2>	17,739
		16.738 Total	23,822		
<i>Passed Through Office of Justice Programs:</i>					
Criminal and Juvenile Justice and Mental Health Collaboration Program:					
Alachua County JMH Collaboration Project	16.745	2017-MO-BX-0027	5,068		
<i>Direct Program:</i>					
Equitable Sharing	16.922	N/A	292,417		
<u>Department of Transportation</u>					
<i>Passed Through Florida Department of Transportation:</i>					
Highway Planning and Construction:					
Hawthorne Trail - Bike Lane/ Sidewalk	20.205	FPN: 432240-2-38-02, 432240-2-58-01, & 432240-2-68-02	38,739		
Poe Springs Road	20.205	FPN: 433990-2-38-02	2,530		
SW 170th St - Safe Routes Sidewalk	20.205	FPN: 433357-2-58-01; 4333757-2-68-02	2,208		
Improve Intersection - CR 235 at NW 94th Ave	20.205	FPN: 439500-1-38-02	376		
Improve Intersection - CR329 @ SE Williston Rd	20.205	FPN: 439498-1-38-02	376		
Widen/Resurface-CR241 - Levy C/L to South of Archer	20.205	FPN: 439499-1-38-02	728		
		20.205 Total	44,957		

ALACHUA COUNTY, FLORIDA  
SCHEDULE OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018

Federal/State Agency, Pass-through Entity, Federal Program/State Project	CFDA CSFA No.	Contract/Grant Number	Expenditures	Transfer to Subrecipients	Received as Subrecipients
<u>Department of Treasury</u>					
<i>Direct Program:</i>					
Equitable Sharing	21.016	N/A	2,909		
<u>General Services Administration</u>					
<i>Passed Through Department of Management Services:</i>					
Donation of Federal Surplus Personal Property:					
Purchase of Life Jackets	39.003	1033 LESO	156	<3>	
Purchase of Helicopter	39.003	1033 LESO	17,729	<3>	
		39.003 Total	17,885		
<u>Environmental Protection Agency</u>					
<i>Passed Through Department of Environmental Protection:</i>					
Nonpoint Source Implementation Grants:					
Fertilizer Social Marketing Campaign and Load Reduction	66.460	NF033	5,000		
<u>Department of Energy</u>					
<i>Passed Through Broward County:</i>					
Energy Efficiency and Renewable Energy Information Dissemination, Outreach, Training, and Technical Analysis/Assistance:					
Go Solar - Florida	81.117	DE-EE0006309	9,639	<4>	9,639
<u>US Election Assistance Commission</u>					
<i>Passed Through Florida Division of Elections:</i>					
Help America Vote Act Requirements Payments:					
Pollworker Assistance 05/06	90.401	N/A	7,402		
FY12/13 Federal Election Activities	90.401	MOA # 2012-2013-0001	22,976		
FY13/14 Federal Election Activities	90.401	MOA # 2013-2014-0001-R	14,188		
FY14/15 Federal Election Activities	90.401	MOA # 2014-2015-0001-ALA	20,690		
FY15/16 Federal Election Activities	90.401	MOA # 2015-2016-0001-ALA	13,150		
HAVA Elections Security Grant	90.401	MOA # 2018-2019-0001	158,091		
Albert Network Monitoring Solution Grant	90.401	MOA # 2018-2019-0002-ALA	7,000		
		90.401 Total	243,497		
<u>U.S. Department of Health and Human Services</u>					
<i>Direct Program:</i>					
Substance Abuse and Mental Health Services Projects of Regional and National Significance:					
Alachua County CABHI	93.243	1H79SM063339-01	265,788		
<i>Passed Through Florida Department of Children and Families:</i>					
Temporary Assistance for Needy Families:					
Metamorphosis FY17-18	93.558	LS020	7,501	<5>	
Metamorphosis FY18-19	93.558	LS020	1,787	<5>	
		93.558 Total	9,288		
<i>Passed Through Florida Department of Revenue:</i>					
Child Support Enforcement	93.563	COC01	223,108		
Child Support Enforcement	93.563	CSS72	29,746		
		93.563 Total	252,854		



ALACHUA COUNTY, FLORIDA  
SCHEDULE OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018

Federal/State Agency, Pass-through Entity, Federal Program/State Project	CFDA CSFA No.	Contract/Grant Number	Expenditures	Transfer to Subrecipients	Received as Subrecipients
<i>Passed Through Florida Department of Children and Families:</i>					
Block Grants for Prevention and Treatment of Substance Abuse:					
Metamorphosis FY17-18	93.959	LS020	105,836	<5>	
Metamorphosis FY18-19	93.959	LS020	36,064	<5>	
		93.959 Total	141,900		
<u>Corporation for National and Community Service</u>					
<i>Direct Program:</i>					
Foster Grandparent Program 4/16 - 3/19	94.011	16SFSFL004 , year 2 of grant agreement	181,400		
Foster Grandparent Program 4/16 - 3/19	94.011	16SFSFL004 , year 3 of grant agreement	153,163		
		94.011 Total	334,563		
<u>Executive Office of the President</u>					
<i>Passed Through St. Johns County Sheriff:</i>					
High Intensity Drug Trafficking Areas Program:					
North Florida HIDTA (CADET)	95.001	N/A	42,595	<6>	42,595
<u>U.S. Department of Homeland Security</u>					
<i>Passed Through Florida Division of Emergency Management:</i>					
Disaster Grants - Public Assistance (Presidentially Declared Disasters):					
Public Assistance Hurricane Matthew	97.036	EOC Mission # 1546	9,371	<7>	
Public Assistance Hurricane Irma	97.036	Z0158 PA ID/FIPS#001-131D3-00	520,629	<8>	
		97.036 Total	530,000		
EMPG Fed Grant 7/17-6/18	97.042	18-FG-7A-03-11-01-137	58,926		
EMPG Fed Grant 7/18-6/19	97.042	19-FG-AF-03-11-01-072	21,075		
<i>Passed Through Volunteer Florida:</i>					
EMPG - CERT Grant	97.042	N/A	5,954	<9>	5,954
		97.042 Total	85,955		
<i>Passed Through Florida Division of Emergency Management:</i>					
Homeland Security Grant Program:					
FY17 DHS Issues 9 & 15	97.067	18-DS-X1-03-11-01-184	13,274		
FY15 SHSGP Issue 17	97.067	19-DS-T9-03-11-01-001	20,859		
FY16 SHSGP Issue 11 - MARC	97.067	17-DS-V4-03-11-01-345	9,809		
FY17 SHSGP Issues 5 & 7 - MARC	97.067	18-DS-X1-03-11-01-358	2,609		
		97.067 Total	46,551		
<i>Direct Program:</i>					
SAFER Grant	97.083	EMW-2015-FH-00837	623,484		
SAFER Grant	97.083	EMW-2016-FH-00608	278,652		
		97.083 Total	902,136		
<b>TOTAL FEDERAL AWARDS</b>			<b>\$ 3,677,880</b>	<b>\$ -</b>	<b>\$ 122,946</b>

ALACHUA COUNTY, FLORIDA  
SCHEDULE OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018

Federal/State Agency, Pass-through Entity, Federal Program/State Project	CFDA CSFA No.	Contract/Grant Number	Expenditures	Transfer to Subrecipients	Received as Subrecipients
<u>Executive Office of the Governor</u>					
<i>Direct Program:</i>					
Emergency Management Preparedness and Assistance (EMPA) Grant 7/17-6/18	31.063	18-BG-W9-03-11-01-125	74,402		
Emergency Management Preparedness and Assistance (EMPA) Grant 7/18-6/19	31.063	19-BG-21-03-11-01-033	29,432		
		31.063 Total	103,834		
Hurricane Loss Mitigation Program	31.066	18-HL-A7-03-11-01-272	194,000		
<u>Florida Department of Environmental Protection</u>					
<i>Direct Program:</i>					
Cooperative Waste Collection Center Grant	37.007	HHW801 - Baker County	15,000		
	37.007	HHW801 - Bradford County	17,010		
	37.007	HHW801 - Columbia County	21,112		
	37.007	HHW801 - Dixie County	16,257		
	37.007	HHW801 - Gilchrist County	19,978		
	37.007	HHW801 - Lafayette County	13,500		
	37.007	HHW801 - Nassau County	21,000		
	37.007	HHW801 - Union County	12,828		
		37.007 Total	136,685		
Statewide Surface Water Restoration and Wastewater Projects:					
Watershed Monitoring Program	37.039	Agreement No: MN002	5,959		
Newnans Lake Improvement Phase I	37.039	DEP Agreement No. LP01010	32,597		
Newnans Lake Improvement Phase II	37.039	DEP Agreement No. LP01121	55,949		
		37.039 Total	94,505		
<i>Passed through St. Johns River Water Management District:</i>					
Florida Springs Grant Program:					
Irrigation Retrofit Program	37.052	Contract #28913	121,552	<10>	\$ 121,552
Water Star Rebate Program	37.052	Contract #28908	7,000	<10>	\$ 7,000
		37.052 Total	128,552		128,552
<u>Florida Housing Finance Corporation</u>					
<i>Direct Program:</i>					
SHIP 15/16	40.901	N/A	227,375		
SHIP 16/17	40.901	N/A	281,819		
<i>Passed through City of Gainesville:</i>					
SHIP 16/17	40.901	N/A	37,790	<11>	\$ 37,790
		40.901 Total	546,984		
<u>Florida Department of Legal Affairs and Attorney General</u>					
<i>Passed Through Florida Council Against Sexual Violence:</i>					
Florida Council Against Sexual Violence 7/17-6/18	41.010	17OAG17	9,227		
Florida Council Against Sexual Violence 7/18-6/19	41.010	18OAG17	1,399		
		41.010 Total	10,626		
<u>Department of Education and Commissioner of Education</u>					
<i>Direct Program:</i>					
Coach Aaron Feis Guardian Program:					
Marjory Stoneman Douglas High School SB7026	52.901	Contract #96B-90210-9D001/TAPS 19A096	19,059		

ALACHUA COUNTY, FLORIDA  
SCHEDULE OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018

Federal/State Agency, Pass-through Entity, Federal Program/State Project	CFDA CSFA No.	Contract/Grant Number	Expenditures	Transfer to Subrecipients	Received as Subrecipients
<u>Florida Department of Transportation</u>					
<i>Direct Program:</i>					
County Incentive Grant Program:					
FDOT County Incentive SW 8th Extension	55.008	Financial Project No. 430717-1-58-01	304,174		
SW 20th Ave/61st St Intersection	55.008	Financial Project No. 433898-1-58-01	230,251		
		55.008 Total	534,425		
<i>Direct Program:</i>					
Florida Shared-Use Nonmotorized (SUN) Trail Network Program:					
SunTrail on Tower Road	55.038	Financial Project No. 439933-1-54-01	167,193		
<u>Department of Children and Families</u>					
<i>Passed Through Meridian Behavioral Services:</i>					
Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant	60.115	N/A	50,415	<12>	50,415
<u>Florida Department of Health</u>					
<i>Direct Program:</i>					
EMS County Grant Program - EMS Trust Fund	64.005	C6001	28		
<i>Passed Through Florida Council Against Sexual Violence:</i>					
Rape Crisis Program Trust Fund SFY17/18	64.061	16TFGR17	40,881		
Rape Crisis Program Trust Fund SFY18/19	64.061	16TFGR17	14,947		
		64.061 Total	55,828		
Rape Crisis Center - General Revenue - SFY17/18	64.069	16TFGR17	54,118		
Rape Crisis Center - General Revenue - SFY18/19	64.069	16TFGR17	16,363		
		64.069 Total	70,481		
<u>Department of Highway Safety and Motor Vehicles</u>					
<i>Passed Through Fish &amp; Wildlife Foundation of Florida:</i>					
Protect Florida Springs License Plates: Inspiring Change - Experiencing Santa Fe River & Springs	76.103	PFS 1819-11	1,416	<13>	1,416
<b>TOTAL STATE FINANCIAL ASSISTANCE</b>			<u>\$ 2,114,031</u>	<u>\$ -</u>	<u>\$ 218,173</u>

ALACHUA COUNTY, FLORIDA  
SCHEDULE OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018

Federal/State Agency, Pass-through Entity, Federal Program/State Project	CFDA CSFA No.	Contract/Grant Number	Expenditures	Transfer to Subrecipients	Received as Subrecipients
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**Notes:**

- < 1 > Alachua County is a sub-recipient from the City of Gainesville.
- < 2 > Alachua County Sheriff's Office is a sub-recipient from the City of Gainesville.
- < 3 > Alachua County Sheriff's Office Non-Cash Assistance; Federal surplus.
- < 4 > Alachua County is a sub-recipient from Broward County.
- < 5 > Grant is split between federal programs 93.558 and 93.959, and state matching for federal award.
- < 6 > Alachua County Sheriff's office is a sub-recipient from St. Johns County Sheriff.
- < 7 > All of the \$9,371 in FEMA expenditures reported for Hurricane Matthew were incurred in a prior fiscal year.
- < 8 > \$475,885 of the \$520,629 reported in FEMA expenditures for Hurricane Irma were incurred in a prior fiscal year.
- < 9 > Alachua County is a sub-recipient from Volunteer Florida.
- < 10 > Alachua County is a sub-recipient from St. Johns River Water Management District.
- < 11 > Alachua County is a sub-recipient from the City of Gainesville, resulting from interlocal agreement for Rental Assistance Program.
- < 12 > Alachua County Sheriff's Office is a sub-recipient from Meridian Behavioral Services.
- < 13 > Alachua County is a sub-recipient from Fish & Wildlife Foundation of Florida.
- < 14 > The County has not elected to use the 10-percent de minimum indirect cost rate allowed under the uniform guidance.
- < 15 > The County does not participate in any loan or loan guarantee programs.
- < 16 > The County does not receive any federally funded insurance.

**Basis of Presentation:**

Because this schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

The accompanying Schedule of Expenditures of Federal Awards includes the Federal award activity of the Alachua County Board of County Commissioners and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of the Uniform Guidance, *Uniform Administrative Requirements, Cost Principals, and Audit Requirements for Federal Awards*, which is required by the U.S. Office of Management and Budget.

The accompanying Schedule of State Financial Assistance includes the State award activity of the Alachua County Board of County Commissioners and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Chapter 10.550, *Rules of the Auditor General*, of the State of Florida.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

The Honorable Board of County Commissioners  
and Constitutional Officers  
Alachua County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of Alachua County, Florida (the County) as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated May 7, 2019.

**Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness for the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weaknesses, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control as disclosed below (2018-3) and as disclosed in the report of the Property Appraiser (2018-1 and 2018-2) that we consider to be material weaknesses. The items disclosed in the report of the Property Appraiser are not considered to be material to the County-wide financial statements and are not, therefore, presented here.

**Certified Public Accountants**

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MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS  
MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

The Honorable Board of County Commissioners  
and Constitutional Officers  
Alachua County, Florida

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARD*  
(Concluded)**

**Internal Control Over Financial Reporting (Concluded)**

**2018-3 Tracking of Construction Work in Progress**

**Condition**—Although the County has a process for monitoring construction work in progress activity and capitalizing assets once placed in service, we noted that certain assets reported as construction work in progress in prior years had been completed and placed in service but had not been reclassified to other capital asset categories and depreciated as of date placed in service. It was also noted that certain construction work in progress assets were associated with projects that had been abandoned in prior years.

**Effect**—As a result of these errors, \$2,091,585 of construction work in progress associated with abandoned projects were recorded as capital assets and prior years' depreciation expense was under-reported by a total of \$1,952,248 on assets which should have been previously placed in service and depreciated; equity adjustments were made on the government-wide financial statements to correct both items.

**Recommendation**—We recommend the County review its existing processes for tracking construction work in progress with particular emphasis on adequacy of processes to determine when projects are completed or determined to be abandoned.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



May 7, 2019  
Gainesville, Florida

**REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE  
A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND STATE PROJECT  
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM  
GUIDANCE AND IN ACCORDANCE WITH CHAPTER 10.550,  
*RULES OF THE AUDITOR GENERAL***

The Honorable Board of County Commissioners  
and Constitutional Officers  
Alachua County, Florida

**Report on Compliance for Each Major Federal Program and State Project**

We have audited Alachua County, Florida's (the County's) compliance with the types of compliance requirements described in the OMB *Compliance Supplement* and in the Florida Department of Financial Services' *State Projects Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs and state projects for the year ended September 30, 2018. The County's major federal programs and state projects are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with Federal and State Statutes, regulations, and the terms and conditions of its awards applicable to its federal programs and state projects.

**Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each of the County's major federal programs and state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and Chapter 10.550, *Rules of the Auditor General*. Those standards, the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state financial assistance project occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state project. Our audit does not provide a legal determination of the County's compliance with those requirements.

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The Honorable Board of County Commissioners  
and Constitutional Officers  
Alachua County, Florida

**REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE  
A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND STATE PROJECT  
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM  
GUIDANCE AND IN ACCORDANCE WITH CHAPTER 10.550,  
RULES OF THE AUDITOR GENERAL  
(Concluded)**

**Opinion on Each Major Federal Program and State Project**

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2018.

**Report on Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit, we considered the County's internal control over compliance with the requirements that could have a direct and material effect on each major federal award and state financial assistance project in order to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state financial assistance project on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal award or state financial assistance project will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses may exist that have not been identified.

**Purpose**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the *Rules of the Auditor General*, Chapter 10.550. Accordingly, this report is not suitable for any other purpose.

*Purvis, Gray and Company, LLP*

May 7, 2019  
Gainesville, Florida



**ALACHUA COUNTY, FLORIDA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS -  
FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE  
FOR THE YEAR ENDED SEPTEMBER 30, 2018**

**Summary of Auditors' Results**

1. The independent auditors' report expresses an unmodified opinion on the financial statements of Alachua County, Florida (the County).
2. A material weakness was identified during the audit of the financial statements as reported in the report on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with *Government Auditing Standards* (Finding 2018-3).
3. No instances of noncompliance material to the financial statements were disclosed during the audit.
4. The audit disclosed no significant deficiencies and/or material weaknesses in internal control over major federal programs or state projects that are required to be reported in the schedule of findings and questioned costs.
5. The report on compliance for the major federal programs and state projects expresses an unmodified opinion.
6. The audit disclosed no findings that are required to be reported in accordance with the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*.
7. The programs tested as major federal program and state financial assistance projects included:

<b>Federal Programs</b>	<b><u>CFDA No.</u></b>
Disaster Grant – Public Assistance – FEMA	97.036
Staffing for Adequate Fire and Emergency Response (SAFER)	97.083
<b>State Projects</b>	<b><u>CSFA No.</u></b>
State Housing Initiative Partnership Program (SHIP)	40.901
County Incentive Grant Program (CIGP)	55.008

8. The threshold for distinguishing Type A and B programs was \$750,000 for federal programs and \$300,000 for state projects.
9. The County did qualify as a low risk auditee for federal grant programs.

**Financial Statement Findings**

Financial statement findings, if any, are reported in the County-wide report and the individual reports of the Constitutional Officers.

**Findings and Questioned Costs for Major Federal Programs and State Projects**

The audit disclosed no findings for major federal programs and state projects to be reported under the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*.

**Status of Prior Audit Findings**

There were no prior year findings required to be reported in accordance with the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*.

## MANAGEMENT LETTER

The Honorable Board of County Commissioners  
and Constitutional Officers  
Alachua County, Florida

### Report on the Financial Statements

We have audited the financial statements of Alachua County, Florida (the County), as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated May 7, 2019.

### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Chapter 10.550, *Rules of the Auditor General*.

### Other Reports

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*, Independent Auditors' Report on Compliance for Each Major Federal Program and State Project, and Report on Internal Control Over Compliance, and Schedule of Findings and Questioned Costs; and Independent Accountant's Reports on an Examination Conducted in Accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated May 7, 2019, should be considered in conjunction with this management letter.

### Prior Audit Findings

- Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations in the preceding annual financial report.

### Official Title and Legal Authority

- Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The County was established by the Constitution of the State of Florida, Article VIII, Section 1(d). The County includes component units as described in Note 1 of the financial statements.

### Certified Public Accountants

P.O. Box 141270 • 222 N.E 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461  
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5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350  
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MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS  
MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

The Honorable Board of County Commissioners  
and Constitutional Officers  
Alachua County, Florida

**MANAGEMENT LETTER**  
*(Concluded)*

**Financial Condition and Management**

- Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that the County did not meet any of the conditions described in Section 218.503(1), Florida Statutes.
- Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by the same.
- Section 10.554(1)(i)(2)., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

**Special District Component Units**

- Section 10.554(1)(i)5.d., *Rules of the Auditor General*, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit, within the audited financial statement of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

**Additional Matters**

- Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contract or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

**Purpose of this Letter**

Our management letter is intended solely for the information and the use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of County Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

*Purvis, Gray and Company, LLP*

May 7, 2019  
Gainesville, Florida

**INDEPENDENT ACCOUNTANTS' REPORT ON  
COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES**

The Honorable Board of County Commissioners  
and Constitutional Officers  
Alachua County, Florida

We have examined Alachua County, Florida, (the County's) compliance with Section 218.415, Florida Statutes, as of and for the year ended September 30, 2018, as required by Section 10.556(10)(a), *Rules of the Auditor General*. Management is responsible for the County's compliance with those requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the County complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

In our opinion, the County complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

Pursuant to Chapter 119, Florida Statutes, this letter is a public record and its distribution is not limited. Auditing standards accepted in the United States of America requires us to indicate that this letter is intended solely for the information and use of management, and the Florida Auditor General, and is not intended to be and should not be used by anyone other than these specified parties.

*Purvis, Gray and Company, LLP*

May 7, 2019  
Gainesville, Florida

**Certified Public Accountants**

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MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS  
MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

**INDEPENDENT ACCOUNTANTS' REPORT ON  
COMPLIANCE WITH SECTION 365.172(10)  
AND SECTION 365.173(2)(d), FLORIDA STATUTES**

The Honorable Board of County Commissioners  
and Constitutional Officers  
Alachua County, Florida

We have examined Alachua County, Florida's, (the County) compliance with Section 365.172(10) Florida Statutes, *Authorized Expenditures of E911 Fee*, and Section 365.173(2)(d) Florida Statutes, *Distribution and Use of (E911) Funds*, as of and for the year ended September 30, 2018, as required by Section 10.556(10)(b), *Rules of the Auditor General*. Management is responsible for the County's compliance with those requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the County complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the County's compliance with specified requirements.

In our opinion, the County complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, the Board of County Commissioners of Alachua County, Florida, and its management, and is not intended to be and should not be used by anyone other than these specified parties.

*Purvis, Gray and Company, LLP*

May 7, 2019  
Gainesville, Florida

**Certified Public Accountants**

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MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS



## **CLERK OF THE CIRCUIT COURT**

**Alachua County Courthouse  
201 East University Avenue  
Gainesville, Florida 32601**

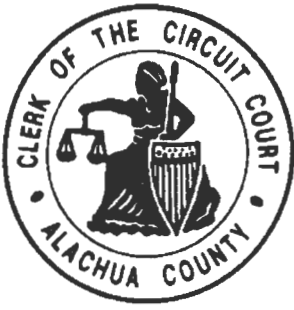
**J.K. "JESS" IRBY, ESQ.  
CLERK**

**TELEPHONE  
(352) 374-3636**

### **SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**

The following is a summary of the September 30, 2017 audit findings and the current status of each finding.

There were no audit findings relating to Federal or State financial assistance awards.



## CLERK OF THE CIRCUIT COURT

Alachua County Courthouse  
Finance and Accounting  
12 SE 1<sup>st</sup> St, 4<sup>th</sup> Floor  
Gainesville, Florida 32601

J.K. "JESS" IRBY, ESQ.  
CLERK

TELEPHONE  
(352) 374-3605

June 11, 2019

Honorable Sherrill F. Norman, CPA  
Auditor General, State of Florida  
Local Government Audits/342  
Claude Pepper Building, Room 401  
111 West Madison Street  
Tallahassee, FL 32399-1450

Dear Ms. Norman:

This letter is in response to the Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters to the Board of County Commissioners of Alachua County, for the year ended September 30, 2018. As detailed below the independent auditors identified a deficiency in internal control related to the tracking of construction work in progress that was considered to be a material weakness.

Finding (2018-3) – It was noted that certain assets reported as construction work in progress in prior years had been completed and placed in service but had not been reclassified to other capital asset categories and depreciated as of the date placed in service. It was also noted that certain construction work in progress assets were associated with projects that had been abandoned in prior years.

Response – We agree with the auditors' recommendation for the county to review existing processes for tracking construction work in progress with emphasis on adequacy of processes to determine when projects are completed or determined to be abandoned. The Clerk's Finance & Accounting staff has initiated a new process to meet with Public Works and Facilities staff on a quarterly basis in order to make a more timely determination on the status of construction work in progress. Under this new process construction work in progress will be reclassified to other capital asset categories or written off, if applicable, on a quarterly basis.

Sincerely,

J.K. "Jess" Irby, Esq., Clerk  
Alachua County Clerk of the Court

Todd Hutchinson, Finance Director  
Alachua County Clerk of the Court

cc: Board of County Commissioners  
Michele Lieberman, County Manager

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